Mark Gordon
Governor

Wyoming Transportation Commission

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Brandt Lyman, Chairman
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Director

MEETING MINUTES

The Transportation Commission of Wyoming via Zoom and in person in Cheyenne on February 19th. Chair Lyman convened the meeting at 8:30 a.m. The following members were present, constituting a quorum.

Chair Brandt Lyman, Rock Springs
Commissioner Micheal Baker, Thermopolis
Commissioner Pat Crank, Cheyenne
Commissioner Susan Holmes, Sheridan
Commissioner Mark Hughes, Sundance *via Zoom*
Commissioner Marlowe Scherbel, Afton *via Zoom*
Commission Secretary Caitlin Casner
Director Darin Westby

Others present and participating in the meeting: Taylor Rossetti, Deputy Director/Support Services Administrator; Dennis Byrne, Chief Financial Officer; Rodney Freier, Budget Manager; Keith Fulton, Chief Engineer; Brian Olsen, Assistant Chief Engineer, Engineering and Planning; Mark Ayen, Assistant Chief Engineer, Operations; Lieutenant Colonel Karl Germain; Shawn Burke, Aeronautics Administrator; Mike Kahler, Supervising Attorney General; MacKenzie Sewell, Assistant Attorney General; Doug McGee, Public Affairs; Nick Gronski, Procurement Services; Scott Stone, Federal Highway Administration (FHWA), Acting Deputy Division Administrator; Kelli Little, Wyoming Associated General Contractors (AGC), Government Affairs Director; Doug Jensen, Contracts and Estimates; John Davis, Management Services; Kacey Brown, Management Services; Brandy Miller, Local Government Coordination; Cole Bostron, Local Government Coordination; Kimberly Chapman, Public Safety Communications Commission and Aeronautics Commission Secretary; Susan Elliott, Executive Assistant.

1. Pledge of Allegiance: Chair Lyman led the attendees in the Pledge of Allegiance.

2. Changes to Agenda: Chair Lyman welcomed Chairman Jerry Blann and Commissioner Bill DeVore, of the Wyoming Aeronautics Commission, to the meeting and noted previously made changes to the agenda.

3. January 14 and 15, 2026, Business Meeting Minutes: It was recommended by Secretary Casner, moved by Commissioner Holmes, and seconded by Commissioner Crank to approve the January 14 and 15, 2026, Business Meeting Minutes, with a change to page one, adding Commissioner Crank to the list of attendees. The motion carried unanimously.

5A. Adoption of Chapter 32, Alternative Design and Contracting Methods: Mr. Ayen presented the proposed rule and briefed the group on the adoption process, specifically noting the public comment phase and review by the Governor's office.

Commissioner Scherbel sought clarification on specific terminology within the proposed rule, prompting Mr. Ayen to provide a detailed explanation of the construction manager agent, construction manager at-risk, and design-build methods.

It was recommended by Mr. Ayen, moved by Commissioner Holmes, and seconded by Commissioner Crank to adopt Chapter 32, Alternative Design and Contracting Methods, of the WYDOT Rules and Regulations. The motion carried unanimously.

6. Chief Engineer's Report: The Chief Engineer's Report was provided in written form, as included in the February 2026 meeting materials. Mr. Fulton explained that the acronym "BFP" stands for Bridge Formula Program.

Mr. Fulton invited the commission to the WYDOT and Associated General Contractors (AGC) co-op meeting at Little America in Cheyenne, running from noon on March 17 through 5 p.m. on March 18. The event will feature general and breakout sessions focused on major Wyoming projects.

6Ai. Mr. Olsen presented the Engineering and Planning Report, beginning with the bid tabulations from the February 12, 2026, letting.

Federal Projects NHPPI-I804275, HI-BFP-I804282, NHPP-I804280, and NHPPI-I804279 combined for mill, overlay and bridge replacements (replacing 2 bridges with precast, prestressed concrete slab bridges) on west- and east-bound lanes on I-80 for approximately 5.90 miles in Carbon County.

Engineer's Estimate	*$19,064,699.50*
Simon Contractors, Cheyenne, WY	$18,860,975.01 -1.1%
Riverside Contracting, Inc., Missoula, MT	$20,946,358.75
JTL Group, Inc. DBA Knife River, Cheyenne, WY	$21,299,006.84
Kilgore Companies, LLC dba Lewis & Lewis, Inc., Rock Springs, WY	$27,554,232.75

It was recommended by Mr. Olsen, moved by Commissioner Baker, and seconded by Commissioner Crank that Simon Contractors, of Cheyenne, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project NHPPI-I252172 for crack and seat and overlay on I-25 for approximately 6.10 miles beginning at RM 114.69 between Wheatland and Douglas in Platte County. Completion Date: June 30, 2027.

Engineer's Estimate	*$10,015,555.00*
Avail Valley Construction-WY, LLC, Afton, WY	$8,888,888.00 -11.2%
Croell, Inc., Sundance, WY	$9,263,768.00

Simon Contractors, Cheyenne, WY	$10,336,059.00
Riverside Contracting, Inc., Missoula, MT	$11,186,665.00

It was recommended by Mr. Olsen, moved by Commissioner Holmes, and seconded by Commissioner Baker that Avail Valley Construction-WY, LLC, of Afton, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project NHPP-N291067 to mill, overlay, chip seal and make ADA upgrades on US 14A beginning at RM 18.689 for approximately 5.10 miles between Cody and Powell in Park County. Completion Date: October 31, 2026.

Engineer's Estimate	*$5,596,097.00*	
Mountain Construction Company, Lovell, WY	$5,257,603.93	-6.0%
Riverside Contracting, Inc., Missoula, MT	$5,493,906.00	
Century Companies, Inc., Lewistown, MT	$6,709,848.00	

It was recommended by Mr. Olsen, moved by Commissioner Crank, and seconded by Commissioner Scherbel that Mountain Construction Company, of Lovell, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project STP-PM-B263026 for chip sealing at various locations on WYO 28 in Transportation District 3 in Sublette and Sweetwater counties. Completion Date: August 31, 2026.

Engineer's Estimate	*$2,632,867.50*	
Hardrives Construction, Inc., Billings, MT	$2,140,015.75	-18.7%
H-K Contractors, Inc., Idaho Falls, ID	$2,229,769.00	
Geneva Rock Products Inc., Salt Lake City, UT	$2,265,765.26	
Bituminous Paving, Inc., Ortonville, MN	$2,367,670.00	
Kilgore Companies, LLC dba Lewis & Lewis, Inc., Rock Springs, WY	$2,423,520.01	
Intermountain Slurry Seal, Inc., Salt Lake City, UT	$2,433,375.00	

It was recommended by Mr. Olsen, moved by Commissioner Scherbel, and seconded by Commissioner Baker that Hardrives Construction, Inc., of Billings, Montana, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project HI-BFP-CN20073 for bridge replacement (replacing one bridge with a box culvert) on County Road 580 at RM 4.61 between Worland and Old Ten Sleep Hwy in Washakie County. Completion Date: October 31, 2026.

Engineer's Estimate	*$1,698,669.00*	
S & S Builders, LLC, Gillette, WY	$1,160,808.00	-31.7%
TCA Group, Inc, Helena, MT	$1,351,169.21	
Reiman Corp., Cheyenne, WY	$1,443,993.95	
Wilson Bros. Construction, Inc., Cowley, WY	$1,493,910.00	
OFTEDAL CONSTRUCTION, INC., Casper, WY	$1,748,146.35	

It was recommended by Mr. Olsen, moved by Commissioner Baker, and seconded by Commissioner Holmes that S & S Builders, LLC, of Gillette, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Projects HSIP-B269012 and ARSCT-B269A01 combined for epoxy striping at various locations in Transportation Districts 1 & 4 in Albany, Big Horn, Carbon, Laramie, Sheridan and Washakie counties. Completion Date: October 31, 2026.

Engineer's Estimate	*$1,411,782.24*	
S&L Industrial LLC, Cowley, WY	$1,047,997.60	-25.8%
Straight Stripe Painting, Inc., St. George, UT	$1,089,527.32	
Roadsafe Traffic Systems, Inc., Denver, CO	$1,222,525.75	

It was recommended by Mr. Olsen, moved by Commissioner Holmes, and seconded by Commissioner Baker that S&L Industrial LLC, of Cowley, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously. *Commissioner Crank participated in the vote, as the sale of S&L Industrial LLC has resolved his previous conflict of interest.*

Federal Project STP-BR-B265001 for bridge rehabilitation (2 structures) on WYO 120 at RM 102.68 and on US 14A at RM 48.11 in Transportation District 5 in Big Horn and Park Counties. Completion Date: October 31, 2026.

Engineer's Estimate	*$1,351,429.00*	
COLDWATER GROUP, INC., Pleasant View, UT	$1,352,400.75	-0.1%
Reiman Corp., Cheyenne, WY	$1,380,468.95	
S & S Builders, LLC, Gillette, WY	$1,474,747.00	
JM CONCRETE, INC., Idaho Falls, ID	$1,702,845.00	
Century Companies, Inc., Lewistown, MT	$1,818,647.00	

It was recommended by Mr. Olsen, moved by Commissioner Crank, and seconded by Commissioner

Scherbel that Coldwater Group, Inc., of Pleasant View, Utah, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project STP-PM-B261021 for contract patching in Transportation District 1 on WYO 130 beginning at RM 23.40 for approximately 2.70 miles in Albany County. Completion Date: September 30, 2026.

Engineer's Estimate	*$1,255,296.00*
McGarvin-Moberly Construction Co., Worland, WY	$989,753.87 -21.2%
Simon Contractors, Cheyenne, WY	$1,190,839.00
JTL Group, Inc. DBA Knife River, Cheyenne, WY	$1,199,693.00

It was recommended by Mr. Olsen, moved by Commissioner Holmes, and seconded by Commissioner Baker that McGarvin-Moberly Construction Co., of Worland, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project HSIP-B263013 for epoxy striping at various locations in Transportation District 3 in Sublette, Sweetwater, Teton and Uinta counties. Completion Date: October 31, 2026.

Engineer's Estimate	*$1,124,315.00*
Straight Stripe Painting, Inc., St. George, UT	$968,262.00 -13.9%
S&L Industrial LLC, Cowley, WY	$990,067.00
Roadsafe Traffic Systems, Inc., Denver, CO	$1,269,461.00

It was recommended by Mr. Olsen, moved by Commissioner Scherbel, and seconded by Commissioner Crank that Straight Stripe Painting, Inc., of St. George, Utah, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Commissioner Crank requested clarification on Disadvantaged Business Enterprises (DBE) percentages that were previously considered in the bidding process. Mr. Olsen explained that the federal DBE program is transitioning into a small business-focused model, effectively pausing current certification requirements and goals. Civil Rights staff are currently assisting businesses with the new recertification process, and the department remains in compliance with FHWA standards despite the lack of specific guidelines.

6Aii. February 2026 STIP Addendum Approval: Mr. Olsen presented the February 2026 STIP Addendum.

It was recommended by Mr. Olsen, moved by Commissioner Scherbel and seconded by Commissioner Holmes to approve the February 2026 STIP Addendum. The motion carried unanimously.

6Aiii. Transportation Alternatives Program (TAP) and the Congestion Mitigation Air Quality (CMAQ) Advisory Committee Nominations: Mr. Olsen presented nominees for the TAP and CMAQ committees, who help the Local Government Coordination (LGC) office review and recommend projects to the Commission, based on regional priorities.

The four nominees for the TAP committee included Amber Ash with the Wyoming Association of Municipalities, Noel Reed with the Wyoming Business Council, Tom Ryan with the Wyoming County Commissioners Association, and Angela Van Houten with the Wyoming Department of Health. The committee also includes representatives from WYDOT, including Director Westby and Brandy Miller of the LGC office; Trenton VonBerg, with the Wyoming Department of Education, and Dr. Michelle Jarman, with the Wyoming Institute for Disabilities.

Mr. Olsen informed Commissioner Scherbel that upon a committee vacancy, the LGC office coordinates with the relevant nominating entity to present the most qualified candidate for Commission consideration.

It was recommended by Mr. Olsen, moved by Commissioner Baker and seconded by Commissioner Holmes to approve the nominees for the TAP committee. The motion carried unanimously.

Pursuant to WYDOT Operating Policy 2-12, Mr. Olsen presented two nominees for the CMAQ Advisory Committee: Rick Grant, representing the Wyoming County Commissioners Association, and Timothy Morton, the WYDOT Director's nominee. The committee's current membership also includes Sara DiRienzo, deputy policy director to Governor Gordon; Jared Beck, Wyoming Department of Environmental Quality, Air Quality Division; and John Espy, Wyoming County Commissioners Association.

Commissioner Baker requested clarification on a nominee's qualifications, which was resolved once the individual was identified as a fellow county commissioner and rancher.

Commissioner Hughes joined the meeting at 9:00 a.m.

It was recommended by Mr. Olsen, moved by Commissioner Holmes and seconded by Commissioner Scherbel to approve the nominees for the CMAQ committee. The motion carried unanimously.

6B. The Operations Report was provided in written form, as included in the February 2026 meeting materials.

7. Chief Financial Officer's Report: Mr. Byrne presented the Chief Financial Officer's Report.

7A. Monthly Budget Report: Mr. Freier presented the monthly budget report. He said that the highway fund's federal mineral royalties for Fiscal Year (FY) 2026 have been fully collected at $64.5 million, while a $1.1 million shortfall in severance tax is expected to be finalized with the April distribution. He also noted that pending state legislation regarding federal land management is not anticipated to negatively impact current federal mineral royalty distributions and may provide a future opportunity to advocate for increased revenue caps.

7B. Award of Procurement Services Bids

It was recommended by Mr. Byrne, moved by Commissioner Baker, and seconded by Commissioner Hughes to award Bid Numbers 26-01MA, 26-024MA, and 26-025MA to Equipment Maintenance Products, of Mills, Wyoming, and to Chemung Supply Corp., of Elmira New York, for the sum of $680,229.30 to procure a motor grader and snow plow blade, and straight and curb corner plow guards. The motion carried unanimously.

In response to Commissioner Baker's concerns regarding a significant price gap in project bids, Mr. Byrne and Mr. Ayen confirmed that all submissions meet required quality specifications despite the market fluctuations and economic variables driving cost differences.

8. Director's Report: The Director's Report was provided in written form, as included in the February 2026 meeting materials.

Director Westby is prioritizing legislative advocacy to secure state employee pay raises, successfully restoring funding in the Senate despite a narrow, initial defeat in the House. Executive branch efforts are now focused on flipping a few key votes during a final "third reading" amendment to align salaries with current market rates. WYDOT, working with partners, has also successfully defended against several unfavorable bills, while priority legislation continues to move forward.

The Director attended the WASHTO Board of Directors' meeting in Austin, where he secured favorable terms for Wyoming within AASHTO's federal Transportation Reauthorization Bill white papers. He will follow this with a Washington, D.C., visit next week to ensure the state's congressional delegation is fully aligned with the agency's goals for the upcoming federal funding cycle.

The Director addressed ongoing tension with towing companies following recent Wyoming Highway Patrol enforcement actions. He expressed reluctance to have the legislature dictate towing rates but noted the possibility of the issue becoming an interim legislative topic to find a better long-term solution.

A massive data center and power plant development south of Cheyenne is expected to have an unprecedented impact on the transportation system, potentially bringing 7,000 workers to the site daily. WYDOT is working with economic development groups and the developer to fast-track infrastructure, such as turn lanes and traffic management. While the developer wants infrastructure as soon as possible, Westby noted that their five-year construction timeline is extremely ambitious for road development. Commissioner Crank questioned the status of the project's Industrial Siting Council permit and required traffic studies; Westby committed to confirming those details.

In response to Commissioner Hughes' question regarding the criminal charges involving a contract employee at a visitor center, Director Westby clarified that such positions are managed through a standard RFP procurement process.

9. Highway Patrol Report: Lt. Col. Germain presented the Fatal Crash Summary through January 31, 2026, which includes six fatal crashes involving eight deaths. The fatalities include multi-vehicle crashes, fixed object crashes, motorcycle crashes, and a single commercial crash.

There have been two fatal crashes deemed drug or alcohol related, resulting in three deaths through January 2026.

Of the eight deaths this year, one was attributed to not using occupant restraints. There were no fatalities involving individuals under the age of 21 in 2026 crashes.

Of the six fatal crashes so far this year, it is unknown whether one of those drivers had no distractions. One driver was distracted, and two were not.

Of the six fatal crashes that have occurred this year, one occurred on city/county roads, three occurred on primary/secondary highways, and two occurred on interstate highways.

The days of the week for fatal crashes in 2026 are as follows:

Sunday	1 crash
Monday	2 crashes
Tuesday	0 crashes
Wednesday	1 crash
Thursday	0 crashes
Friday	1 crash
Saturday	1 crash

The times of day for fatal crashes in 2026 are as follows:

12:00 a.m. to 6:00 a.m.	0 crashes
6:00 a.m. to 12:00 p.m.	1 crash
12:00 p.m. to 6:00 p.m.	3 crashes
6:00 p.m. to 12:00 a.m.	2 crashes

There were 65 Patrol investigated crashes in 2026.

In response to inquiries from the Commission, Lieutenant Colonel Germain provided an update regarding two significant incidents on Interstate 80. On February 17, at mile marker 273 near Arlington, a crash involving two commercial vehicles that had stopped in the travel lane to apply chains resulted in several injuries and substantial traffic delays, though no fatalities occurred. Subsequently, on February 18 near mile marker 18 outside of Evanston, two separate pileups involving

approximately 15 trucks each resulted in at least one confirmed fatality, with preliminary reports citing severe weather as a contributing factor.

10. Aeronautics Report: The Aeronautics Report was provided in written form, as included in the February 2026 meeting materials.

Mr. Burke informed the Commission that Wyoming airports achieved a record-breaking 1.7 million passengers in 2025. This total represents an 8% increase over the previous year. Wyoming's Capacity Purchase Agreement (CPA) markets are seeing incremental increases in future bookings compared to the previous year. This positive trajectory, paired with rising fares, positions Wyoming as a strong performer within the United States' overall air service network heading into 2026.

The U.S. House of Representatives passed a five-bill spending package securing funding for the DOT and FAA. However, the exclusion of the Department of Homeland Security has triggered a partial shutdown, resulting in Transportation Security Officers receiving only partial paychecks through March.

Mr. Burke reported that two new pilots have completed their training and have transitioned to active flight operations. The Joint Appropriations Committee recommended that Flight Operations either sell or decommission one of the state aircraft. However, current staffing levels and aircraft conditions continue to support regular, efficient operations.

In response to Commissioner Crank's inquiry, Mr. Burke clarified the funding structure for the state's air service programs, noting that the current $18 million request for the CPA is comprised of $12 million from a Department of Tourism carryover account, $5 million from the General Fund, and $1 million from State Land Investments. While these specific funds are not drawn from highway accounts, the Air Service Enhancement Program, which functions as the state's growth account, continues to be funded through the highway side.

Mr. Burke clarified that a "confirmed ID" is synonymous with a "REAL ID" and noted that, effective February 1, passengers are required to possess a confirmed ID to pass through TSA checkpoints.

11. Support Services Report: The Support Services Report was provided in written form, as included in the February 2026 meeting materials.

Mr. Rossetti reported a successful start to 2026 with 20 additional full-time positions filled, though recruitment remains a challenge for technical and engineering roles. He also provided a comprehensive key for license plate designations and addressed Commission inquiries regarding the potential discontinuation of specialty plates with low participation rates.

In response to Commission inquiries, Mr. Rossetti clarified that the expiration of specialty license plates is governed by inconsistent statutes. While the "tribal" series will phase out due to missed quotas, others such as the "rodeo" and "wildlife" plates have easily surpassed their required benchmarks. Mr. Rossetti also attributed a significant increase in wildlife plate sales to a statutory

change allowing for convenient over-the-counter purchases. This change has resulted in 1,300 more units being sold compared to the previous plate series.

12. Chief Technology Officer's Report: The Chief Technology Officer's Report was provided in written form, as included in the February 2026 meeting materials.

13. March 2026 Commission Meeting: Secretary Casner announced that the March 2026 Commission meeting will be held in Cheyenne. Commissioners suggested several topics for an education session including an overview of the Bridge Program, a tour of the Materials Lab, and an in-depth legislative update.

14B. Commissioner Comments

Aeronautics Commission Chairman Jerry Blann expressed appreciation for the ongoing collaboration with WYDOT and highlighted the importance of the CPA for the state's economic development. He also invited attendees to a legislative breakfast meeting scheduled for the following morning. Commissioner Bill DeVore also shared his appreciation for the meeting.

Commissioner Holmes expressed appreciation for the meeting's efficiency and shared her hope for successful outcomes through the rest of the legislative session.

Regarding future scheduling, Commissioner Crank requested that staff investigate alternative locations for the June meeting in Lander and suggested the Commission hold another retreat like the previous year's event in Buffalo. Despite efforts to increase public participation through travel, Commissioner Crank noted a persistent lack of attendance. Commissioner Scherbel suggested this low turnout may indicate a lack of significant issues within the transportation system, while Commissioner Holmes proposed that one or two meetings outside of Cheyenne per year would sufficiently meet the Commission's objectives. Conversely, Commissioner Baker emphasized that off-site meetings remain vital for observing WYDOT operations across the state, and Commissioner Hughes highlighted the high informational value and positive reception of recent STIP presentations in northeast Wyoming.

Chairman Lyman thanked the Commissioners for their diligence and the Aeronautics Commissioners for their attendance. The Commission collectively recognized Secretary Casner for her service, with Chairman Lyman, Commissioner Baker, and Commissioner Hughes wishing her success in her future endeavors.

Director Westby recognized and expressed appreciation for Cole Bostron of the Local Government Coordination office and Cristina Taylor, Human Resources Manager, as they both transition to the private sector. He also thanked Secretary Casner for her service to the Commission. Director Westby concluded by wishing all three individuals success in their careers.

16. The meeting was adjourned by Chair Lyman at 10:07 a.m. on Thursday, February 19, 2026.