

## TRANSPORTATION COMMISSION OF WYOMING

The Transportation Commission of Wyoming met in the I-80 Room of the Wyoming Department of Transportation (WYDOT) Training Center, located on the WYDOT Headquarters Campus at 5300 Bishop Boulevard, in Cheyenne on August 15, 2019. Chairman Larson convened the business meeting at 8:30 a.m. The following members were present constituting a quorum:

Mike Larson, Chairman, Lusk  
Rick Newton, Vice Chairman, Buffalo  
Jim Espy, Commissioner, Savery  
Jon Dolezal, Commissioner, Evanston  
K. Luke Reiner, Director  
Sandra J. Scott, Commission Secretary

Others present and participating in the meeting: Dennis Byrne, Chief Financial Officer; Shelby Carlson, Chief Engineer; Keith Fulton, Assistant Chief Engineer for Engineering and Planning; Mark Gillett, Assistant Chief Engineer for Operations; Taylor Rossetti, Support Services Administrator; Brian Olsen, Aeronautics Administrator; Troy Babbitt, Emergency Communications Program Manager and Interim Chief Technology Officer; Lieutenant Colonel Shannon Ratliff, Operations Commander, Wyoming Highway Patrol (WHP); Mike Kahler, Supervising Attorney General; Rodney Freier, Budget Program Manager; and Bryan Cawley, Division Administrator, Federal Highway Administration (FHWA).

Other meeting attendees: Director Brian Nesvick, Wyoming Game & Fish Department (WGFD); Commissioner Pat Crank, Wyoming Game & Fish Commission; Ed Spal, of Centennial Woods in Laramie; John Davis, Management Services Program Manager, WYDOT; and Doug McGee, Public Affairs Program Manager, WYDOT.

Commissioners Phil Schmidt, of Casper, Louie Pfrangle, of Worland, and Lee Filer, of Cheyenne, were absent.

1. Pledge of Allegiance: Chairman Larson led the attendees in the Pledge of Allegiance.
2. Approval of Minutes: It was recommended by Secretary Scott, moved by Commissioner Espy, seconded by Commissioner Dolezal, and carried to approve the minutes from the July 18, 2019, business meeting.
3. Old Business: At its July 18, 2019, business meeting, the Commission directed the Department to draft a resolution to support wildlife crossings. It was recommended by Director Reiner, moved by Commissioner Espy, seconded by Vice Chairman Newton, and carried to approve the following resolution.

RESOLUTION

WHEREAS, Wildlife crossings have garnered significant attention during the past year; and

WHEREAS, the state of Wyoming and the Wyoming Department of Transportation have long been recognized as leaders in habitat connectivity issues; and

WHEREAS, the Wyoming Department of Transportation has spent an average of \$1.6 million annually to make Wyoming's transportation system more wildlife friendly; and

WHEREAS, the wildlife crossing overpasses and underpasses the department completed in 2012 at Trappers Point in Sublette County on US Highway 191 are internationally acclaimed for their innovative approach to providing critical habitat connectivity for pronghorn and other species; and

WHEREAS, the Wyoming Game and Fish Commission has recently dedicated \$1.25 million toward developing additional wildlife crossings in the state, and has asked the Wyoming Department of Transportation to match its contribution; and

WHEREAS, the Wyoming Department of Transportation supports matching the Game and Fish Commission's contribution, with a priority preference toward the project work on Dry Piney Creek north of LaBarge on US 189 in Sublette County; and

WHEREAS, non-governmental organizations have also expressed interest in providing funding for wildlife crossing development;

NOW THEREFORE BE IT RESOLVED that the Transportation Commission of Wyoming officially supports ongoing work with the Wyoming Game and Fish Department concerning future wildlife crossing development in Wyoming; and

THEREFORE BE IT FURTHER RESOLVED that the Transportation Commission of Wyoming will contribute \$1.25 million toward wildlife crossing project work.

Wyoming Game and Fish Department Director Brian Nesvik and Game and Fish Commissioner Pat Crank addressed the Transportation Commission in support of the effort. The Game & Fish Commission has also committed \$1.25 million toward future wildlife crossing projects.

Commissioner Crank asked the Transportation Commission and WYDOT to move forward with designing the Dry Piney Creek wildlife crossing project as soon as possible. The estimated project cost is about \$5.5 million, and about \$3 million is dedicated to the cause. Commissioner Crank also asked that the Department include wildlife crossings in the initial design and construction of road projects.

Ms. Carlson indicated that the preliminary design for the US 89, Dry Piney Creek, crossing is underway. WYDOT has applied for a Better Utilizing Investments to Leverage Development (BUILD) Grant to fund the remaining \$2.5 million for the project. If approved, the Department should be able to move forward and build the project.

Chairman Larson signed the resolution on behalf of the Transportation Commission.

4. Director Reiner presented the Director's report.

WYDOT Employee Visits: Director Reiner visited the last of the WYDOT employees on August 5, 2019. After five months of traveling the state, the director has deemed that the Department has a great, strong, healthy, and dedicated workforce. Copious notes were taken during those visits to identify employee concerns and to answer questions. The list of topics was distributed to the employees yesterday for review. Director Reiner plans to develop a short- and long-term prioritized plan to work through the list of issues, concerns, and comments.

Goshen County Irrigation Ditch Repair Project: In July 2019, an irrigation tunnel collapsed at the Fort Laramie Canal in Goshen County. Emergency repairs are underway to return irrigation waters to nearly 110,000 acres across the Goshen and Gering Fort Laramie Irrigation Districts.

Although WYDOT is not directly involved in the repairs, the ports of entry have been expediting the passage of oversize and overweight loads associated with the repairs to the disaster site.

Colorado Department of Transportation (CDOT) Staff Visit: On July 30, 2019, Director Reiner met with CDOT Executive Director Shoshana Lew and a few of her staff members to discuss matters of joint interest, including how electric vehicles relate to our current transportation system. Governors Mark Gordon and Jared Polis have committed to support establishing electric charging stations along major corridors in Wyoming and Colorado.

Expanding light rail and bus transportation from Colorado into Cheyenne was also discussed at the meeting. All options will be considered to improve transportation between Colorado and Wyoming.

The connected vehicle pilot project will also be considered by CDOT for implementation in Colorado.

Director Reiner shared that CDOT sees WYDOT as an excellent department of transportation, and, therefore, they are trying to emulate some of WYDOT's best practices. One area of particular interest is WYDOT's vocational training program. Director Reiner indicated CDOT plans to replicate WYDOT's vocational training program by developing a training team that will travel their state to provide a standardized level of training for every CDOT equipment operator. Director Reiner offered kudos to the WYDOT vocational trainers for their excellent work.

School Bus Policy in Wyoming: A school bus accident occurred in Iowa last year that resulted in two fatalities, because the school bus driver was not able to get on or off the bus without assistance. The National Transportation Safety Board (NTSB) recently wrote a letter to Governor Gordon asking what policies are in place to prevent a similar accident from happening in Wyoming. Although WYDOT does not oversee school bus safety matters, Mr. Matt Carlson, WYDOT's state highway safety engineer, will participate on the task force that will prepare a response to the NTSB.

Wyoming's Surface Transportation Revenues: The FHWA recently provided an Innovative Finance Workshop for WYDOT attendees. Keynote speakers came from Washington, D.C., Wyoming, and other states to share their knowledge about innovative funding. Topics included grants, bonding, mileage-based user fees, and sales tax. Director Reiner believes the workshop was time well spent.

F. E. Warren Air Force Base Weapons System Replacement: New Ground-Based Strategic Deterrent (GBSD) weapons systems are planned for installation at F. E. Warren Air Force Base missile sites over the next few years. WYDOT was invited to participate in planning for moving the GBSD weapons system shipments through Wyoming. WYDOT's role will be to ensure that the surface transportation system can adequately handle transporting those large loads and to schedule its construction projects so they do not interfere with the weapons shipments.

Additional base housing is planned south of F. E. Warren Air Force Base to accommodate more base personnel being transferred to Cheyenne for the new weapons implementation. WYDOT will participate in infrastructure-related issues for the new housing development.

Joint Transportation, Highways & Military Affairs Committee (JTC) Meeting: The JTC met August 12 and 13, 2019, in Cheyenne. WYDOT's surface transportation funding was discussed at the meeting. Director Reiner believes the committee senses the urgency for additional funding to maintain Wyoming's highways. The JTC passed the I-80 tolling bill, and if the bill passes during the 2020 legislative session, WYDOT will seek approval from the federal government and begin planning for tolling implementation.

The JTC also voted to draft a bill to establish a transportation funding task force to identify possible ways to generate additional funding for surface transportation.

Electronic permitting, statutory updates, and wildlife crossings were also discussion topics at the meeting. In its first year of sales, WYDOT sold 1,007 wildlife license plates, which exceeds the number required to continue selling the wildlife license plates. A \$150 fee is collected for each plate sold for use in developing additional wildlife crossings in Wyoming.

Director Reiner offered his appreciation of Wyoming Senator John Barrasso's leadership on the U.S. Senate Environment and Public Works (EPW) Committee and the role he played in the passage of a new federal transportation funding bill. The new bill would replace the Fixing America's Surface Transportation (FAST) Act.

Lifesaving Effort by a WHP Lieutenant: Director Reiner shared an inspirational story about Lieutenant Travis Hauser in Fremont County who encountered numerous vehicles along the roadway while he was out patrolling the highway. A woman there was not breathing. Lieutenant Hauser administered CPR for 13 minutes while emergency crews traveled to the scene. The woman is alive and well today because of Lieutenant Hauser's heroic efforts.

5. Mr. Byrne presented the Chief Financial Officer's report.

Monthly Budget Report: Mr. Freier presented the monthly budget report. The July 2019 budget report revealed that the Commission budget is 74 percent expended, and the legislative budget is

77 percent expended, which is within budget tolerances. The average percentage of budget used at this time each year is 83 percent.

Mr. Freier referenced pages 9 and 10 of the monthly budget report, noting that the budget was adjusted to include the third quarter budget modifications that were approved by the Commission at its July 18, 2019, business meeting.

6. It was recommended by Mr. Byrne, moved by Commissioner Espy, seconded by Vice Chairman Newton, and carried to move RFP 19-132AC and Bid Numbers 19-179MD and 19-187MD to a consent list.

It was moved by Commissioner Espy, seconded by Commissioner Dolezal, and carried to approve, by consent, the following bids:

- RFP No. 19-132AC to furnish a MASH 2016 TL-3 evaluation of a drop-arm road closure gate. The bid was awarded to Midwest Roadside Safety Facility, of Lincoln, Nebraska, for the sum of \$229,957.00.
- Bid No. 19-179MD to furnish 26 each, new, current model, various types of trucks and cab and chassis, for delivery in Sheridan, Rock Springs, Evanston, Buffalo, Sundance, Pinedale, Afton, Jackson, Gillette, Casper, Laramie, Lander, Basin, and Cheyenne. The bid was awarded to Spradley Barr Motors, Inc., of Cheyenne, Wyoming, for the sum of \$379,572.00, and Fremont Chevrolet Buick GMC, of Riverton, Wyoming, for the sum of \$439,336.00, for a total sum of \$818,908.00.
- Bid No. 19-187MD to furnish 10 each, new, current model, Chevrolet Tahoe and four-wheel-drive police package utility vehicles, for delivery in Evans, Colorado. The bid was awarded to Fremont Chevrolet Buick GMC, of Riverton, Wyoming, for the sum of \$362,910.00.

It was recommended by Mr. Byrne, moved by Commissioner Espy, seconded by Commissioner Dolezal, and carried to approve the best value for Bid No. 19-188AC, which includes reclamation of snow fence panels, fence slat replacement, and miscellaneous repair work on WYDOT snow fences in Districts 1 and 3. The contract was awarded to Centennial Woods, of Laramie, Wyoming, for a net profit of \$191,591.40 to WYDOT.

Mr. Spal, of Centennial Woods, provided his comments about the award of Bid No. 19-188AC later in the meeting (see Item 12 below).

Mr. Byrne briefed the Commission about a recent change in the Department's procurement bidding policy that will create a simpler bidding process for auto dealers. In Bid 19-179MD above, WYDOT consolidated the vehicle specifications to allow bidders to submit a single bid package that includes all the required elements and one certification, rather than them having to submit a separate bid for each different type of vehicle. Dealers were offered an opportunity to provide input for this policy change. The change is intended to simplify their bid preparation. Mr. Byrne will keep the Commission informed of any issues that arise from the change.

Mr. Freier left the meeting.

7. Ms. Carlson presented the Chief Engineer's report.

D6 Landslide on the Chief Joseph Highway: A landslide occurred in late June on WYO 296, also known as the Chief Joseph Highway. That landslide is still moving, so emergency repairs will be made before winter to ensure there is not more significant damage next spring. The initial estimated repair cost was about \$200,000. The actual bid from Geostabilization International for the repairs is \$362,910. Repairs will include a 10-foot soil nail wall with an integral micro-pile system. Ms. Carlson gave verbal authorization to proceed with the emergency work on July 30, 2019.

Wildlife Crossings Update: Ms. Carlson has been working with Ms. Angie Bruce, deputy director of WGFD, regarding wildlife issues that relate to Wyoming's transportation system. Both agencies' public affairs staff are working together to ensure that wildlife crossing information is disseminated accurately and consistently.

The Wildlife Road Initiative Group created a prioritized list of wildlife crossing locations. The Phase 2 design of the project near Dubois is underway. Halleck Ridge was also identified as a high priority crossing location, so a consultant was hired to develop a feasibility study and to identify the best location for the wildlife overpass over I-80 in that area.

The Department has applied for a \$14.5 million BUILD Grant to construct the Dry Piney Creek wildlife crossing. The project's environmental impacts are undetermined at this time.

In Sublette County, pronghorn antelope are being trapped and are not able to move across WYO 28 to the north. WYDOT is working with the county and WGFD to remedy the problem. Large gates will be installed in an effort to safely move the animals across the highway at that location.

At the August 13, 2019, meeting, the JTC passed 20LSO-0035, Wildlife Conservation Account - Accept Contributions, 20LSO-0036, Wildlife Crossings - Conservation Stamp, and 20LSO-0038, Wildlife Crossings - Vehicle Registration Donation. These bills provide a means for the public to contribute to the Wildlife Trust Fund for building future wildlife crossings in Wyoming.

Ms. Carlson offered to present an education session to the Commission about the work WYDOT has done in the past and is currently doing to develop future wildlife crossings.

Cody Hampton Inn Access Review: On May 10, 2019, the Commission received a letter from Mr. John Koehler disputing WYDOT's denial for a change of access use and mitigation modifications at the Cody Hampton Inn property. The change was proposed to accommodate a new hotel and to provide access to other businesses on adjacent lots. WYDOT initially denied the request, because the changes would have violated access spacing at a busy intersection at WYO 291 and US 14/16/20.

District personnel have continued to work with Mr. Koehler regarding the access request. A conceptual agreement has been reached for a different access location on the property. WYDOT will grant the access upon final plan submission and when the work proposed within the highway right-of-way is acceptable.

Medal of Honor Highway Unveiling: A Medal of Honor Highway unveiling will be held August 20, 2019, at the Orin Junction Rest Area located at milepost 126 along I-25. The 2019 Legislature passed SJ0009, Medal of Honor Highway, which officially designates US 20 from the Nebraska state line to the entrance of Yellowstone National Park as the Medal of Honor Highway in Wyoming. Governor Gordon, Senator Pappas, Director Reiner, and other dignitaries will attend the unveiling.

The Medal of Honor is our nation's highest award for valor presented to veterans of the Armed Forces of the United States for acting with conspicuous gallantry and intrepidity above and beyond the call of duty at the risk of one's life during combat with an enemy of the United States.

Sage Creek Road Tour: Carbon County commissioners and WYDOT officials will tour the Sage Creek Road in Carbon County on August 22, 2019. The county has asked WYDOT to adopt that road onto the state highway system. The Commission will consider the request at its September 19, 2019, business meeting.

8. Mr. Cawley presented an update on FHWA topics.

Federal Surface Transportation Legislation: The U.S. Senate EPW Committee passed a \$287 billion highway funding bill last week. Senate Majority Leader Mitch McConnell hopes to bring the bill to the floor this fall.

The House Transportation and Infrastructures (T&I) Committee Chairman Peter DeFazio indicated his committee is planning to introduce its version of a highway funding bill later this year or early next year.

Neither committee has taken action to discern how to fund the bill, including the crucial Senate Finance Committee.

Surface Transportation System Funding Alternatives (STSFA) Grant: The FHWA recently announced the Notice of Funding Opportunity (NOFO) for the STSFA grant program. The FY19 NOFO is open until October 15, 2019, and the FY20 NOFO will remain open until April 3, 2020. The award ceiling is \$38 million, and the maximum prorate amount of non-federal to federal sharing is 50 percent.

The purpose of this program is to provide grants to states to demonstrate user-based alternative revenue mechanisms that utilize a user fee structure to maintain the long-term solvency of the Federal Highway Trust Fund.

State Transportation Improvement Plan (STIP) FY 2020-2023: The FHWA is reviewing WYDOT's proposed FY 2020-2023 STIP. STIP approval is a joint decision by the Federal Transit Administration and the FHWA. Mr. Cawley advised that the approval appears to be one that will come with a recognition of WYDOT's great public outreach by incorporating a virtual public engagement aspect to this year's STIP development. However, conditional approval may be necessary due to the expiration of the Casper Area and Cheyenne Metropolitan Planning Organization (MPO) Long Range Transportation Plans (LRTP). The Cheyenne MPO long-range

plan expired in January 2019, and the Casper Area MPO plan expired in July 2019. Once a plan expires, new transportation improvement plans (TIP) or TIP amendments associated with their areas should not be included in the STIP for project implementation. Since the LRTP updates are underway for both MPOs, there is a reasonable expectation that the deficiency will be corrected soon. The Casper area MPO anticipates finalizing its plan by the end of December 2019, and the Cheyenne MPO is expected to complete its plan by the end of September 2020. Approval of the 2020 TIP and future amendments may be approved after the MPO policy boards adopt their new long-range plans.

Mr. Cawley will report on the outcome of the STIP review at the October 17 Transportation Commission meeting.

Transportation Asset Management Plan (TAMP) FY 2019: The FHWA approved WYDOT's FY19 TAMP. The TAMP requires an annual consistency determination, and it is developed using the FHWA's certified TAMP process. WYDOT's TAMP includes all required content and is consistent with federal laws and regulations.

Mr. Cawley commended WYDOT for its broad participation in developing and implementing its TAMP, for its risk-based approach, and for continued efforts toward maintaining the state's transportation system.

Stale-But-Active Construction Projects Update: WYDOT has made great progress in closing out its stale-but-active construction projects. Over the last three years, 36 projects have been finalized, freeing up \$19,505,199.02 that can be used on other construction projects. Six projects have been closed since June 2019, repurposing about \$5 million.

August Federal Redistribution of Obligation Limitation: WYDOT has submitted the necessary documentation to receive funds through the August Redistribution of Obligation Authority. Mr. Cawley anticipates hearing an announcement about Wyoming's portion of the redistribution in early September.

FAST Act: The FAST Act includes a rescission of \$7.569 billion in contract authority. The rescission amounts between funding categories will be based on the remaining balances at the end of FY 2019.

9. Mr. Fulton presented the Engineering and Planning report.

WYDOT Innovative Projects: Mr. Fulton distributed a map depicting the locations of the many innovative projects WYDOT has constructed since 2014 and into the future. JTC members also received the map when they toured the WYDOT materials laboratory last week.

10. Highway Bid Letting and Awards: Mr. Fulton presented the bid tabulations from the letting held August 8, 2019, in Laramie.

Federal project NHPP-N403007, involving grading, draining, milling plant mix, placing blended base, bituminous pavement surfacing (recycle), chip seal, electrical work, and miscellaneous

work on approximately 21.50 miles of US 20, beginning at reference marker (RM) 41.74, between Lusk and Van Tassell, in Niobrara County. Completion date: July 31, 2021

Engineer's Estimate	\$13,281,837.00	
Simon Contractors, Cheyenne, WY	\$13,413,396.28	+1.0%
Oftedal Construction, Inc., Casper, WY	\$15,597,370.50	

It was recommended by Mr. Fulton, moved by Vice Chairman Newton, seconded by Commissioner Dolezal, and carried that Simon Contractors, Cheyenne, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The Federal Highway Administration concurred with this decision.

Federal project STP-0807007, involving grading, cement stabilized full-depth reclamation, bituminous pavement surfacing, chip seal, bridge rehabilitation, fencing, and miscellaneous work on approximately 6.60 miles of WYO 92, beginning at RM 7.459, between Torrington and Huntley, in Goshen County. Completion date: October 31, 2020

Engineer's Estimate	\$3,029,055.00	
Simon Contractors, Cheyenne, WY	\$3,160,251.05	+4.3%
Croell, Inc., Sundance, WY	\$3,231,548.27	

It was recommended by Mr. Fulton, moved by Commissioner Espy, seconded by Vice Chairman Newton, and carried that Simon Contractors, Cheyenne, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The Federal Highway Administration concurred with this decision.

Federal project STP-P111013, involving grading, profile milling plant mix, bituminous pavement surfacing, chip sealing, and miscellaneous work on approximately 8.20 miles of US 189, beginning at RM 10.23, between Lazeart Junction and Kemmerer, in Uinta County. Completion date: October 31, 2020

Engineer's Estimate	\$2,718,119.00	
Kilgore Companies dba Lewis & Lewis, Inc., Rock Springs, WY	\$2,594,945.95	-4.5%
McGarvin-Moberly Construction Co., Worland, WY	\$2,628,643.65	
H-K Contractors, Inc., Idaho Falls, ID	\$2,847,769.00	

It was recommended by Mr. Fulton, moved by Commissioner Dolezal, seconded by Vice Chairman Newton, and carried that Kilgore Companies dba Lewis & Lewis, Inc., Rock Springs, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The Federal Highway Administration concurred with this decision.

Federal project NHPP-N372046, involving grading, milling plant mix, bituminous pavement surfacing, fencing, and miscellaneous work on approximately 5.10 miles of US 14, beginning at

RM 83.58, between Dayton and Ranchester, in Sheridan County. Completion date: October 31, 2020

Engineer's Estimate	\$2,061,376.00	
Riverside Contracting, Inc., Missoula, MT	\$1,849,922.77	-10.3%
Simon Contractors, Cheyenne, WY	\$1,889,142.25	
Mountain Construction Company, Lovell, WY	\$1,934,731.03	
McGarvin-Moberly Construction Co., Worland, WY	\$1,963,695.96	
Croell, Inc., Sundance, WY	\$2,009,921.04	

It was recommended by Mr. Fulton, moved by Vice Chairman Newton, seconded by Commissioner Espy, and carried that Riverside Contracting, Inc., Missoula, Montana, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The Federal Highway Administration concurred with this decision.

Federal project STP-0401037, involving grading, bituminous pavement surfacing, chip sealing, removal and replacement of sidewalk, curb and gutter, and miscellaneous work on approximately 4.90 miles of WYO 70, beginning at RM 6.04, between Dixon and Encampment, in Carbon County. Completion date: October 31, 2020

Engineer's Estimate	\$2,046,742.00	
Kilgore Companies dba Lewis & Lewis, Inc., Rock Springs, WY	\$2,024,466.00	-1.1%
McGarvin-Moberly Construction Co., Worland, WY	\$2,042,049.82	

It was recommended by Mr. Fulton, moved by Commissioner Espy, seconded by Commissioner Dolezal, and carried that Kilgore Companies dba Lewis & Lewis, Inc., Rock Springs, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The Federal Highway Administration concurred with this decision.

Federal project HSIP-B199005, involving the installation of signs and miscellaneous work at various locations in Districts 3 and 5, including Big Horn, Fremont, Hot Springs, Lincoln, Park, Sublette, Sweetwater, Teton, Uinta, and Washakie counties. Completion date: October 31, 2020

Engineer's Estimate	\$1,154,705.00	
S & L Industrial, Cowley, WY	\$1,008,635.00	-12.6%
Signs Up LTD, Webster, IA	\$1,216,370.00	

It was recommended by Mr. Fulton, moved by Commissioner Espy, seconded by Vice Chairman Newton, and carried that S & L Industrial, Cowley, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The Federal Highway Administration concurred with this decision.

Federal project HSIP-B199006, involving the installation of signs and miscellaneous work at various locations in Districts 1 and 3, including Albany, Carbon, Laramie, Lincoln, Sublette, Sweetwater, and Uinta counties. Completion date: October 31, 2020

Engineer's Estimate	\$ 948,100.00	
S & L Industrial, Cowley, WY	\$ 901,355.00	-4.9%
Traffic Safety Services Inc., Bismarck, ND	\$ 920,000.00	
Signs Up LTD, Webster, IA	\$ 964,050.00	
CC Enterprises Traffic Control Specialists, Inc., Grand Junction, CO	\$1,040,660.00	

It was recommended by Mr. Fulton, moved by Commissioner Dolezal, seconded by Vice Chairman Newton, and carried that S & L Industrial, Cowley, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The Federal Highway Administration concurred with this decision.

Federal project HSIP-B194023, involving the removal and replacement of signs and miscellaneous work at various locations in District 4, including Campbell, Johnson, Sheridan, Washakie, and Weston counties. Completion date: June 30, 2020

Engineer's Estimate	\$283,450.00	
CC Enterprises Traffic Control Specialists, Inc., Grand Junction, CO	\$260,960.00	-7.9%
S & L Industrial, Cowley, WY	\$269,200.00	

It was recommended by Mr. Fulton, moved by Vice Chairman Newton, seconded by Commissioner Dolezal, and carried that CC Enterprises Traffic Control Specialists, Inc., Grand Junction, Colorado, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The Federal Highway Administration concurred with this decision.

State project DR16226, involving structure repair and miscellaneous work at RM 360.775, on I-80 at Parsley Boulevard, in the city of Cheyenne, in Laramie County. Completion date: June 30, 2020

Engineer's Estimate	\$120,200.00	
Reiman Corp., Cheyenne, WY	\$117,100.00	-2.6%

It was recommended by Mr. Fulton, moved by Commissioner Espy, seconded by Vice Chairman Newton, and carried that Reiman Corp., Cheyenne, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder.

11. It was recommended by Mr. Fulton, moved by Commissioner Espy, seconded by Commissioner Dolezal, and carried to approve the following project authorizations:

**LINCOLN COUNTY**

ARSCT PEG3A23; Kemmerer; purchase material; FY 2020; request preliminary engineering funds of \$500; estimated construction engineering and construction cost is \$9,500; to be reimbursed by the City of Kemmerer

### **SWEETWATER COUNTY**

ARSCT PEG3A22; Wamsutter; purchase material; FY 2020; request preliminary engineering funds of \$500; estimated construction engineering and construction cost is \$2,500; to be reimbursed by the Town of Wamsutter

### **UINTA COUNTY**

ARSCT PEG3A21; Evanston; purchase material; FY 2020; request preliminary engineering funds of \$500; estimated construction engineering and construction cost is \$54,500; to be reimbursed by the City of Evanston

Mr. Fulton left the meeting.

12. Centennial Woods' Response to the Award of Bid No. 19-188AC: During the break, Mr. Ed Spal, of Centennial Woods, requested an opportunity to address his bid on Bid No. 19-188AC, for the reclamation of snow fence panels, fence slat replacement, and miscellaneous repair work on WYDOT snow fences in Districts 1 and 3.

Mr. Spal thanked the Commission for awarding the snow fence reclamation contract to Centennial Woods. Mr. Spal shared that his company has worked with WYDOT about 20 years to establish a public-private partnership through this contract. Centennial Woods' most recent bid was their sixth bid submission for this work, and no other company has ever submitted a bid. Wyoming statute requires that all bids of this nature must go through the normal bidding and contract award process. Mr. Spal indicated that, since there have been no other bidders on any of the previous contracts, he plans to work with the legislature to change statute to allow this contract to be awarded without going through the current bid process. Mr. Spal stated that he hopes WYDOT and the Commission will support this effort.

Mr. Spal left the meeting.

13. Mr. Gillett presented the Operations report.

Construction Update: There are currently 61 active construction projects statewide, including thirteen in District 1, ten in District 2, eleven in District 3, eleven in District 4, and sixteen in District 5. This is eight fewer active projects than last month. Most projects are still behind schedule because of the wet spring, which will ultimately affect paving operations throughout the construction season. Some contractors are accumulating liquidated damages on their jobs. Mr. Gillett and Ms. Carlson will meet with the Wyoming Contractors Association next week to discuss options for expediting contractual work to avoid the assessment of further liquidated damages.

Work on the Lovell to Cowley, Sage Creek, project is still at a standstill because of safety violations imposed by the Burlington Northern Railroad when the contractor was removing the old bridge over the railroad tracks.

The Snake River North section of US 191, south of Jackson, is almost complete. The contractor is placing the plant mix wearing course this week with only fencing, topsoil, and reclamation activities remaining to be done.

The districts' annual STIP meetings are wrapping up. Attendance at those meetings has been sporadic.

Maintenance Update: Plant mix patching operations are ongoing statewide. District 5 is also placing chip seals as needed.

WYDOT's hot plant machine was recently moved to Walcott Junction for use in District 1. Other districts are purchasing hot mix from commercial sources for their patching operations.

Mowing is ongoing in all districts. Other maintenance activities include drainage and culvert work, fence and delineator repairs, guardrail repairs, shoulder work, and litter removal.

A contract will be executed soon for the D6 landslide repair work on the Chief Joseph Highway. The repairs are expected to be complete before winter. Another slide, the dip slide, is forming above the D6 slide. Maintenance forces will remove some of the existing surfacing to lessen the weight in hopes of slowing its movement through the winter. A contractor will be hired next spring to repair that slide.

Employee turnover still plagues the Department, particularly with maintenance positions.

Traffic Operations Update: Striping crews continue their work of renewing highway pavement markings statewide. Crews are also striping newly patched areas and contractor overlays, as needed.

Urban striping crews are painting crosswalks and stop bars within their communities in preparation for the new school year.

Sign crews are replacing worn signs, and they are preparing for the upcoming Medal of Honor Highway and Wild Horse Highway ribbon cutting ceremonies.

Electrical crews are performing annual electrical inspections and installing upgrades on traffic signals.

There were no fatalities reported in Wyoming during the Sturgis Motorcycle Rally this year. WYDOT installed temporary traffic signals at three "T" intersections in the Black Hills area, which significantly improved traffic flow and created a much safer environment.

A recent construction project added an extra lane and a permanent traffic signal at Devils Tower, which also improved traffic patterns in that area.

Traffic crews removed existing four-lane striping on Sheridan Main Street and painted new stripes for a two-lane road, with a continuous turn lane down the middle of the street. This change is being tested to see if traffic will flow smoother through Sheridan while allowing more room for parking, pedestrians, and cyclists. The test period will end September 8, 2019.

Mechanics Update: Mechanic shops are supporting the usual equipment repairs and maintenance, as well as equipment for plant mix patching operations. Equipment is also being assessed for fall snow maintenance.

WYDOT Facilities Update: All Wyoming rest areas are open and operational at this time. The Moorcroft Rest Area was closed last month, due to sewer pipe issues, which have been repaired.

WYDOT's hired a consultant to assess the condition of its buildings. Mr. Gillett anticipates the study results will be available in October 2019.

WYDOT's Gillette facility experienced a significant storm yesterday. Large hail broke windows and damaged many vehicles and some equipment. The damage assessment is not complete.

14. Lieutenant Colonel Ratliff presented the Highway Patrol report in Colonel Haller's absence.

The Fatal Crash Summary through July 31, 2019, includes 74 fatal crashes involving 96 deaths. The fatalities include 31 rollover crashes, 40 multi-car crashes, 3 fixed objects, 12 motorcycles, 2 all-terrain vehicles, and 8 pedestrians. Of the 74 fatal crashes that have occurred in 2019, 17 involved commercial vehicles.

There were 23 fatal crashes deemed drug or alcohol related, resulting in 30 deaths. Of those deaths, 17 were attributed to not using occupant restraints. Twenty-four were rollover crashes, 11 were multi-car crashes, and 2 involved a fixed object. Of the 30 drug- or alcohol-related fatalities, none involved commercial vehicles.

Of the 96 deaths that have occurred this year, 37 can be attributed to the non-use of occupant restraints, with 24 involving rollover crashes, 11 involving multi-car collisions, and 2 involving fixed objects. Twenty-seven of those who died from the non-use of occupant restraints were Wyoming residents. Fifteen of those who perished were under 21 years of age, and 6 of those fatalities were attributed to the failure to use proper occupant restraints.

Of the 74 fatal crashes that have occurred this year, 36 of them occurred on primary/secondary highways, 23 occurred on interstate highways, and 15 occurred on city/county roads.

Of the 74 fatal crashes so far this year, it was deemed that 25 of those drivers had no distractions, 2 had a distraction from outside the vehicle, and 3 drivers were distracted by an object from inside the vehicle. In 40 of the 74 fatal crashes, it was unknown whether a distraction caused the incident.

In locations where rumble strips/stripes were present, there have been 36 crashes. There have been 37 crashes where rumble strips/stripes were not present.

The days of the week for fatal crashes in 2019 were as follows:

Sunday	12 crashes
Monday	10 crashes
Tuesday	14 crashes
Wednesday	7 crashes
Thursday	8 crashes
Friday	5 crashes
Saturday	18 crashes

The times of day for fatal crashes in 2019 were as follows:

12:00 a.m. to 6:00 a.m.	8 crashes
6:00 a.m. to 12:00 p.m.	10 crashes
12:00 p.m. to 6:00 p.m.	27 crashes
6:00 p.m. to 12:00 a.m.	20 crashes

Inclement weather or road conditions contributed to 5 vehicle crashes in 2019, resulting in 7 deaths. Speed was considered a factor in 11 of the vehicle crashes that caused 14 deaths.

Of the multiple-fatality crashes that have occurred on Wyoming highways this year, 4 were rollovers, 13 involved multiple vehicles, 1 involved a fixed object, 4 involved commercial vehicles, and 5 were alcohol related.

The Commission also heard the following statistics regarding Wyoming fatalities.

- 77 percent of those who died in rollover crashes were unbelted.
- 28 percent of all those who died in multi-vehicle crashes were unbelted.
- 67 percent of those who died in fixed-object crashes were unbelted.
- 67 percent of the fatalities in 2019 were drivers.
- 26 percent of the fatalities in 2019 have been passengers.
- 56 percent of the resident fatalities were unrestrained.
- 6 percent of the non-resident fatalities were unbuckled.
- Alcohol and/or drug impairment was a factor in 31 percent of the fatalities.

Patrol-Investigated Crash Summary: The Patrol-Investigated Crash Summary depicts 3,662 crashes statewide, of which 2,649 involved non-commercial vehicles, and 1,013 involved commercial vehicles.

The Commission also received a pin map depicting the locations of the 2019 fatal crashes.

Trooper Vacancies Update: The WHP is actively recruiting new troopers. The latest Wyoming Law Enforcement Academy (WLEA) class graduated 11 trooper candidates who will move on to the final 12-week WHP Academy training. Eight pre-certified officers will join the 11 trooper candidates for the WHP Academy training.

The upcoming WHP Academy training will be the last one to occur in Guernsey. Future training will be conducted at Laramie County Community College in Cheyenne.

Another six candidates will begin WLEA training in Guernsey this week.

Sturgis Motorcycle Rally Briefing: Lieutenant Colonel Ratliff congratulated the National Highway Traffic Safety Administration (NHTSA), the South Dakota Highway Patrol, and the WYDOT Motorcycle Safety Program on a successful Safe-2-Sturgis campaign.

Final traffic counts are not available, but early indications are that there were fewer attendees this year than usual. There were only five crashes reported, resulting in two serious injuries, and there were no fatalities during the rally.

15. Mr. Olsen presented the Aeronautics report beginning with the July 2019 Aeronautics Flight Operations Passenger Summary Report and the Wyoming Aircraft Accident Report.

Capacity Purchase Agreement (CPA) Update: The WYDOT Aeronautics Division has been working closely with the Attorney General's office and each airport community to finalize their Memorandums of Understanding (MOUs) for the CPA. The MOUs have been presented to their elected bodies for review and approval. Mr. Olsen hopes to have the final signed MOUs within the next week, and the Aeronautics Commission will approve them on August 22, 2019.

Aeronautics Federal Appropriations: The Aeronautics Division uses three types of federal funding for its operations. Entitlement and state apportioned funds are formula-type funding. Airports use entitlement funds, which are based on the type of airport and the number of enplanements annually. Wyoming receives state apportionment funds—about \$3.5 million annually—that can be used for runway repairs and other construction projects statewide.

The federal government also provide states with discretionary funding. Grants are issued based on need and justification of projects and are typically dedicated to large runway projects that cost more to construct.

In 2018, U.S. Congress allocated an additional \$1 billion in supplemental discretionary grant funding. Wyoming competed for those funds and received \$20 million that will be used to construct four projects. In FY 2019, Congress allocated another \$500 million in supplemental discretionary grant funds. Wyoming is competing for some of those funds too. Mr. Olsen is optimistic that WYDOT will receive a portion of that allocation.

Aeronautics Construction Project Update: The Aeronautics Division has issued about 75 percent of its FY 2019 grant funding. The remaining funds will be used for designing projects that are to be constructed in FY 2020. All grant funds will be issued by September 30, 2019.

Airport construction projects are progressing well, and contractors are working hard to complete the required work before winter.

The Laramie and Sheridan airport terminal projects are underway. Both airports terminals will be expanded and the existing facilities will be rehabilitated to accommodate the 50-seat aircraft that service those airports.

16. Mr. Rossetti presented the Support Services report.

Employment Summary: WYDOT employed 1,936 personnel as of August 4, 2019, compared to 1,950 a month ago and 1,927 one year ago.

WYDOT's turnover rate for maintenance positions is currently 22 percent, and the districts are still having a hard time filling those positions. WYDOT's Driver Services, the Port-of-Entry, and WHP Dispatch Center are experiencing similar turnover rates and hiring issues.

JTC Meeting: Multiple draft bills were presented at the August 13, 2019, JTC meeting that pertained to Support Services. One bill of particular notoriety was 20LSO0046, State Employee Moving Expenses. The committee passed the bill on a 7 to 5 vote. If passed during the upcoming legislative session, the bill will allow WYDOT to offer discretionary payment of actual moving expenses for its permanent employees. Director Reiner noted that this measure would aide in developing a knowledgeable and skilled workforce, and it may also help to retain employees.

License Plate Facility Tour: The Commission will tour the WYDOT's new license plate facility today. The Commission will learn about how license plates and the annual tags are made and about the process of preparing for the issuance of the 2024 plates.

17. Mr. Babbitt presented the Chief Technology Officer's report.

State Mainframe Migration: Wyoming will migrate its Enterprise Technology System (ETS) mainframe computer system to an off-site location, September 13-15, 2019. Migration testing has been ongoing for several months now to ensure a successful data move. WYDOT personnel will monitor its hour-by-hour progress throughout the migration.

Revenue Information System (RIS) Update: WYDOT continues its work with ETS to develop a plan for replacing the RIS. The ultimate goal is to make RIS an enterprise-based system used by various state agencies. Mathtech, Inc., the consultant hired to identify a plan for replacing RIS, has completed its first version of the state's RIS database mapping. ETS is studying the information to gain a better understanding of the database diagram. The next step will be to create a request for proposals for the new system.

Mr. Babbitt believes the mainframe migration and the development of a new RIS will afford the Department an opportunity to implement greater cyber security with these programs than WYDOT could otherwise implement. The state is considering developing its own cyber security team to manage the frequent threats to the state's technology systems.

Connected Vehicles (CV) Project: WYDOT is working toward partnering with the Colorado, Nebraska, and Utah departments of transportation to expand the CV project and to create a seamless integration of the system.

WyoLink Update: WyoLink is expected to be a discussion topic at the October 10-11, 2019, JTC meeting. A draft bill is anticipated that would create a continuous funding source for future WyoLink maintenance and operations, as well as potential future tower sites.

Four of the 16 remaining WyoLink tower sites have cleared the National Environmental Policy Act, or NEPA, process and are awaiting final FHWA approval. Once approved, construction will begin at the Buffalo, Wright, Orin Junction, and Lusk WyoLink tower sites. Groundbreaking ceremonies will be held at the Wright, Orin Junction, and Lusk sites.

Towers are also planned in Teton and Sublette counties. Testing is ongoing at those locations to ensure the best coverage for those areas.

WYDOT is working with other state agencies, school districts, and local governments to create a radio efficiencies plan. The plan will include strategic purchasing to understand who is ready to purchase the next batch of radios, grant opportunities for radio procurement and upgrades, and to create a five-year plan for WyoLink system users.

Next Generation (NextGen) 911 Workshop: WYDOT hosted a NextGen 911 workshop in Casper, July 17-18, 2019. About 40 people, representing 14 of Wyoming's 23 counties, attended the workshop.

The 2019 Legislature passed HB0161, which established a statewide 911 coordinator in Wyoming. Establishing a statewide 911 coordinator will lead to developing a statewide 911 plan. Implementing a statewide 911 plan will make Wyoming eligible to apply and compete for federal 911 Plan grants.

Mr. Babbitt will attend the Emergency Management System Conference on August 23, 2019, to share information that was gathered at the NextGen 911 workshop and to gather additional information that may be implemented in the statewide 911 plan.

18. Messrs. Byrne, Fulton, Gillett, Babbitt, Olsen, Ratliff, Davis, McGee, and Cawley left the meeting.

It was moved by Commissioner Espy, seconded by Commissioner Dolezal, and carried to recess the business meeting and move into an executive session to receive information about a personnel matter, in accordance with Wyoming Statute 16-4-405(a)(ii). The Commission went into executive session at 11:19 a.m., on Thursday, August 15, 2019.

19. It was moved by Commissioner Espy, seconded by Commissioner Newton, and carried to come out of executive session. No action was taken during the executive session. The Commission came out of executive session at 11:30 a.m., on Thursday, August 15, 2019.

20. It was moved by Vice Chairman Newton, seconded by Commissioner Dolezal, and carried to adjourn the meeting. Chairman Larson adjourned the meeting at 11:31 a.m., on Thursday, August 15, 2019.