TRANSPORTATION COMMISSION OF WYOMING

The Transportation Commission of Wyoming via Zoom and in person in Cheyenne on January 14th and 15th. Chair Lyman convened the meeting at 1:00 p.m. on the 14th and 8:30 a.m. on the 15th. The following members were present, constituting a quorum.

Chair Brandt Lyman, Rock Springs
Vice Chair Jim Willox, Douglas
Commissioner Micheal Baker, Thermopolis
Commissioner Pat Crank, Cheyenne
Commissioner Susan Holmes, Sheridan
Commissioner Mark Hughes, Sundance
Commissioner Marlowe Scherbel, Afton *via Zoom on the 15th only*
Commission Secretary Caitlin Casner
Director Darin Westby

Others present and participating in the meeting: Taylor Rossetti, Deputy Director/Support Services Administrator; Dennis Byrne, Chief Financial Officer; Rodney Freier, Budget Manager; Mark Ayen, Assistant Chief Engineer-Operations; Colonel Tim Cameron, Nate Smolinski, Chief Technology Officer; Shawn Burke, Aeronautics Administrator; Doug Jensen, Contracts and Estimates; Mike Kahler, Senior Assistant Attorney General; MacKenzie Sewell, Assistant Attorney General; Jordan Young, Public Affairs; John Davis, Management Services; Brenden Schaefer, Planning; Kimberly Chapman, Public Safety Communications Commission and Aeronautics Commission Secretary; Susan Elliott, Executive Assistant.

January 14

1. Highway Patrol Report: Col. Cameron presented the Fatal Crash Summary through December 31, 2025, which includes 110 fatal crashes involving 123 deaths. The fatalities include multi-vehicle crashes and commercial crashes.

There have been 30 fatal crashes deemed drug or alcohol related, resulting in 33 deaths through December 2025.

Of the 123 deaths this year, 53 were attributed to not using occupant restraints, rollover crashes, multi-car collisions, or fixed objects. Sixteen perished that were under 21 years old.

Of the 110 fatal crashes so far this year, it is unknown whether 69 of those drivers had no distractions. Six (6) drivers were distracted, and 90 were not.

Of the 110 fatal crashes that have occurred this year, 24 occurred on city/county roads, 57 occurred on primary/secondary highways, and 29 occurred on interstate highways.

The days of the week for fatal crashes in 2025 are as follows:

Sunday	13 crashes
Monday	16 crashes
Tuesday	6 crashes
Wednesday	14 crashes
Thursday	18 crashes
Friday	22 crashes
Saturday	21 crashes

The times of day for fatal crashes in 2025 are as follows:

12:00 a.m. to 6:00 a.m.	15 crashes
6:00 a.m. to 12:00 p.m.	29 crashes
12:00 p.m. to 6:00 p.m.	40 crashes
6:00 p.m. to 12:00 a.m.	26 crashes

There were 4,410 patrol investigated crashes in 2025.

2. Aeronautics Report: The Aeronautics Report was provided in written form, as included in the January 2026 meeting materials.

Mr. Burke advised the Commission that overall passenger numbers for 2025 are expected to be record breaking. Mr. Burke plans to record a video with Public Affairs to celebrate this achievement.

The Government Accountability Office recently released a report that highlighted issues in small communities across the country. Small communities are the most marginalized in terms of how airlines look at their overall networks, as the smallest airports usually have the smallest revenue contribution.

Executive Staff recently testified in front of the Joint Appropriations Committee regarding the Capacity Purchase Agreement. The Governor added $18.4 million request for this, with $12 million from the Department of Tourism, $1 million from the State Transportation Enterprise Fund, and $5.4 million from the General Fund. Operating the state aircraft costs approximately $2.6 million per year. During this Committee meeting, a motion was made to either grant, sell, or disassemble one of the state planes. Staff is analyzing this possibility and any ramifications.

Mr. Burke advised that Aeronautics is back up to six pilots on staff. Two are currently in training in Wichita.

3. Support Services Report: The Support Services Report was provided in written form, as included in the January 2026 meeting materials.

Mr. Rossetti presented to the Commission regarding rodeo license plates and Search and Rescue plates, specifically the challenges printing these plates and issues with colors appearing on the plates. Mr. Rossetti also advised that the tribal license plates will no longer be produced, as they failed to meet the sales requirement of 500 plates.

4. Chief Technology Officer's Report: The Chief Technology Officer's Report was provided in written form, as included in the January 2026 meeting materials.

Mr. Smolinski updated the Commission on blowover data and how overhead messaging can be updated to be more effective.

Mr. Smolinski also advised that traffic activity for WyoLink is down, which may be due to a quiet fire season as well as low amounts of snow.

Mr. Smolinski reminded the Commission that there was a major 911 outage in northwest Wyoming for three days. During this outage, Worland was taking calls for Park County, Big Horn County, and Washakie County. The cause of the outage is undetermined at this time, but staff are working with the Public Service Commission and Homeland Security to obtain an after-action report.

Commission recessed to break at 2:00 p.m.

Commission returned to public session at 2:10 p.m.

Optional Numbers from Fiscal Year 2026 Budget: Director Westby presented to the Commission regarding Operating Numbers from the Fiscal Year 2026. Topics presented included programs and their eligibility to be included in the optional numbers portion of the budget, how much was originally budgeted, descriptions of funding sources, and what is required and discretionary.

Mr. Fulton presented to the Commission regarding discretionary programs and exactly what their purpose is within Wyoming, the application and selection for discretionary Commission funds, as well as city and county participation in funding programs and projects.

January 15

5. Pledge of Allegiance: Chair Lyman led the attendees in the Pledge of Allegiance.

7A. December 18, 2025 Business Meeting Minutes: It was recommended by Secretary Casner, moved by Commissioner Holmes, and seconded by Commissioner Willox to approve the December 18, 2025 Business Meeting Minutes, with a change to page three, item 12, updating "November" to "December." The motion carried unanimously.

9A. Access Review Committee Appeal: *Commissioner Scherbel recused himself from this discussion as his company was involved in some of the work for Mr. Aimone.*

Mr. Kahler and Ms. Sewell presented the updated Findings of Fact, Conclusions of Law, and Order for the Access Review Committee Appeal held in November 2025.

Commissioner Holmes stated she believes the document should be more concise, with several specific details such as road names not included. Commissioner Crank questioned the need for the updated document at all. Mr. Kahler advised that current Rules required the Findings of Fact, Conclusions of Law, and Order.

It was moved by Commissioner Crank and seconded by Commissioner Holmes to amend the Findings of Fact, Conclusions of Law, and Order after striking everything but the first paragraph and the language under the Order heading. The motion carried. *Commissioners Willox and Baker voted no.*

It was moved by Commissioner Crank and seconded by Commissioner Baker to adopt the amended Findings of Fact, Conclusions of Law, and Order. The motion carried. *Commissioners Willox and Baker voted no.*

9B. STIP Subcommittee: Chair Lyman advised the Commission that he will be establishing a STIP subcommittee that would track the flow of information, decisions, and approvals for projects. Committee members would also be engaged at different phases of the STIP creation, project initiation, financial planning, project prioritization, and assist with finalization. Subcommittee members would also have input on potential priority rating model changes. This Committee would require a nine-month commitment due to drafting timelines.

Chair Lyman requested two volunteers from the Commission to be on the subcommittee alongside him; Commissioners Willox and Holmes volunteered. The Commission Secretary will advertise these meetings in accordance with the Open Meetings Act so that all Commissioners can attend the meeting if they wish to do so.

10. Director's Report: The Director's Report was provided in written form, as included in the January 2026 meeting materials.

Director Westby advised that there has been a seven (7) percent reduction in worker's compensation payments, or approximately $40,000.00 a month, due to agency wide safety efforts.

Westby also advised that staff are monitoring a draft bill proposed by the Wyoming County Commissioner's Association and the Wyoming Association of Municipalities that would provide their constituents with a portion of direct distribution of sales tax. At this time, the draft bill holds WYDOT's portion of vehicle sales tax distribution harmless.

The Management Services office is working with the Wyoming federal delegation on the Transportation Reauthorization Bill to minimize any funding reductions. Director Westby stated that

he will be attending several AASHTO and WASHTO meetings that will also address rural states funding levels.

11. Mr. Byrne presented the Chief Financial Officer's Report.

11A. First Quarter Budget Modifications: Mr. Freier presented to the Commission regarding the First Quarter Budget Modifications for Fiscal Year 2026. Mr. Freier advised that there is $1,521,379 in unprogrammed carryover, which he recommended moving into the Commission's Facilities Improvement Plan.

It was recommended by Mr. Freier, moved by Commissioner Willox, and seconded by Commissioner Baker to approve the First Quarter Budget Modifications, noting that the $1,521,379 is to be programmed into the Facilities Improvement Plan. The motion carried unanimously.

11B. Monthly Budget Report: Mr. Freier presented the monthly budget report. Overall, the budget report revealed that the Commission budget was 27 percent expended, and the legislative budget was 68 percent expended in Fiscal Year 2026.

11C. First Quarter Purchases from the Over $200,000 List: Mr. Byrne presented the First Quarter Purchases from the Over $200,000 List, specifically noting that purchases on this list are approximately $3.6 million under the budgeted amount.

Commission recessed to break at 9:45 a.m.

Commission returned to public session at 10:01 a.m.

12. Chief Engineer's Report: The Chief Engineer's Report was provided in written form, as included in the January 2026 meeting materials.

Mr. Fulton presented the Consultant Report as well as recent change orders. Chair Lyman requested that in the future, Mr. Fulton contact the Chair and the appropriate Commissioner when a change order occurs that meets the notification requirements set out in Operating Policy 24-1 and include the change order on the monthly report to the Commission.
Mr. Fulton advised the Commission that for the first quarter of Fiscal Year 2026 on projects that have been closed, costs are coming in 1.5% lower than the original cost awarded by the Commission.

12Ai. Mr. Olsen presented the Engineering and Planning Report, beginning with the bid tabulations from the January 8, 2026 letting.

Federal Projects HI-BFP-B262010 and NHPPI-I252177 for bridge replacements (4 structures) and safety grading; involving structures, asphalt paving, grading, road base, and seeding/erosion control at various locations on I-25, WYO 320, and WYO 94 in Converse and Platte Counties. Completion Date: November 30, 2027.

Engineer's Estimate	*$12,852,885.00*	
Reiman Corp., Cheyenne, WY	$13,509,733.86	5.1%
S&S Builders, LLC, Gillette, WY	$15,045,150.00	
Simon Contractors, Cheyenne, WY	$15,123,264.50	

It was recommended by Mr. Olsen, moved by Commissioner Holmes and seconded by Commissioner Willox that Reiman Corp., of Cheyenne, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project NHPP-N232070 to widen and overlay; involving asphalt paving, road base, and grading on approximately 2.50 miles on US 287 beginning at RM 402.33 between Laramie and Colorado in Albany County. Completion Date: November 30, 2026.

Engineer's Estimate	*$7,862,692.00*	
McGarvin-Moberly Construction Co., Worland, WY	$7,120,424.30	-9.4%
Simon Contractors, Cheyenne, WY	$7,289,486.35	
JTL Group, Inc. DBA Knife River, Cheyenne, WY	$8,386,109.00	
Avail Valley Construction-WY, LLC, Afton, WY	$11,322,901.10	

It was recommended by Mr. Olsen, moved by Commissioner Baker and seconded by Commissioner Hughes that McGarvin-Moberly Construction Co., of Worland, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project NHPP-N431041 to mill, level and overlay, chip seal and rumble strips; involving asphalt paving and chip sealing on approximately 15.70 miles on WYO 59 beginning at RM 19.30 between Douglas and Bill in Converse County. Completion Date: June 30, 2027.

Engineer's Estimate	*$7,592,735.90*	
Avail Valley Construction-WY, LLC, Afton, WY	$6,996,996.00	-7.8%
McGarvin-Moberly Construction Co., Worland, WY	$7,533,317.72	
Riverside Contracting, Inc., Missoula, MT	$7,654,265.00	
Croell, Inc., Sundance, WY	$7,699,327.05	
Northern Improvement Company, Fargo, ND	$8,382,808.20	
JTL Group, Inc. DBA Knife River, Cheyenne, WY	$8,567,247.35	
Simon Contractors, Cheyenne, WY	$9,076,624.00	

It was recommended by Mr. Olsen, moved by Commissioner Willox and seconded by Commissioner Baker that Avail Valley Construction-WY, LLC, of Afton, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project HI-BFP-I903107 for bridge replacement (2 structures); involving grading, road base, asphalt paving, and structure on I-90 beginning at RM 98.33 over Machinery Press in Campbell County. Completion Date: November 30, 2026.

Engineer's Estimate	*$5,648,240.00*	
S&S Builders, LLC, Gillette, WY	$5,609,950.00	-0.7%
Reiman Corp. Cheyenne, WY	$6,174,260.10	

It was recommended by Mr. Olsen, moved by Commissioner Holmes and seconded by Commissioner Baker that S&S Builders, LLC, of Gillette, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Projects STP-B265002 and NHPP-N342054 combined to spot patch and chip seal; involving asphalt paving and chip sealing on approximately 46.80 miles on US 20/26 at various locations between Waltman and Shoshoni in Fremont and Natrona Counties. Completion Date: August 31, 2026.

Engineer's Estimate	*$4,764,332.00*	
McGarvin-Moberly Construction Co., Worland, WY	$4,260,280.19	-10.6%
Avail Valley Construction-WY, LLC, Afton, WY	$4,481,194.50	
Century Companies, Inc., Lewistown, MT	$4,736,098.00	
Intermountain Slurry Seal, Inc., Salt Lake City, UT	$4,909,325.25	
Mountain Construction Company, Lovell, WY	$5,215,437.81	
71 Construction, Casper, WY	$6,320,240.00	

It was recommended by Mr. Olsen, moved by Commissioner Baker and seconded by Commissioner Hughes that McGarvin-Moberly Construction Co., of Worland, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Project STP-PM-B263025 to contract patch; involving milling and asphalt paving on WYO 22 at various locations in Teton County. Completion Date: October 31, 2026.

Engineer's Estimate	*$3,447,822.50*	
Avail Valley Construction-WY, LLC, Afton, WY	$3,045,640.00	-11.7%
Knife River Corporation-Mountain West, Boise, ID	$3,410,777.00	
Evans Construction Company, Jackson, WY	$3,795,055.00	

It was recommended by Mr. Olsen, moved by Commissioner Baker and seconded by Commissioner Willox that Avail Valley Construction-WY, LLC, of Afton, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

Federal Projects STP-BR-B262006 and DR25831 combined for bridge rehabilitation (4 structures) and bridge deck and rail repair (1 structure); involving structure and asphalt paving at various locations in Transportation District 2 in Converse, Goshen, Johnson, and Natrona Counties. Completion Date: November 30, 2026.

Engineer's Estimate	*$3,082,482.00*	
Reiman Corp., Cheyenne, WY	$2,968,127.35	-3.7%
S&S Builders, LLC, Gillette, WY	$3,427,808.00	

It was recommended by Mr. Olsen, moved by Commissioner Holmes and seconded by Commissioner Hughes that Reiman Corp., of Cheyenne, Wyoming, having prequalified in accordance with rules and regulations adopted by the Transportation Commission of Wyoming, be awarded the contract as low bidder. The motion carried unanimously.

12Aii. November 2025 STIP Addendum Approval: Mr. Olsen presented the January 2026 STIP Addendum.

It was recommended by Mr. Olsen, moved by Commissioner Holmes and seconded by Commissioner Willox to approve the January 2026 STIP Addendum. The motion carried unanimously.

12B. The Operations Report was provided in written form, as included in the January 2026 meeting materials.

Mr. Ayen advised staff continues to discuss engineering vacancies, specifically Resident Engineer vacancies and the strain they are putting on current staff. Commissioner Baker offered Commission assistance in whatever way deemed appropriate, as needed.

13. February 2026 Commission Meeting: Secretary Casner reminded the Commission that the February 2026 Commission Meeting will be held in Cheyenne. The Education Session topic is to be determined, and a Service Award luncheon will occur on February 19th at Little America.

14B. Commissioner Comments: Commissioner Baker thanked the Commission for their work at this meeting and advised that he appreciates the addition of the Consultant Report under Mr. Fulton's report. Commissioner Holmes complimented the department on the decrease in workers' compensation payments and thanked all for their efforts in shifting towards a safety culture. Commissioner Crank thanked the Commission for the camaraderie and wished Director Westby well as the legislative session begins. Commissioner Willox advised that he will not be at the February Commission meeting as he will be in Washington, D.C. to attend a National Association of County Commissioners. Willox also advised that he will be distributing the information discussed at this Education Session to his local counterparts. Commissioner Hughes echoed previous comments and thanked all for participating. Commissioner Scherbel thanked the staff for their reports and requested that the Commission think about efficiencies and how much management of WYDOT affairs the Commission wants to be involved once they issue an approval. Chair Lyman thanked the Commission and agency for their hard work, and thanked Commissioners Willox and Holmes for volunteers to be on the STIP subcommittee.

16. The meeting was adjourned by Chair Lyman at 11:03 a.m. on Thursday, January 15, 2026.