

# FINANCIAL AND COMPLIANCE REPORT

**SEPTEMBER 30, 2021** 





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#### INDEPENDENT AUDITOR'S REPORT

To the Transportation Commission Wyoming Department of Transportation Cheyenne, Wyoming

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and aggregate remaining fund information of the Wyoming Department of Transportation (the Department), a component unit of the State of Wyoming, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Department's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, each major fund, and aggregate remaining fund information of the Department as of September 30, 2021, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.



#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 13, Infrastructure Assets Reported Using the Modified Approach on pages 48 through 51, Schedule of Revenues Appropriated and Expenditures Allocated - Budget and Actual - WYDOT General Fund on page 52, Schedule of Revenues Appropriated and Expenditures Allocated -Budget and Actual - State Infrastructure Bank Fund on page 53, Schedules of the Department's Proportionate Shares of the Net Pension Liabilities and Schedules of the Department's Contributions on pages 54 through 56, Schedule of the Department's Proportionate Share of the Total OPEB Liability on page 57, and the Notes to Required Supplementary Information on pages 58 through 62 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB) who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's basic financial statements. The Combining Statements of Nonmajor Governmental Funds and the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements.

This information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 3, 2022 on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Department's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control over financial reporting and compliance.

Cheyenne, Wyoming May 3, 2022

Mc Dec, Hearne & Paix, LLP



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the financial report of the Wyoming Department of Transportation (Department), a component unit of the State of Wyoming, presents our discussion and analysis of the Department's financial performance during the fiscal year that ended on September 30, 2021.

#### FINANCIAL HIGHLIGHTS

#### **Government-Wide Financial Statements**

The Department's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources as of September 30, 2021 by \$5.96 billion. This is an increase of \$110.66 million from 2020. The Department's unrestricted net position increased by \$82.33 million from a negative \$173.23 million to a negative \$90.89 million. The Department's restricted net position decreased by \$3.39 million from \$45.03 million to \$41.64 million. The Department has \$6.01 billion invested in infrastructure and capital assets which is an increase of \$31.72 million from the previous year.

The Department's investment in road, bridge and communication infrastructure assets during the year resulted in an increase of \$37.54 million in infrastructure assets.

#### **Fund Financial Statements**

As of September 30, 2021, the Department's governmental funds reported combined fund balances of \$271.56 million, an increase of \$78.32 million. The Department's governmental funds had \$29.92 million classified as non-spendable invested in inventories. The Department had \$41.64 million classified as restricted fund balance which consisted of \$0.12 million restricted for radioactive waste clean-up, \$0.45 million restricted for ignition interlock device expenditures, \$11.31 million restricted for commercial air service improvement, \$2.45 million restricted for air service enhancement, \$26.06 million restricted for loans on infrastructure projects, \$0.90 million restricted for wildlife conservation, \$0.22 million restricted for Transportation Information System, and \$0.13 million restricted for other governmental entities per Wyoming Statute. The Department had \$54.05 million of committed fund balance at year end for the additional \$0.10 motor fuels tax committed for contractor payments on road construction. The Department had \$18.65 million classified as assigned fund balance to include \$12.90 million for the purpose of its State Infrastructure Bank Fund, \$1.93 million for the Motorcycle Safety Fund, \$1.09 million to help local governments with mass transit purchases through the Federal Transit Authority, \$2.54 million for communication system enhancements, and \$0.19 million related to other nonmajor governmental funds. The Department had \$127.29 million classified as unassigned fund balance in the WYDOT General Fund.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis is intended to serve as an introduction to the Department's basic financial statements. In general, the purpose of financial reporting is to provide external parties that read financial statements with information that will help them to make decisions or draw conclusions about an entity. These parties do not always have the same specific objectives. In order to address the needs of as many parties as reasonably possible, the Department's basic financial statements, in accordance with required reporting standards, consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements.



#### **Government-Wide Financial Statements**

The focus of the Department's government-wide financial statements is on the overall financial position and activities, similar to the focus of a private-sector business. The Department's government-wide financial statements include the Statement of Net Position and Statement of Activities. The purpose of the Statement of Net Position is to report all of the assets held, deferred outflows of resources, liabilities and deferred inflows of resources owed by the Department. The Department reports all of its assets when it acquires ownership over the assets and reports all of its liabilities when they are incurred. The difference between the Department's total assets and deferred outflows of resources compared to total liabilities and deferred inflows of resources is titled net position. This difference is similar to the owner's equity presented by a private-sector business. Over time, changes in net position may serve as a useful indicator whether the financial position of the Department is improving or deteriorating.

The purpose of the Statement of Activities is to present all the revenues and expenses of the Department. The items presented on the Statement of Activities are measured in a manner similar to the approach used by a private-sector business in that revenues are recognized when earned or established criteria are satisfied, and expenses are reported when incurred by the Department. Revenues are reported even when they may not be collected for several months after the end of the accounting period and expenses are recorded even though they may not have been paid during the current period.

Although the Statement of Activities looks different from a private-sector business' income statement, the statement is different only in format, not substance. Whereas the private-sector business reports its bottom line as net income, the Department reports an amount described as change in net position.

The focus of the Statement of Activities is on the net cost of various activities provided by the Department. The first column identifies the cost of each of the Department's major functions. The next three columns identify the specific revenues related to the classified governmental functions. The difference between the expenses and revenues related to specific programs computes the net cost or benefit of the program, which identifies the extent to which each function of the Department draws from general revenues or is self-sufficient through fees, intergovernmental aid, and other resources.

Both of these government-wide financial statements distinguish functions of the Department that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (business-type activities). All of the Department's activities are governmental activities. The governmental activities include road preservation and maintenance, planning, highway safety, administration, Federal transit, licensing and registration, law enforcement, statewide communication network, airport improvement, and flight services.

The Department's government-wide financial statements are presented on pages 16 and 17.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the Department's most significant funds – not the Department as a whole. Funds are accounting devices that the Department uses to keep track of specific sources of funding and spending. Except for the General Fund, a specific fund is established to satisfy legal requirements established by external parties or governmental statutes or regulations. The Department establishes other funds to control and manage money for particular purposes or to show that it is properly using certain resources. The Department's fund financial statements are divided into two broad categories, governmental funds and fiduciary funds.



Governmental fund financial statements consist of a Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances. The statements are prepared on an accounting basis that is significantly different from that used to prepare the government-wide financial statements. All of the Department's programs are included in the governmental funds, which focus on how cash and other financial assets that can readily be converted to cash flow in and out in a short period of time. For example, amounts reported on the Balance Sheet include items such as cash and receivables collectable within a short period of time, but do not include capital assets such as land and buildings. Fund liabilities include amounts that are to be paid in a short period after the end of the fiscal year. The difference between a fund's total assets compared to total liabilities and deferred inflows of resources is labeled as the fund balance. The fund balance generally indicates the amount that can be used to finance next year's activities.

The operating statement for governmental funds reports only those revenues and expenditures that were collected in cash or paid in cash, respectively, during the current period or very shortly after the end of the year. Consequently, the governmental funds statements provide a short-term view that helps determine if there are more or fewer financial resources to finance the Department's programs. Because this information does not encompass the long-term focus of the government-wide statements, we provide an analysis following the Balance Sheet, reconciling the total fund balances to the amount of net position reported in the Statement of Net Position. There is an analysis following the Statement of Revenues, Expenditures, and Changes in Fund Balances that reconciles to the change in net position presented in the government-wide Statement of Activities.

The Department presents, in separate columns, funds that are most significant to the Department, and all other nonmajor governmental funds are aggregated and reported in a single column.

The Department's governmental fund financial statements are presented on pages 18 through 21.

Fiduciary funds are used to account for assets held by the Department for the benefit of other parties. Fiduciary funds are not presented in the government-wide financial statements because the resources of these funds are not available to finance the Department's activities. However, the financial statements of fiduciary funds are included in the Department's financial statements because the Department is financially accountable for these resources, even though they belong to other parties.

The fiduciary fund statements are presented on pages 22 through 23.

Notes to the basic financial statements provide additional information that is essential to a full understanding of data provided in the government-wide and fund statements. The notes are presented on pages 24 through 45.

Required Supplementary Information (RSI) is presented concerning the Department's infrastructure assets reported using the modified approach, budgetary schedules, proportionate share of the net pension liability, contributions to the net pension liability, proportionate share of the total OPEB liability, and notes to the Required Supplementary Information. The RSI is presented on pages 48 through 62.

In addition to the required elements, we have included the combining funds statements that provide details about our nonmajor governmental presented in single columns in the basic financial statements. These are presented immediately following the required supplementary information on pages 66 through 69.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of the Department's financial position. The Department's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$5.96 billion. By far the largest portion of the Department's net position reflects its investment in capital assets. The vast majority of these capital assets are the \$5.83 billion investment in road, bridge, and communication infrastructure assets. These assets are not available for future spending. The Department has \$9.42 million in outstanding debt relating to current capital assets. The Department's other significant noncurrent liabilities include net pension liability of \$131.28 million and total OPEB liability of \$187.72 million for the year ended September 30, 2021. The Department's \$41.64 million restricted net position reflects resources that are legally restricted for specific purposes. The unrestricted net position increased \$82.33 million to \$(90.89) million.

The following financial information was derived from the September 30, 2021 and 2020 Statements of Net Position.

#### **Summary of Net Position**

	2021		2020*		Increase (Dec	rease)
Current assets	\$ 362,505,964	5.68%	\$ 269,027,555	4.30%	\$ 93,478,409	34.75%
Noncurrent assets						
Infrastructure	5,834,442,653	91.41%	5,796,901,601	92.63%	37,541,052	0.65%
Other capital assets	185,611,347	2.91%	 192,215,115	3.07%	 (6,603,768)	-3.44%
Total assets	6,382,559,964	100.00%	6,258,144,271	100.00%	124,415,693	1.99%
Deferred outflows of resources	 82,321,336	100.00%	 47,759,505	100.00%	 34,561,831	72.37%
Current liabilities	83,652,600	19.78%	67,396,010	18.28%	16,256,590	24.12%
Noncurrent liabilities	339,199,248	80.22%	 301,238,024	81.72%	 37,961,224	12.60%
Total liabilities	 422,851,848	100.00%	368,634,034	100.00%	54,217,814	14.71%
Deferred inflows of resources	 80,651,834	100.00%	 86,555,528	100.00%	 (5,903,694)	-6.82%
Net position						
Invested in capital assets	6,010,631,686	100.83%	5,978,907,711	102.19%	31,723,975	0.53%
Restricted net position	41,639,774	0.70%	45,033,620	0.77%	(3,393,846)	-7.54%
Unrestricted net position	(90,893,842)	-1.53%	(173,227,117)	-2.96%	82,333,275	-47.53%
Total net position	\$ 5,961,377,618	100.00%	\$ 5,850,714,214	100.00%	\$ 110,663,404	1.89%

<sup>\*</sup>GASB 84 is effective for the year ended September 30, 2021. The year ended September 30, 2020, as presented in this column, was not restated. For further discussion, see Note 1 of this report.

The current assets of \$362.51 million consist of \$229.77 million in cash, \$102.71 million in accounts receivable and \$29.92 million in inventories. The \$93.48 million increase in current assets is due to an increase in cash at year end due to a continued effort in fiscal year 2021 to increase cash reserves on hand and to an increase in accounts receivable which fluctuates with the timing and mix of projects in progress.

The current liabilities of \$83.65 million, an increase of \$16.26 million, are comprised of \$68.13 million in accounts payable, \$2.67 million due to other governments, \$0.32 million in deposits held for others, \$0.53 million in unearned revenue, \$0.84 million in lease purchase payable due within one year, and \$11.16 million in compensated absences due within one year. The \$16.26 million increase is due to the increase in accounts payable, which normally fluctuates with the timing and mix of projects in progress, and to the inclusion of amounts due to other governments after the implementation of GASB Statement No. 84.



The noncurrent liabilities of \$339.20 million are mostly due to the recognition of the Department's \$131.28 million net pension liability, \$187.72 million total OPEB liability, compensated absences due in more than one year of \$11.61 million, and lease purchase agreement payable due in more than one year of \$8.58 million.

The following financial information was derived from the government-wide Statement of Activities and reflects how the Department's net position changed.

#### **Summary of Changes in Net Position**

		2021			2020*		Increase (Dec	erease)
Revenues								
Program revenues								
Charges for services	\$	29,362,200	3.67%	\$	26,650,439	3.73%	\$ 2,711,761	10.18%
Operating grants and contributions		385,108,446	48.08%		408,373,134	57.23%	(23,264,688)	-5.70%
Capital grants and contributions		18,108,646	2.26%		10,407,575	1.46%	7,701,071	73.99%
General revenues								100.00%
Motor fuels tax and registration fees		200,663,741	25.06%		199,224,811	27.91%	1,438,930	0.72%
Motor fuels tax and registration fees -								
local governments		62,836,105	7.85%		-	0.00%	62,836,105	100.00%
Mineral royalty and severance tax		81,734,431	10.21%		54,197,260	7.59%	27,537,171	50.81%
State appropriations		2,719	0.00%		6,283,103	0.88%	(6,280,384)	-99.96%
Investment income		15,917,255	1.99%		4,579,783	0.64%	11,337,472	247.55%
Other revenue		7,016,571	0.88%		4,020,997	0.56%	2,995,574	74.50%
Total revenue		800,750,114	100.00%		713,737,102	100.00%	87,013,012	12.19%
Expenses								
Road preservation and maintenance		420,265,044	60.92%		493,018,955	72.84%	(72,753,911)	-14.76%
Planning		14,032,305	2.03%		14,188,312	2.10%	(156,007)	-1.10%
Highway safety		6,170,870	0.89%		7,331,166	1.08%	(1,160,296)	-15.83%
Administration		41,564,122	6.02%		32,470,404	4.80%	9,093,718	28.01%
Federal transit		19,468,003	2.82%		13,083,147	1.93%	6,384,856	48.80%
Licensing and registration		12,994,165	1.88%		13,630,138	2.01%	(635,973)	-4.67%
Licensing and registration -								
local governments		62,836,105	9.11%		-	0.00%	62,836,105	100.00%
Law enforcement		35,893,933	5.20%		42,848,512	6.33%	(6,954,579)	-16.23%
Statewide communication network		8,101,983	1.17%		2,389,408	0.35%	5,712,575	239.08%
Airport improvement		68,264,621	9.89%		57,573,690	8.50%	10,690,931	18.57%
Flight services		225,336	0.03%		410,905	0.06%	(185,569)	-45.16%
Interest on long-term debt		270,223	0.04%		-	0.00%	270,223	100.00%
Total expenses		690,086,710	100.00%		676,944,637	100.00%	13,142,073	1.94%
Change in net position		110,663,404			36,792,465		73,870,939	
Net position, beginning	:	5,850,714,214	_		5,813,921,749		36,792,465	
Net position, ending	\$:	5,961,377,618	•	\$	5,850,714,214		\$110,663,404	
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<sup>\*</sup>GASB 84 is effective for the year ended September 30, 2021. The year ended September 30, 2020, as presented in this column, was not restated. For further discussion, see Note 1 of this report.

The Department's total revenues increased by \$87.01 million when compared to the previous year; however, \$62.84 million is related to the implementation of GASB 84 which is offset by a corresponding \$62.84 million in expenses (see Note 1 for further discussion). In FY21, the Department experienced an overall increase in revenues due to the recovery from the pandemic of investment earnings, and mineral royalty and severance tax which helped to offset the decline in operating grants and contributions due to the size and timing of projects related to road preservation and maintenance. The decline in state appropriations was related to \$6.37 million received in 2020 due to the pandemic passed through to WYDOT.

Total expenses increased when compared with 2020, increasing by \$13.14 million. Road preservation and maintenance expenses decreased \$72.75 million in fiscal year 2021 primarily due to the size and timing of projects which were impacted by delays in the supply chain and challenges in recruitment of position vacancies continuing from the pandemic.



### **Fund Level Financial Analysis**

The Department uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

The Department's activities are contained in the General, State Infrastructure Bank, and nonmajor governmental funds. As previously mentioned the focus of the Department's governmental funds is to provide information on the near-term inflows, outflows, and balances of expendable resources.

At September 30, 2021, the Department's governmental funds reported combined fund balances of \$271.56 million, an increase of \$78.31 million compared to the prior year.

The General Fund is the main operating fund of the Department. As of September 30, 2021, the total fund balance was \$211.26 million. The State Infrastructure Bank fund balance as of September 30, 2021 was \$38.96 million. The remaining nonmajor governmental funds have a combined fund balance of \$21.33 million.

The following schedule presents revenues by source compared to the prior year.

#### Summary of Revenue - Governmental Funds

	2021		2020*	:	Increase (Decrease)			
REVENUES								
Motor fuels tax and registration fees	\$113,629,094	14.20%	\$112,447,333	15.76%	\$ 1,181,761	1.05%		
Motor fuels tax and registration fees -								
local governments	57,317,734	7.16%	-	0.00%	57,317,734	100.00%		
Mineral royalty and severance tax	80,556,045	10.07%	54,826,907	7.68%	25,729,138	46.93%		
Highway user fees	108,192,516	13.52%	107,483,921	15.06%	708,595	0.66%		
Highway user fees - local governments	5,518,371	0.69%	-	15.06%	5,518,371	100.00%		
Federal aid	330,955,868	41.34%	364,722,552	51.11%	(33,766,684)	-9.26%		
Federal grant	71,324,453	8.91%	53,417,116	7.49%	17,907,337	33.52%		
Use of property and money	7,278	0.00%	-	0.00%	7,278	100.00%		
Interest and investment	15,917,256	1.99%	4,579,781	0.64%	11,337,475	247.55%		
City, county and other matching	9,547,544	1.19%	3,572,361	0.50%	5,975,183	167.26%		
Flight services	206,858	0.03%	438,870	0.06%	(232,012)	-52.87%		
Statewide communication network	298,353	0.04%	255,243	0.04%	43,110	16.89%		
Other state sources	2,719	0.00%	6,283,103	0.88%	(6,280,384)	-99.96%		
Other miscellaneous	6,708,837	0.84%	5,334,941	0.75%	1,373,896	25.75%		
Revenue from others	169,073	0.02%	179,847	0.03%	(10,774)	-5.99%		
Total revenues	\$800,351,999	100.00%	\$713,541,975	100.00%	\$ 86,810,024	12.17%		

<sup>\*</sup>GASB 84 is effective for the year ended September 30, 2021. The year ended September 30, 2020, as presented in this column, was not restated. For further discussion, see Note 1 of this report.

Total revenues for governmental activities increased from \$713.54 million in 2020 to \$800.35 million in 2021. The implementation of GASB 84 (see Note 1 for further discussion) contributed \$62.84 million to this change in revenues with a corresponding \$62.84 million addition to expenditures. The global pandemic declared in March 2020 had a negative impact on the department's revenues from investment income, severance tax, fuel tax, highway user fees, as well as, city, county and other matching on projects that were either cancelled or delayed. However, the Department experienced an overall increase in revenues for 2020 due to an increase in size and timing related to road preservation and maintenance and airport improvement projects. In 2021, the Department saw a recovery of investment income, mineral royalty and severance tax, and city, county and other matching which helped to offset a decline in federal aid due to the size and timing of projects related to road preservation and maintenance. The decrease in other state sources was related to \$6.37 million received in 2020 due to the pandemic passed through to WYDOT.



The following schedule presents expenditures by activities compared to the prior year.

#### **Summary of Expenditures - Governmental Funds**

	2021		2020*		Increase (Decrease)		
EXPENDITURES							
Current							
Road preservation and maintenance	\$449,305,670	62.05%	\$514,483,438	74.11%	\$(65,177,768)	-12.67%	
Planning	13,908,256	1.92%	13,794,734	1.99%	113,522	0.82%	
Highway safety	5,843,061	0.81%	6,399,892	0.92%	(556,831)	-8.70%	
Administration	40,771,179	5.63%	29,806,620	4.29%	10,964,559	36.79%	
Federal transit	19,459,202	2.69%	13,060,833	1.88%	6,398,369	48.99%	
Licensing and registration	12,946,589	1.79%	13,582,560	1.96%	(635,971)	-4.68%	
Licensing and registration -							
local governments	62,836,105	8.68%	-	0.00%	62,836,105	100.00%	
Law enforcement	41,440,626	5.72%	42,010,406	6.05%	(569,780)	-1.36%	
Statewide communication network	8,101,665	1.12%	2,380,928	0.34%	5,720,737	240.27%	
Airport improvement	68,110,516	9.41%	57,298,728	8.25%	10,811,788	18.87%	
Flight services	231,955	0.03%	410,906	0.06%	(178,951)	-43.55%	
Debt Service							
Principal	786,691	0.11%	735,277	0.11%	51,414	6.99%	
Interest	270,223	0.04%	290,852	0.04%	(20,629)	-7.09%	
Total expenditures	\$724,011,738	100.00%	\$694,255,174	100.00%	\$ 29,756,564	4.29%	

<sup>\*</sup>GASB 84 is effective for the year ended September 30, 2021. The year ended September 30, 2020, as presented in this column, was not restated. For further discussion, see Note 1 of this report.

Expenditures for governmental functions increased from \$694.26 million in 2020 to \$724.01 million for fiscal year 2021, a 4.29% increase. The implementation of GASB 84 (see Note 1 for further discussion) impacted this change with an addition of \$62.84 million in expenditures which corresponds to the \$62.84 million addition to revenues. The majority of the increase occurred in road preservation and maintenance due to the size and timing of projects impacted by delays in the supply chain and challenges in recruitment of position vacancies continuing from the pandemic.

### **Capital Assets and Debt Administration**

The Department's investment in capital assets for its governmental activities as of September 30, 2021 amounted to \$6.01 billion (net of accumulated depreciation and related debt). This investment in capital assets includes infrastructure (consisting of roadways, bridges, and statewide emergency communications network), land, site improvements, buildings, equipment, and construction in progress. Additional information on the Department's capital assets can be found in Note 7 of the financial statements.

During the year, the Department invested \$37.54 million in infrastructure assets, which was an increase of \$8.92 million from fiscal year 2020. The Department had additions to depreciable assets of: \$8.85 million for vehicles, aircraft and road machinery and \$0.69 million for general property. The Department continues to stretch the existing equipment replacement cycle in order to reduce amounts expended. Note 7 provides more detailed information on the capital asset activity during the year for the Department.



The schedule below shows the changes in capital assets during the year:

		Ending					Ending
		Balance					Balance
	S	September 30,				S	September 30,
		2020	Additions	Deletions	 Trans fers		2021
Infrastructure	\$	5,796,901,601	\$ 37,541,052	\$ -	\$ -	\$	5,834,442,653
Nondepreciable capital assets							
Land	\$	7,983,775	\$ 284,032	\$ -	\$ -	\$	8,267,807
Work in progress		5,024,448	1,191,444	-	(11,542)		6,204,350
Depreciable and amortizable capital assets					-		
Site improvements		16,014,600	-	-	-		16,014,600
Buildings		205,114,431	-	-	11,542		205,125,973
Vehicles, aircraft and road machinery		164,260,300	8,852,155	(7,176,381)	-		165,936,074
General property		23,241,950	690,639	(2,203,311)	-		21,729,278
Software		10,341,469	-	-	-		10,341,469
Depletable capital assets					-		
Gravel pit		1,233,000	-	-	-		1,233,000
Total capital assets at historical cost		433,213,973	11,018,270	(9,379,692)	-		434,852,551
Total depreciation, depletion and							
amortization		(240,998,858)	(16,156,092)	7,913,746	-		(249,241,204)
Non-infrastructure capital assets - net	\$	192,215,115	\$ (5,137,822)	\$ (1,465,946)	\$ -	\$	185,611,347

The Department's infrastructure assets are recorded at historical cost in the government-wide financial statements as required by GASB Statement No. 34. The Department has elected to use the modified approach for infrastructure reporting and, therefore, does not depreciate its infrastructure assets. The infrastructure consists of the road subsystem, bridge subsystem, and the statewide communication system.

The Department manages its road network with a pavement management system developed by the Department. A consulting firm is contracted to collect the data. The pavement condition is rated in three areas: smoothness (IRI), rutting, and percent cracking for asphalt pavements and smoothness (IRI), faulting, and percent cracking for concrete pavements. A composite rating is derived from three condition ratings called the Pavement Quality Rating (PQR). The pavement management system establishes a PQR on a scale from 0 to 5 for each road section with good 5.0 to 3.6, fair 3.5 to 2.5, and poor 2.4 to 0. It is the Department's policy to maintain its Interstate National Highway Road System (Interstate NHS) at 3.0 (fair), its Non-Interstate National Highway Road System (Non-Interstate NHS) at 2.5 (fair), and its Off the National Highway Road System (Non-NHS) at 2.0 (poor). As of September 30, 2021, the Interstate NHS is at 3.2, the Non-Interstate NHS is at 2.8, and the Non-NHS is at 2.4.

The Department uses a comprehensive bridge management system to assist in managing the State's bridges. Each bridge is inspected at least once every two years. Each bridge is composed of three components: deck, superstructure and substructure. Inspectors collect inventory data and assess the conditions of bridge components (decks, superstructures, substructures and culverts) in accordance with the FHWA Recording and Coding Guide for the Structure Inventory and Appraisal of the Nation's Bridges (Coding Guide). Also, inspectors assess conditions of bridge elements (such as slabs, girders, abutments, piers, culverts, etc.) in accordance with the AASHTO Manual for Bridge Element Inspection (MBEI).



Using the bridge element conditions as a basis, an inspector provides an overall condition rating for each bridge component based on a rating scale of 9 (Excellent) to 0 (Failed) in accordance with the Coding Guide. The inspector provides a separate component condition rating for a culvert.

Each bridge is given a performance rating based on the National Highway Performance Program (NHPP) guidelines. The rating is based on the minimum condition of the three bridge components (deck, superstructure, substructure).

Targets based on the MAP-21 required state of good repair have been set for bridge conditions. The Department's goal is to maintain 10% percent of its NHS and Non-NHS bridges in Good Condition and less than 10% in Poor Condition based on bridge deck area.

As of September 30, 2021, the bridge ratings were at 19.9% for NHS/27.2% for Non-NHS in Good Condition, at 72.9% for NHS/63.0% for Non-NHS in Fair Condition and at 7.2% for NHS/9.8% for Non-NHS in Poor Condition.

The Department's emergency communications infrastructure facilitates statewide radio communications for and between public safety agencies, including law enforcement, fire, emergency medical, transportation and other entities. The Governor has appointed Public Safety Communications Commission commissioners to provide guidance regarding system operations and participation, and advice to promote system development, improvement, and efficiency.

To assess and monitor the emergency communications system's operating effectiveness, Emergency Communications Infrastructure Asset ratings are calculated from the Emergency Communications Program using various measures. Ratings are grouped as WyoLink Base/Repeater, and Other-Emergency Communications (Radio Site and Microwave). Emergency Communications maintained this infrastructure following the technical evaluation and documentation procedures detailed in the policy. The Department's policy is to maintain 95% of its emergency communications system in acceptable condition; actual overall rating was 98.6% of WyoLink assets and 98.1% of other Emergency Communications assets in acceptable or good condition at the end of the year.

The Department estimated maintenance and preservation expenditures on infrastructure assets of \$582.9 million for the year ended September 30, 2021. Actual expenditures on infrastructure for maintenance and preservation were \$394.9 million, a difference of \$188.0 million. The difference is due to the size and length of the construction projects, as well as, additional funding received but not yet expended in 2021.

### **WYDOT Budgetary Highlights**

Significant differences between the original budget and the final amended budget can be summarized as follows:

- \$14.19 million increase in highway user fees actual revenue collected due to increased collections from gasoline and diesel over the conservative budget estimates due to the COVID-19 pandemic and unpredictable impacts.
- \$17.28 million increase in federal aid revenue received was attributable to the highway improvement program where we received additional COVID-19 funding.
- \$44.25 million increase in highway improvement program expenditures was attributable to the increase in federal aid funding from COVID-19 combined with reduced snowfall in 2021 which



- enabled contractors to be out spending more time working on highway projects. An additional \$27.29 million was also received from FHWA FY21 redistribution of funds obligated to States.
- \$11.36 million decrease in highway maintenance expenditures due to reduced snowfall in 2021 which in turn reduced spending on snow control by approximately \$3.00 million. The maintenance program also encountered some vacancies during the fiscal year which reduced the ability to complete a higher volume of work in addition to the timing of being able to complete maintenance projects.

### **Lease Purchase Agreement**

At the end of the current year, the Department had \$9.42 million in outstanding debt related to its capital assets in the form of a lease-purchase agreement. The energy efficiencies should provide enough energy cost savings to make the principal and interest payments. This strategy allowed the Department to invest in the energy upgrades without taking financial resources from the Department's core mission of providing a safe and efficient transportation system. Additional information on the Department's lease purchase agreements can be found in Note 6 to the financial statements.

#### **Economic Outlook**

During March 2020, a global pandemic was declared by the World Health Organization related to the rapidly growing outbreak of a novel strain of coronavirus (COVID-19). The pandemic has significantly impacted the economic conditions in the U.S. as Federal, state and local governments reacted to the public health crisis. The pandemic continues to challenge the economic recovery through 2021. The State of Wyoming has seen improvement in revenues due to high energy prices but the labor market is still slow to recover. Wyoming's GDP was the third largest decline as a state who relies heavily on the energy and leisure & hospitality industries that were hit hard by the COVID-19 virus. Supply chain issues continue to adversely impact worldwide economic performance but are expected to ease over 2022. WYDOT, specifically, has continued to experience the challenge of employee recruitment in attempting to fill vacancies with qualified applicants and supply chain delays impacting daily operations and project timelines.

WYDOT will see increases of Federal Formula dollars as a result of the Infrastructure Investment and Jobs Act of 2021 (IIJA), commonly referred to as the Bipartisan Infrastructure Bill (BIL). An annual average of approximately \$100.00 million is anticipated. Additional federal dollars will help to reduce the annual unfunded transportation needs of \$354.00 million, as determined by a 2020 study undertaken by WYDOT; however, this will require additional state match which puts further strain on WYDOT's state funding.

### **Requests for Information**

This financial report is designed to provide a general overview of the Department's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Wyoming Department of Transportation, Financial Services, 5300 Bishop Boulevard, Cheyenne, Wyoming 82009.





# BASIC FINANCIAL STATEMENTS



# STATEMENT OF NET POSITION September 30, 2021

ASSETS	
Current Assets	
Cash with State Treasurer	\$ 229,770,147
Accounts receivable	102,713,203
Advances to primary government	100,000
Inventories	29,922,614
Total current assets	362,505,964
Total Call Call assets	302,303,301
Noncurrent Assets	
Depreciable capital assets, net	171,139,190
Land and non-depreciable infrastructure	5,699,532,008
Construction in progress	149,382,802
Total noncurrent assets	6,020,054,000
Total assets	\$ 6,382,559,964
DEFERRED OUTFLOWS OF RESOURCES	
Pension related	\$ 16,946,238
OPEB related	65,375,098
Total deferred outflows of resources	\$ 82,321,336
	_
LIABILITIES	
Current Liabilities	A (0.100 (FF
Accounts payable	\$ 68,129,677
Due to other governments	2,671,552
Deposits of others	320,443
Unearned revenue	532,325
Lease purchase payable, due within one year	840,465
Compensated absences, due within one year	11,158,138
Total current liabilities	83,652,600
Noncurrent Liabilities	
Lease purchase payable, due in more than one year	8,581,849
Compensated absences, due in more than one year	11,613,571
Net pension liability	131,279,071
Total OPEB liability	187,724,757
Total noncurrent liabilities	339,199,248
Total liabilities	\$ 422,851,848
DEFERRED INFLOWS OF RESOURCES	
Pension related	\$ 41,271,426
OPEB related	39,380,408
Total deferred inflows of resources	\$ 80,651,834
15th deleticulations of resources	ψ 00,051,054
NET POSITION	
Net Investment in Capital Assets	\$ 6,010,631,686
Restricted	41,639,774
Unrestricted (Deficit)	(90,893,842)
Total net position	\$ 5,961,377,618



# STATEMENT OF ACTIVITIES For the Year Ended September 30, 2021

				Program Revenues			Revenue and Changes in Net Position
		_	Charges for	Operating Grants	Capital Grants and	(	Total Governmental
		Expenses	Services	and Contributions	Contributions		Activities
FUNCTIONS/PROGRAMS							
Governmental Activities							
Road preservation and maintenance	\$	420,265,044	\$20,321,660	\$ 331,408,889	\$ -	\$	(68,534,495)
Planning		14,032,305	-	-	-		(14,032,305)
Highway safety		6,170,870	43,600	3,791,124	-		(2,336,146)
Administration		41,564,122	4,804	1,110,283	-		(40,449,035)
Federal transit		19,468,003	-	102,153	18,108,646		(1,257,204)
Licensing and registration		12,994,165	8,471,170	-	-		(4,522,995)
Licensing and registration - local governments		62,836,105	-	-	-		(62,836,105)
Law enforcement		35,893,933	15,755	1,452,450	-		(34,425,728)
Statewide communication network		8,101,983	298,353	-	-		(7,803,630)
Airport improvement		68,264,621	-	47,243,547	-		(21,021,074)
Flight services		225,336	206,858	-	-		(18,478)
Interest on long-term debt		270,223	-	-	-		(270,223)
Total governmental activities	\$	690,086,710	\$29,362,200	\$ 385,108,446	\$18,108,646		(257,507,418)
		neral Revenue	nd registration fee	ac.			200,663,741
			C	es - local governmen	ite		62,836,105
			nd severance tax	23 Tocal governmen	11.5		81,734,431
		tate appropriation					2,719
		vestment income					15,917,255
		ther revenue	•				7,016,571
			eral revenue				368,170,822
		Change in	net position			_	110,663,404
	Net	Position, begins	ning			5	5,850,714,214
		Position, ending					5,961,377,618



### BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2021

	W	YDOT General Fund	State frastructure Bank Fund	No	nmajor Funds	Total Governmental Funds
ASSETS						
Cash with State Treasurer	\$	164,346,422	\$ 38,964,173	\$	26,459,552	\$ 229,770,147
Accounts receivable		102,384,967	-		328,236	102,713,203
Due from other funds		305,258	-		-	305,258
Advances to primary government		-	-		100,000	100,000
Inventories		29,922,614	-		-	29,922,614
Total assets	\$	296,959,261	\$ 38,964,173	\$	26,887,788	\$ 362,811,222
LIABILITIES, DEFERRED INFLOWS						
OF RESOURCES, AND FUND BALANC	CES					
Liabilities						
Accounts payable	\$	62,592,691	\$ -	\$	5,536,986	\$ 68,129,677
Due to other funds		284,837	-		20,421	305,258
Due to other governments		2,671,552	-		-	2,671,552
Deposits of others		320,443	-		-	320,443
Unearned revenue		532,325	-		-	532,325
Total liabilities		66,401,848	-		5,557,407	71,959,255
Deferred Inflows of Resources						
Unavailable revenue		19,296,495	-		-	19,296,495
Fund Balances						
Non-spendable		29,922,614	_		-	29,922,614
Restricted		-	26,061,739		15,578,035	41,639,774
Committed		54,046,242	-		-	54,046,242
Assigned		-	12,902,434		5,752,346	18,654,780
Unassigned		127,292,062	-		-	127,292,062
<b>Total fund balances</b>		211,260,918	38,964,173		21,330,381	271,555,472
Total liabilities, deferred inflows						
of resources, and fund balances	\$	296,959,261	\$ 38,964,173	\$	26,887,788	\$ 362,811,222



# RECONCILIATION OF GOVERMENTAL FUNDS BALANCE SHEET TO STATEMENT OF NET POSITION September 30, 2021

Total fund balances - Total governmental funds \$ 271,555,472

Amounts reported for governmental activities in the statement of net position are different because:

Infrastructure and other capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. When capital assets used in governmental activities are purchased or constructed, the cost of those assets are reported as expenditures in governmental funds. These assets and related accumulated depreciation, depletion, and amortization consist of:

Infrastructure assets	\$ 5,691,264,201
Land	8,267,807
Non-infrastructure WIP	6,204,350
Infrastructure WIP	143,178,452
Site improvements	16,014,600
Buildings	205,125,973
Vehicles, aircraft, and road machinery	165,936,074
General property	21,729,278
Gravel pit	1,233,000
Software	10,341,469
Accumulated depreciation, depletion, and amortization	(249,241,204)

6,020,054,000

Pension and OPEB related deferred outflows of resources used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.

82,321,336

Because the focus of governmental funds is on short-term financing, some assets (mineral and severance tax receivable) will not be available to pay for current expenditures. Those assets are offset by deferred revenue in the governmental funds and, thus, are not included in governmental fund balance.

19,296,495

Some liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds. Those liabilities consist of:

Net pension liability	\$ (131,279,071)
Total OPEB liability	(187,724,757)
Long-term lease purchase agreement	(9,422,314)
Compensated absences and termination benefits	(22,771,709)

(351,197,851)

Pension and OPEB related and other deferred inflows of resources used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.

(80,651,834)

Net position of governmental activities

5,961,377,618



# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended September 30, 2021

				State					
	W	YDOT General	I	nfrastructure			Total Governmental		
		Fund		Bank Fund	No	nmajor Funds		Funds	
Revenues								_	
Motor fuels tax and registration fees	\$	113,629,094	\$	-	\$	-	\$	113,629,094	
Motor fuels tax and registration fees -									
local governments		57,317,734		-		-		57,317,734	
Mineral royalty and severance tax		80,556,045		-		-		80,556,045	
Highway user fees		107,062,469		-		1,130,047		108,192,516	
Highway user fees - local governments		5,518,371		-		-		5,518,371	
Federal aid		330,955,868		-		-		330,955,868	
Federal grant		52,048,219		-		19,276,234		71,324,453	
Use of property and money		-		-		7,278		7,278	
Interest and investment		11,997,130		2,271,308		1,648,818		15,917,256	
City, county and other matching		8,610,772		-		936,772		9,547,544	
Flight services		-		-		206,858		206,858	
Statewide communication network		-		-		298,353		298,353	
Other state sources		2,719		-		-		2,719	
Other miscellaneous		6,708,837		-		-		6,708,837	
Revenue from others		=		-		169,073		169,073	
Total revenues		774,407,258		2,271,308		23,673,433		800,351,999	
Expenditures									
Current									
Road preservation and maintenance		449,305,670						449,305,670	
Planning		13,908,256		-		-		13,908,256	
Highway safety		5,458,052		-		385,009		5,843,061	
Administration		40,771,179		-		363,009		40,771,179	
Federal transit		40,771,179		-		19,459,202		19,459,202	
Licensing and registration		12,927,939		-		18,650		12,946,589	
Licensing and registration -		12,927,939		-		18,030		12,940,369	
local governments		62,836,105						62,836,105	
Law enforcement		41,198,907		_		241,719		41,440,626	
Statewide communication network		-1,170,707				8,101,665		8,101,665	
Airport improvement		59,612,228		_		8,498,288		68,110,516	
Flight services		57,012,220		_				231,955	
Debt Service		_		_		231,733		231,733	
Principal		786,691		_		_		786,691	
Interest		270,223		_		_		270,223	
Total expenditures		687,075,250				36,936,488		724,011,738	
_		001,013,230				30,730,100		721,011,730	
Excess of revenue		05.000.000		2 271 200		(10.060.055)		<b>5</b> 6040064	
over expenditures		87,332,008		2,271,308		(13,263,055)		76,340,261	
Other financing sources (uses)									
Transfers in		101,571,689		_		7,763,913		109,335,602	
Transfers out		(109,334,032)		-		(1,570)		(109,335,602)	
Proceeds from sale of assets		1,972,871		_		1,943		1,974,814	
Total other financing sources (uses)		(5,789,472)		-		7,764,286		1,974,814	
		(=,, ==, =, =)				7,7 0 1,= 0 0		-,-, ,,,	
Net change in fund balances		81,542,536		2,271,308		(5,498,769)		78,315,075	
Fund Balances, beginning		129,718,382		36,692,865		26,829,150		193,240,397	
Fund Balances, ending	\$	211,260,918	\$	38,964,173	\$	21,330,381	\$	271,555,472	



# RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO STATEMENT OF ACTIVITIES For the Year Ended September 30, 2021

Net change in fund balances - total governmental funds			\$	78,315,075
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the costs of those assets are allocated over their				
useful lives as depreciation, depletion, or amortization expense, as				
applicable. In the current period, these amounts are:				
Expenditures for capital assets, infrastructure, and other related asset				
adjustments:	\$	48,559,322		
Current year depreciation, depletion, and amortization	Ψ	(16,156,092)		
Disposition of assets		(1,465,946)		
			_	30,937,284
Some mineral royalties and severance tax revenues reported in the				
Statement of Activities do not provide current financial resources and,				
therefore, are not reported in the governmental funds.				(1,576,697)
Repayment of lease purchase agreement principal is an expenditure in the				
governmental funds, but the repayment reduces long-term liabilities in the				
Statement of Net Position. This is offset by the total proceeds from the lease				
purchase agreement during the year.				786,691
Some expenses reported in the Statement of Activities do not require the				
use of current financial resources and, therefore, are not reported as				
expenditures in governmental funds. These expenses consist of:	Ф	1.006.250		
Compensated absences	\$	1,096,359		
Net pension liability Total OPEB liability		8,437,822 (7,333,130)		
Total Of LD Havilley		(7,333,130)	-	2,201,051
				2,201,031
Change in net position of governmental activities			\$	110,663,404



# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUND

**September 30, 2021** 

	Custodial Fund  Motor Vehicle Registration (MVR) to Other Governments Fund				
ASSETS					
Cash with State Treasurer	\$	1,914,697			
Total assets	\$	1,914,697			
LIABILITIES  Due to other governments	\$	1,839,687			
Total liabilities	\$	1,839,687			
NET POSITION  Restricted for other governments  Total net position	\$ \$	75,010 75,010			



# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND

For the Year Ended September 30, 2021

	Custodial Fund
	Motor Vehicle
	Registration
	(MVR) to Other
	Governments Fund
Additions	
Collections of fuel tax for other governments	\$ 6,550,014
Total additions	6,550,014
Deductions Payments of fuel tax to other governments Total deductions	6,599,079 6,599,079
Change in net position	(49,065)
Net position, beginning	-
Prior-period adjustment (Note 1)	124,075
Net position, beginning as restated	124,075
Net position, ending	\$ 75,010

### NOTES TO THE BASIC FINANCIAL STATEMENTS

### Note 1. Nature of Activities and Significant Accounting Policies

<u>Nature of activities</u>: The Wyoming Department of Transportation (the "Department") is a component unit of the State of Wyoming (the "State"), governed by the Wyoming Transportation Commission (the "Commission"). The Commission consists of a seven-member board nominated by the Governor and confirmed by the State Senate.

The primary activity of the Department is the planning, programming, design, construction, maintenance, and operation of an integrated state transportation system. Many of those activities are dependent on the availability of Federal awards. The Department is charged by State Statutes with the responsibility of managing and operating transportation-related activities and the Wyoming State Highway Patrol. The Department is also responsible for the aeronautics activities of the State. The aeronautics activities are governed by the Wyoming Aeronautics Commission, consisting of a seven-member board nominated by the Governor and confirmed by the State Senate.

Management has determined there are no entities for which the Department is considered to be financially accountable as defined by accounting principles generally accepted in the United States of America.

Government-wide financial statements: The Statement of Net Position and Statement of Activities display information about the Department as a whole. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Department's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include: 1) charges paid by the recipients of goods and services offered by the programs, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented instead as general revenues. Certain indirect costs have been allocated to functional activities.

<u>Fund financial statements</u>: The fund financial statements provide information about the Department's funds, including its fiduciary fund. Separate statements for each fund category – governmental and fiduciary – are presented. The emphasis of fund financial statements is on major fund, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The Department reports the following major governmental funds:

<u>WYDOT General Fund</u> – is used to account for expenditures related to Federal and State highway construction and maintenance, and administration. Revenue consists primarily of Federal funding and State funding. The term "WYDOT General Fund" is used to limit confusion with the State of Wyoming's general fund. This fund also administers the collection of revenue from port-of-entry fees, gasoline and special fuel taxes, motor vehicle registration, motor carrier licenses, drivers' license, and the Wyoming Highway Patrol.

Also included in the fund are the Wyoming Aeronautics Commission activities for administration and operations relating to airport improvements. Federal funding passes through to cities and counties for airport improvement projects.



<u>State Infrastructure Bank Fund</u> – administers funds designed to provide loan and credit enhancement assistance to sponsors of transportation projects. This fund is classified as a special revenue fund.

The Department also reports the following type of fund:

<u>Fiduciary Fund</u> – The Department's fiduciary fund is a custodial fund used to account for assets held by the Department as an agent for other governmental units. Assets include fees collected that are to be distributed to other entities. Since the assets in this custodial fund do not ultimately belong to the Department, these funds are excluded from the government-wide financial statements.

A summary of significant accounting policies follows:

Government-wide and fiduciary fund financial statements: The government-wide and fiduciary fund financial statements are reported using the accrual basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Department gives (or receives) value without directly receiving (or giving) equal value in exchange, include motor fuel tax, registrations and fees, mineral severance tax, royalties, and investment income. On an accrual basis, revenue from motor fuels taxes are recognized in the period that fuel is sold to the consumer, motor registration taxes are recognized when collected, and mineral severance tax and royalties are recognized when eligibility criteria are met.

Governmental fund financial statements: Governmental funds are reported using the current financial resources focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Department considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after year end. Highway user fees, mineral severance tax royalties, and interest are considered to be susceptible to accrual.

Expenditures are recorded when the related fund liability is incurred, except for claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in government funds.

<u>Deposits with the State Treasurer</u>: State Statute requires the Department to deposit all of its funds in a pooled cash account managed by the Wyoming State Treasurer. The account is reported at fair value of the securities underlying the investment pool.

State Statutes authorize the Wyoming State Treasurer to invest in securities issued or guaranteed by the U.S. Treasury or agencies of the U.S. Government; bonds issued by Wyoming agencies or political subdivisions; corporate notes, bonds, and debentures; commercial paper; banker's acceptances; loans specifically identified by collateralized mortgage obligation, which are collateralized and paid from cash flows on mortgages, and are subject to prepayments by mortgagees which can result in interest rate fluctuation.

<u>Receivables</u>: Receivables consist primarily of amounts due from other governmental entities, including the State. Management believes no allowance for uncollectible amounts is necessary based on the nature of these receivables and past experience.

<u>Inventories</u>: Inventories, including work in progress, are valued using an average cost, less allowance for obsolete items. Inventory items are charged to expenditures when consumed.



<u>Capital assets</u>: Capital assets, which include work in progress, property, equipment, and infrastructure assets, are recorded at historical cost or at estimated historical cost if the actual historical cost is not available in the government-wide financial statements. Infrastructure assets include roads, bridges, water/sewer, lighting system, drainage systems and flood control, and rest areas. Capital assets are accounted for as expenditures in the governmental fund financial statements. Other costs incurred for repairs and maintenance are accounted for as expenditures as incurred. Amortization of intangible assets including software costs is included with depreciation expense in the financial statements. Depreciation and amortization on all assets is provided on the straight-line basis. Capital asset thresholds and estimated useful lives are presented as follows:

Asset Type	Estimated Life	Capitalization Threshold
Buildings	4-50 years	\$15,000
Equipment	4-20 years	\$5,000
Improvements	7-25 years	\$15,000
Infrastructure	5-40 years	\$250,000
Intangible-Software-purchased	3 years	\$50,000
Intangible-Software-internally generated	3 years	\$250,000
Vehicles and road machinery	4-15 years	\$5,000

In accordance with the alternative approach to depreciating infrastructure assets permitted by GASB Statement No. 34, the Department has elected to expense all infrastructure related expenditures, except for those expenditures related to additions to or improvement of infrastructure assets, in lieu of depreciating infrastructure assets. In order to utilize the alternative system, the Department must maintain an asset management system, which assesses asset condition and must maintain infrastructure assets at the condition level established by the Department.

The Department evaluates prominent events or changes in circumstances that affect capital assets to determine whether impairment of a capital asset has occurred. Such events or changes in circumstances that may be indicative of impairment include evidence of physical damage, enactment or approval of laws or regulations or other changes in environmental factors, technological changes or evidence of obsolescence, and changes in the manner or duration of use of a capital asset. The Department will consider an asset impaired if, both, the decline in service utility of the capital asset is significant and the event or change in circumstance is outside the normal life cycle of the capital asset. The Department will recognize an impairment loss when the Department considers a capital asset impaired, and will recognize the capital asset at the lower of carrying value or fair value.

<u>Collections</u>: The Department owns various works of art used to beautify its public spaces as required by State Statutes. These items are not considered to be held for financial gain. All works of art are protected, kept unencumbered, and preserved. Any proceeds from the sale of these assets are required to be used to acquire other items for public spaces. The Department does not capitalize these works of art.

<u>Current note payable</u>: For the 2021-2022 biennium, the State Auditor is authorized by Wyoming Statute 9-1-418 to borrow from the legislative stabilization reserve account an amount not to exceed \$200 million at any one time to meet the obligations of the Department. This statute requires an interest rate on the unpaid balance equal to the rate of return earned on pooled fund investments in the previous fiscal year. As of September 30, 2021, there are no amounts borrowed under this authority for the Department.

<u>Long-term debt</u>: The Department issued long-term debt through a lease purchase agreement during 2013. The long-term debt was used to upgrade the Department's facilities and make them more energy efficient. In 2014, the Department issued long-term debt for the second phase of the energy efficiency upgrade



project to upgrade buildings and roadway assets. The money saved on the utility bills, as a result of the upgrades, is anticipated to cover the costs of the debt service. The lease purchase agreement will be paid over a 15-year schedule which started in November 2015.

<u>Unavailable revenue</u>: Governmental funds report unavailable revenues as deferred inflows of resources in connection with receivables for revenues not considered available to meet current obligations. Unavailable revenue reported in the Governmental Funds Balance Sheet represents fuel taxes receivable not available to meet current obligations.

<u>Defined benefit pensions</u>: For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wyoming Retirement System (WRS) and additions to/deductions from the WRS's fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

<u>Postemployment benefits other than pensions (OPEB)</u>: The total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense associated with the State of Wyoming Group Insurance Retiree Health Plan have been determined on the same basis as they are reported by the State of Wyoming. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

<u>Net position</u>: The Department's net position reported on the government-wide and fiduciary fund financial statements is allocated to the following three categories:

Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for notes and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted Net Position results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted Net Position* consists of net position that does not meet the definition of the two preceding categories. Unrestricted net position often is designated to indicate that management does not consider them to be available for general operations. Unrestricted net position often have constraints on resources that are imposed by management, but can be removed or modified.

<u>Fund balances</u>: The Department's fund balances are classified in a hierarchical structure with the following classifications: (1) Nonspendable - this classification represents fund balances that are not in spendable form (inventory, loan receivables, and prepaids), (2) Restricted - this classification includes those balances that are legally restricted for specific purposes due to constraints that are externally imposed by creditors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation, (3) Committed - refers to fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the Transportation Commission (highest level of decision making authority for the Department) and may be established, modified or rescinded only through resolutions approved by the Transportation Commission, (4) Assigned - this fund balance classification includes amounts that have been constrained to being used for a specific purpose, but are neither restricted or committed and may be made under statutory authority of management of the Department, and (5) Unassigned - fund balance is that portion of fund balance that is available for any



purpose the Department chooses. The General Fund is the only fund that reports a positive unassigned fund balance. In governmental funds other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund. See further detail in Note 8.

Policy on Use of Unrestricted Fund Balance. The Department does not have a formal policy on the use of unrestricted fund balance and therefore adopts the GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, recommendation that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used. The Department does not have a formal policy on the use of funds when both restricted and unrestricted resources are available for use. It is assumed that restricted resources are used first, then unrestricted resources as needed.

<u>Interfund transactions</u>: Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans are reported as receivables and payables, as appropriate, and are subject to elimination in the government-wide statements. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental funds are eliminated in the Statement of Activities.

<u>Capital outlay</u>: The Department's operations focus in part on building and maintaining roads. Since these activities are one of its main objectives, capital outlay is only segregated from current operating expenditures when the expenditures are not part of standard current operations.

<u>Estimates</u>: The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Recent pronouncements: For the fiscal year ended September 30, 2021, the Department implemented GASB Statement No. 84, *Fiduciary Activities* (GASB 84) which provides criteria for identifying and determining fiduciary activities of a government. The objective of this statement is to enhance the consistency, comparability, and usefulness of fiduciary activity reporting by governments. With the implementation of GASB 84, several funds that were previously considered fiduciary funds were reclassified as governmental. The assets and liabilities of the funds were combined into the WYDOT General Fund and a restatement of the beginning net position was not necessary. The fund MVR to Other Governments Fund formally reported as an agency fund was reclassified as a custodial fund. This change resulted in the restatement of beginning net position by \$124,075.

### Note 2. Cash and Pooled Cash Investments

The Department has funds on deposit with the Wyoming State Treasurer's pooled investments. Deposits with the State Treasurer's pooled investments are not insured or otherwise guaranteed by the State of Wyoming, and participants share proportionally in any realized gains or losses on investments. The Department's participation in the pooled investments and mutual funds may indirectly expose it to risks associated with using, holding, or writing derivatives. However, specific information about any such transactions is not available to the Department. Detailed information on the State Treasurer's pooled cash and investments is available from that office.

<u>Custodial credit risk</u>: Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Department will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. Certain deposits held in Department bank accounts are insured by Federal depository insurance or are collateralized by the custodian bank. As of September 30, 2021, the governmental funds did not have bank balances on deposit, nor did the fiduciary fund have any bank balances on deposit.

The following summarizes cash and pooled cash investments:

Cash on deposit with State Treasurer \$ 231,684,844

Cash and pooled cash investments are presented in the accompanying financial statements as follows:

Statement of Net Position
Cash with State Treasurer
Statement of Fiduciary Net Position
Cash with State Treasurer
1,914,697
\$ 231,684,844

#### **Note 3.** Accounts Receivable

Accounts receivable consists primarily of mineral royalty, fuel taxes, and grant receivables. The following schedule summarizes the carrying amounts and fair values of receivables by source at September 30, 2021:

	WYDOT General Fund Nonma		nmajor Funds	
Due from the Federal government	\$	39,363,923	\$	118,720
Due from other State agencies		13,724,800		196,491
Due from other governments		4,574,434		15
Other receivables		44,721,810		13,010
	\$	102,384,967	\$	328,236

### Note 4. Inventory

Inventories consist primarily of materials to maintain Department assets during the year. The following schedule summarizes the value of inventories at September 30, 2021:

Road materials and supplies	\$ 27,929,997
Motor operating supplies	788,373
General supplies	278,523
Statewide communication parts	706,591
Work in progress	569,130
	30,272,614
Less allowance for obsolescence	 (350,000)
Total	\$ 29,922,614

### **Note 5. Interfund Transactions**

<u>Due to/from other funds</u>: The balances in interfund receivables and payables resulted from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

	<u>D</u>	Due From		Due To		
WYDOT General Fund	\$	305,258	\$	284,837		
Motorcycle Safety Fund		-		282		
Federal Transit Authority Fund		-		1,464		
Air Service Enhancement Fund		-		296		
Flight Services Fund		-		18,034		
Statewide Communication System Fund		-		345		
	\$	305,258	\$	305,258		

Advances to/from other funds: The balance of interfund advances from the State Infrastructure Bank results from the loans made to provide financing for large, long-term road construction projects. The loans are repaid to the State Infrastructure Bank Fund with future Federal obligation authorization. There were no advances as of September 30, 2021.

<u>Transfers</u>: Transfers were made from the WYDOT General Fund to subsidize operations of special revenue funds as mandated by the State Legislature and to maximize the Department's cash flow and Federal obligations. Transfers during the year ended September 30, 2021 are as follows:

	1 ransiers in 1 ransie		ransiers Out	
WYDOT General Fund	\$	101,571,689	\$	109,334,032
Federal Transit Authority Fund		1,500,000		1,570
Air Service Enhancement Fund		1,415,283		-
Statewide Communication System Fund		4,848,630		<u>-</u>
	\$	109,335,602	\$	109,335,602

### Note 6. Long-Term Obligations

The changes in the long-term liabilities of the Department were as follows:

_	September 30, 2021									
	Beginning Balance Additions Reductions						Ending Balance	Amount Due within One Year		
Governmental activities										
Lease purchase agreement PWB-13	\$	1,832,215	\$	-	\$	170,938	\$	1,661,277	\$	181,202
Lease purchase agreement BOA-14		8,376,790		-		615,753		7,761,037		659,263
Compensated absences		23,868,068		10,061,779		11,158,138		22,771,709		11,158,138
Governmental activities Long-term liabilities	\$	34,077,073	\$	10,061,779	\$	11,944,829	\$	32,194,023	\$	11,998,603

### Lease Purchase Agreements

The lease purchase agreements are paid through the WYDOT General Fund.

During fiscal year 2013, the Department entered into a \$2.84 million lease purchase agreement, in addition to using \$1.02 million of funds on hand, to finance energy efficiency upgrades to some of its facilities. The lease purchase agreement is secured by the equipment and improvements themselves. The Department capitalized \$3.86 million on improvements under this lease purchase agreement that met the capitalization policy and were recorded in its capital asset records. There was \$257,333 of depreciation associated with the equipment for the year ended September 30, 2021. The investment should allow the Department to pay the principal and interest on the lease purchase agreement from the savings on energy bills. This strategy allowed the Department to invest in and upgrade the facilities without taking financial resources from the Department's core mission of improving and maintaining the transportation system.

Principal payments due monthly, began in June 2014 and continue through May 2029. Interest payments due monthly, began in June 2013 and continue through May 2029. Interest payments are accrued at an annual interest rate of 2.25%. The debt service payments for the fiscal year ended September 30, 2021 were \$210,424 with \$39,486 of the amount paid as interest.

Annual debt service requirements for the 2013 lease purchase agreement at September 30, 2021 are as follows:

2013 1	Lease Pu	ırchase	Agreeme	ent:
Year o	ended			

September 30,	Principal	Principal Interest		Total
2022	\$ 181,202	\$	35,535	\$ 216,737
2023	191,892		31,349	223,241
2024	203,021		26,918	229,939
2025	214,606		22,231	236,837
2026	226,664		17,279	243,943
2027 - 2029	643,892		19,732	663,624
	\$ 1,661,277	\$	153,044	\$ 1,814,321



During the fiscal year 2014, the Department entered into an additional lease purchase agreement to finance the acquisition of energy efficiency upgrades for the remaining Department owned structures and lighting along the roadways. This is the second phase of the project that began in 2013. During the second phase, the Department borrowed \$10.46 million to acquire and install the energy efficient products. The Department expects to recover the costs associated with the lease purchase agreement from savings on the reduction of utility bills over the life of the lease purchase agreement.

During the construction phase of the agreement during fiscal years 2014 and 2015, the Department accrued interest monthly. Payments began in 2016 and will be repaid on a 15-year schedule at an interest rate of 2.85%. The lease purchase agreement is secured by the equipment and improvements. The energy efficient equipment purchased by the Department under the lease purchase agreement is mostly roadway lighting upgrades. There is no depreciation associated with the equipment as it will be expensed against the infrastructure assets.

Principal payments due monthly, began in December 2015 and continue through October 2030. Interest payments started accruing in July 2014 during the construction phase and were added to the principle at an annual interest rate of 2.85%. The debt service payments for the year ended September 30, 2021 were \$846,490 with \$230,737 of the amount paid as interest.

Annual debt service requirements for the 2014 lease purchase agreement at September 30, 2021 are as follows on the following page:

2014 Lease Purchase Agreement:

Year ended					
September 30,	Principal	Interest	Total		
2022	\$ 659,263	\$ 212,622	\$	871,885	
2023	704,801	193,241		898,042	
2024	752,448	172,535		924,983	
2025	802,290	150,443		952,733	
2026	854,414	126,901		981,315	
2027 - 2030	3,987,821	240,796		4,228,617	
	\$ 7,761,037	\$ 1,096,538	\$	8,857,575	

#### Compensated Absences

Department employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination, death, or retirement. Vacation up to 72 days and up to one-half of unused sick leave, to a maximum of 60 days, vests and may be paid upon leaving the employment of the Department. The nonvesting portion of the sick leave benefits totaling \$10,161,019 as of September 30, 2021, represents a contingent liability to the Department.



Note 7. Capital Assets

Capital asset activity for the year ended September 30, 2021 was as follows:

Infrastructure related assets - nondepreciable   Land - Infrastructure related   S		Beginning						Ending
Land - Infrastructure related   September   Septembe		 Balance	Additions		Deletions	Transfers		Balance
Infrastructure assets	Infrastructure related assets - nondepreciable							
Bridges         871,942,363         -         -         109,209,642         4,683,691,604           Roadways         4,576,481,962         -         -         109,209,642         4,685,691,604           Communication systems         60,089,438         -         -         -         60,089,438           Permanent easements         4,294,728         -         -         4,294,728           Work in progress         214,847,042         37,541,052         -         (109,209,642)         143,178,452           Total infrastructure related assets           Land         7,983,775         284,032         -         -         8,267,807           Work in progress         5,024,448         1,191,444         -         (11,542)         6,204,350           Depreciable and amortizable capital assets         16,014,600         -         -         16,014,600           Buildings         205,114,431         -         11,542         205,125,973           Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         -         165,936,074           General property         23,241,950         690,639         (2,203,311)         -         21,729,278           Software         10,341,469 <td>Land - Infrastructure related</td> <td>\$ 69,246,068</td> <td>\$</td> <td>-</td> <td>\$ -</td> <td>\$ -</td> <td>\$</td> <td>69,246,068</td>	Land - Infrastructure related	\$ 69,246,068	\$	-	\$ -	\$ -	\$	69,246,068
Roadways         4,576,481,962         -         -         109,209,642         4,685,691,604           Communication systems         60,089,438         -         -         -         60,089,438           Permanent easements         4,294,728         -         -         109,209,642         143,178,452           Work in progress         214,847,042         37,541,052         -         (109,209,642)         1431,78,452           Total infrastructure related assets           Sp6,901,601         37,541,052         -         (109,209,642)         1431,78,452           Work in progress         5,796,901,601         37,541,052         -         0         5,834,442,653           Capital assets           Land         7,983,775         284,032         -         -         8,267,807           Work in progress         5,024,448         1,191,444         -         (11,542)         62,04,350           Depreciable and amortizable capital assets           Site improvements         16,014,600         -         -         11,542         205,125,973           Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         -         165,936,074	Infrastructure assets							
Communication systems         60,089,438         -         -         -         60,089,438           Permanent easements         4,294,728         -         -         -         4,294,728           Work in progress         214,847,042         37,541,052         -         (109,209,642)         143,178,452           Total infrastructure related assets           Capital assets           Software related assets           Total expiral assets           Land         7,983,775         284,032         -         -         8,267,807           Work in progress         5,024,448         1,191,444         -         (11,542)         6,204,350           Depreciable and amortizable capital assets           Site improvements         16,014,600         -         -         -         16,014,600           Buildings         205,114,431         -         -         11,542         205,125,973           Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         -         165,936,07           General property         23,241,950         690,639         (2,203,311)         -         21,729,278           Software         10,341,469         - <td>Bridges</td> <td>871,942,363</td> <td></td> <td>-</td> <td>-</td> <td>-</td> <td></td> <td>871,942,363</td>	Bridges	871,942,363		-	-	-		871,942,363
Permanent easements         4,294,728         -         -         4,294,728           Work in progress         214,847,042         37,541,052         -         (109,209,642)         143,178,452           Total infrastructure related assets           Capital assets           Land         7,983,775         284,032         -         -         8,267,807           Work in progress         5,024,448         1,191,444         -         (11,542)         6,204,350           Depreciable and amortizable capital assets         16,014,600         -         -         -         16,014,600           Site improvements         16,014,600         -         -         -         165,936,074           General property         205,114,431         -         -         11,542         205,125,973           Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         -         165,936,074           General property         23,241,950         690,639         (2,203,311)         -         21,729,278           Software         11,233,000         -         -         -         1,233,000           Total capital assets         433,213,973         11,018,270         (9,379,692) <td< td=""><td>Roadways</td><td>4,576,481,962</td><td></td><td>-</td><td>-</td><td>109,209,642</td><td></td><td>4,685,691,604</td></td<>	Roadways	4,576,481,962		-	-	109,209,642		4,685,691,604
Work in progress         214,847,042         37,541,052         - (109,209,642)         143,178,452           Total infrastructure related assets         5,796,901,601         37,541,052         - 5,834,442,653           Capital assets         Nondepreciable capital assets           Land         7,983,775         284,032         - 5         8,267,807           Work in progress         5,024,448         1,191,444         - (11,542)         6,204,350           Depreciable and amortizable capital assets         16,014,600         - 6         - 16,014,600           Buildings         205,114,431         - 7         - 11,542         205,125,973           Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         - 165,996,074           General property         23,241,950         690,639         (2,203,311)         - 21,729,278           Software         10,341,469         - 2         - 2         12,33,000           Depletable capital assets         433,213,973         11,018,270         (9,379,692)         - 434,852,551           Less accumulated depreciation, depletion and amortization         (12,421,415)         (560,535)         - 5         (12,981,950)           Buildings         (111,977,594)         (6,770,179)	Communication systems	60,089,438		-	-	-		60,089,438
Total infrastructure related assets         5,796,901,601         37,541,052         -         -         5,834,442,653           Capital assets         Nondepreciable capital assets         -         -         8,267,807           Mork in progress         5,024,448         1,191,444         -         (11,542)         6,204,350           Depreciable and amortizable capital assets         16,014,600         -         -         -         16,014,600           Buildings         205,114,431         -         -         11,542         205,125,973           Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         -         16,936,074           General property         23,241,950         690,639         (2,203,311)         -         21,729,278           Software         10,341,469         -         -         -         10,341,469           Depletable capital assets         433,213,973         11,018,270         (9,379,692)         -         434,852,551           Less accumulated depreciation, depletion and amortization         1         1,233,000         -         -         -         1,233,000           Site improvements         (12,421,415)         (560,535)         -         -         (12,981,950)	Permanent easements	4,294,728		-	-	-		4,294,728
Capital assets   Nondepreciable capital assets   Land   7,983,775   284,032   -	Work in progress	 214,847,042		37,541,052	-	(109,209,642)		143,178,452
Nondepreciable capital assets   Land   7,983,775   284,032   -	Total infrastructure related assets	5,796,901,601		37,541,052	-	-		5,834,442,653
Land   7,983,775   284,032   -	Capital assets							
Work in progress         5,024,448         1,191,444         -         (11,542)         6,204,350           Depreciable and amortizable capital assets         Site improvements         16,014,600         -         -         -         16,014,600           Buildings         205,114,431         -         -         11,542         205,125,973           Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         -         165,936,074           General property         23,241,950         690,639         (2,203,311)         -         21,729,278           Software         10,341,469         -         -         -         10,341,469           Depletable capital assets         433,213,973         11,018,270         (9,379,692)         -         434,852,551           Less accumulated depreciation, depletion and amortization         Site improvements         (12,421,415)         (560,535)         -         -         (12,981,950)           Buildings         (111,977,594)         (6,770,179)         -         -         (118,747,773)           See improvements         (12,421,415)         (560,535)         -         -         (118,747,773)           Subultidings         (111,977,594)         (6,770,179)         -	Nondepreciable capital assets							
Depreciable and amortizable capital assets   Site improvements   16,014,600   -	Land	7,983,775		284,032	-	-		8,267,807
Site improvements         16,014,600         -         -         -         16,014,600           Buildings         205,114,431         -         -         11,542         205,125,973           Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         -         165,936,074           General property         23,241,950         690,639         (2,203,311)         -         21,729,278           Software         10,341,469         -         -         -         10,341,469           Depletable capital assets         433,213,973         11,018,270         (9,379,692)         -         434,852,551           Less accumulated depreciation, depletion and amortization         31,233,000         -         -         -         1,233,000           Site improvements         (12,421,415)         (560,535)         -         -         (12,981,950)           Buildings         (111,977,594)         (6,770,179)         -         -         (118,747,773)           Vehicles, aircraft and road machinery         (85,730,239)         (7,893,664)         5,722,206         -         (87,901,697)           General property         (20,293,449)         (931,714)         2,191,540         -         (10,340,110)	Work in progress	5,024,448		1,191,444	-	(11,542)		6,204,350
Buildings         205,114,431         -         -         1,542         205,125,973           Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         -         165,936,074           General property         23,241,950         690,639         (2,203,311)         -         21,729,278           Software         10,341,469         -         -         -         10,341,469           Depletable capital assets         433,213,973         11,018,270         (9,379,692)         -         434,852,551           Less accumulated depreciation, depletion and amortization         31,018,270         (9,379,692)         -         434,852,551           Ess accumulated depreciation, depletion and amortization         (12,421,415)         (560,535)         -         -         (12,981,950)           Buildings         (111,977,594)         (6,770,179)         -         -         (118,747,773)           Vehicles, aircraft and road machinery         (85,730,239)         (7,893,664)         5,722,206         -         (87,901,697)           General property         (20,293,449)         (931,714)         2,191,540         -         (10,340,110)           Gravel pit         (236,051)         -         -         -         (236,051)	Depreciable and amortizable capital assets							
Vehicles, aircraft and road machinery         164,260,300         8,852,155         (7,176,381)         - 165,936,074           General property         23,241,950         690,639         (2,203,311)         - 21,729,278           Software         10,341,469         10,341,469         - 10,341,469           Depletable capital assets         30,000         1,233,000         - 1,23	Site improvements	16,014,600		-	-	-		16,014,600
General property         23,241,950         690,639         (2,203,311)         -         21,729,278           Software         10,341,469         -         -         -         10,341,469           Depletable capital assets         30,341,469         -         -         -         10,341,469           Total capital assets           433,213,973         11,018,270         (9,379,692)         -         434,852,551           Less accumulated depreciation, depletion and amortization           Site improvements         (12,421,415)         (560,535)         -         -         (12,981,950)           Buildings         (111,977,594)         (6,770,179)         -         -         (118,747,773)           Vehicles, aircraft and road machinery         (85,730,239)         (7,893,664)         5,722,206         -         (87,901,697)           General property         (20,293,449)         (931,714)         2,191,540         -         (10,340,110)           Gravel pit         (236,051)         -         -         (236,051)           Total depreciation, depletion and amortization           depletion and amortization         (240,998,858)         (16,156,092)         7,913,746         -         (249,241,204)	Buildings	205,114,431		-	-	11,542		205,125,973
Software         10,341,469         -         -         -         10,341,469           Depletable capital assets         Gravel pit         1,233,000         -         -         -         1,233,000           Total capital assets         433,213,973         11,018,270         (9,379,692)         -         434,852,551           Less accumulated depreciation, depletion and amortization         Site improvements         (12,421,415)         (560,535)         -         -         (12,981,950)           Buildings         (111,977,594)         (6,770,179)         -         -         (118,747,773)           Vehicles, aircraft and road machinery         (85,730,239)         (7,893,664)         5,722,206         -         (87,901,697)           General property         (20,293,449)         (931,714)         2,191,540         -         (19,033,623)           Software         (10,340,110)         -         -         -         (236,051)           Total depreciation, depletion and amortization         (240,998,858)         (16,156,092)         7,913,746         -         (249,241,204)           Total capital assets, net of depreciation, depletion and amortization         (240,998,858)         (15,137,822)         (1,465,946)         -         1	Vehicles, aircraft and road machinery	164,260,300		8,852,155	(7,176,381)	-		165,936,074
Cravel pit   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   1,233,000   -   -   -   -   1,233,000   -   -   -   -   -   -   -   -   -	General property	23,241,950		690,639	(2,203,311)	-		21,729,278
Gravel pit         1,233,000         -         -         1,233,000           Total capital assets         433,213,973         11,018,270         (9,379,692)         -         434,852,551           Less accumulated depreciation, depletion and amortization         (12,421,415)         (560,535)         -         -         (12,981,950)           Buildings         (111,977,594)         (6,770,179)         -         -         (118,747,773)           Vehicles, aircraft and road machinery         (85,730,239)         (7,893,664)         5,722,206         -         (87,901,697)           General property         (20,293,449)         (931,714)         2,191,540         -         (19,033,623)           Software         (10,340,110)         -         -         -         (236,051)           Total depreciation, depletion and amortization         (240,998,858)         (16,156,092)         7,913,746         -         (249,241,204)           Total capital assets, net of depreciation, depletion and amortization         (240,511,515)         (5,137,822)         (1,465,946)         -         185,611,347	Software	10,341,469		-	-	-		10,341,469
Total capital assets         433,213,973         11,018,270         (9,379,692)         -         434,852,551           Less accumulated depreciation, depletion and amortization         5ite improvements         (12,421,415)         (560,535)         -         -         (12,981,950)           Buildings         (111,977,594)         (6,770,179)         -         -         (118,747,773)           Vehicles, aircraft and road machinery         (85,730,239)         (7,893,664)         5,722,206         -         (87,901,697)           General property         (20,293,449)         (931,714)         2,191,540         -         (19,033,623)           Software         (10,340,110)         -         -         -         (236,051)           Total depreciation, depletion and amortization         (240,998,858)         (16,156,092)         7,913,746         -         (249,241,204)           Total capital assets, net of depreciation, depletion and amortization         (249,215,115)         (5,137,822)         (1,465,946)         -         185,611,347	Depletable capital assets							
Less accumulated depreciation, depletion and amortization  Site improvements (12,421,415) (560,535) - (12,981,950)  Buildings (111,977,594) (6,770,179) - (118,747,773)  Vehicles, aircraft and road machinery (85,730,239) (7,893,664) 5,722,206 - (87,901,697)  General property (20,293,449) (931,714) 2,191,540 - (19,033,623)  Software (10,340,110) (10,340,110)  Gravel pit (236,051) (236,051)  Total depreciation, depletion and amortization (240,998,858) (16,156,092) 7,913,746 - (249,241,204)  Total capital assets, net of depreciation, depletion and amortization (192,215,115) (5,137,822) (1,465,946) - 185,611,347	Gravel pit	1,233,000		-	-	-		1,233,000
and amortization  Site improvements	Total capital assets	 433,213,973		11,018,270	(9,379,692)	-		434,852,551
Site improvements         (12,421,415)         (560,535)         -         -         (12,981,950)           Buildings         (111,977,594)         (6,770,179)         -         -         (118,747,773)           Vehicles, aircraft and road machinery         (85,730,239)         (7,893,664)         5,722,206         -         (87,901,697)           General property         (20,293,449)         (931,714)         2,191,540         -         (19,033,623)           Software         (10,340,110)         -         -         -         (10,340,110)           Gravel pit         (236,051)         -         -         -         (236,051)           Total depreciation, depletion and amortization         (240,998,858)         (16,156,092)         7,913,746         -         (249,241,204)           Total capital assets, net of depreciation, depletion and amortization         192,215,115         (5,137,822)         (1,465,946)         -         185,611,347	Less accumulated depreciation, depletion							_
Buildings (111,977,594) (6,770,179) (118,747,773)  Vehicles, aircraft and road machinery (85,730,239) (7,893,664) 5,722,206 - (87,901,697)  General property (20,293,449) (931,714) 2,191,540 - (19,033,623)  Software (10,340,110) (10,340,110)  Gravel pit (236,051) (236,051)  Total depreciation, depletion and amortization (240,998,858) (16,156,092) 7,913,746 - (249,241,204)  Total capital assets, net of depreciation, depletion and amortization (192,215,115) (5,137,822) (1,465,946) - 185,611,347	and amortization							
Vehicles, aircraft and road machinery       (85,730,239)       (7,893,664)       5,722,206       - (87,901,697)         General property       (20,293,449)       (931,714)       2,191,540       - (19,033,623)         Software       (10,340,110)       (10,340,110)         Gravel pit       (236,051)       (236,051)         Total depreciation, depletion and amortization         (240,998,858)       (16,156,092)       7,913,746       - (249,241,204)         Total capital assets, net of depreciation, depletion and amortization       192,215,115       (5,137,822)       (1,465,946)       - 185,611,347	Site improvements	(12,421,415)		(560,535)	-	-		(12,981,950)
General property (20,293,449) (931,714) 2,191,540 - (19,033,623) Software (10,340,110) (10,340,110) Gravel pit (236,051) (236,051)  Total depreciation, depletion and amortization (240,998,858) (16,156,092) 7,913,746 - (249,241,204)  Total capital assets, net of depreciation, depletion and amortization 192,215,115 (5,137,822) (1,465,946) - 185,611,347	Buildings	(111,977,594)		(6,770,179)	-	-		(118,747,773)
Software         (10,340,110)         -         -         -         (10,340,110)           Gravel pit         (236,051)         -         -         -         -         (236,051)           Total depreciation, depletion and amortization           amortization         (240,998,858)         (16,156,092)         7,913,746         -         (249,241,204)           Total capital assets, net of depreciation, depletion and amortization         192,215,115         (5,137,822)         (1,465,946)         -         185,611,347	Vehicles, aircraft and road machinery	(85,730,239)		(7,893,664)	5,722,206	-		(87,901,697)
Gravel pit (236,051) (236,051)  Total depreciation, depletion and amortization (240,998,858) (16,156,092) 7,913,746 - (249,241,204)  Total capital assets, net of depreciation, depletion and amortization 192,215,115 (5,137,822) (1,465,946) - 185,611,347	General property	(20,293,449)		(931,714)	2,191,540	-		(19,033,623)
Total depreciation, depletion and amortization         (240,998,858)         (16,156,092)         7,913,746         -         (249,241,204)           Total capital assets, net of depreciation, depletion and amortization         192,215,115         (5,137,822)         (1,465,946)         -         185,611,347	Software	(10,340,110)		-	-	-		(10,340,110)
amortization         (240,998,858)         (16,156,092)         7,913,746         - (249,241,204)           Total capital assets, net of depreciation, depletion and amortization         192,215,115         (5,137,822)         (1,465,946)         - 185,611,347	Gravel pit	(236,051)		-	-	-		(236,051)
Total capital assets, net of depreciation, depletion and amortization 192,215,115 (5,137,822) (1,465,946) - 185,611,347	Total depreciation, depletion and							·
depletion and amortization 192,215,115 (5,137,822) (1,465,946) - 185,611,347	amortization	 (240,998,858)		(16,156,092)	7,913,746	-		(249,241,204)
	Total capital assets, net of depreciation,	 						
Governmental activities, capital assets, net \$ 5,989,116,716 \$ 32,403,230 \$ (1,465,946) \$ - \$ 6,020,054,000	depletion and amortization	 192,215,115		(5,137,822)	(1,465,946)	<u>-</u>		185,611,347
	Governmental activities, capital assets, net	\$ 5,989,116,716	\$	32,403,230	\$ (1,465,946)	\$ -	\$	6,020,054,000



Depreciation and amortization expense was charged to governmental functions as follows:

Road preservation and maintenance	\$ 15,580,440
Planning	17,552
Highway safety	6,811
Administration	302,554
Licensing and registration	47,577
Law enforcement	106,425
Airport improvement	94,733
	\$ 16,156,092

### **Note 8.** Governmental Fund Balances

The Department's governmental fund balances are reported according to the constraints that control how amounts can be spent. Classifications include nonspendable, restricted, committed, assigned, and unassigned, which are further described in Note 1.

Below is a presentation of the fund balance classifications for the Department's funds:

			State		Other Nonmajor		
	WYDOT		Infrastructure		Special Revenue		
	General l	General Fund		Bank Fund		Funds	
Fund Balances							
Nonspendable							
Inventories	\$ 29,922	2,614	\$	-	\$	-	
Restricted for							
Air service enhancement funds		-		-		2,454,605	
Commercial air service improvement fund		-		-		11,308,160	
Radioactive waste clean-up		-		-		121,522	
Ignition interlock device expenditures		-		-		451,723	
Loans made for road construction projects		-	26,0	61,739	)	-	
Flight service expenditures		-		-		129,259	
Wildlife conservation		-		-		898,068	
Transportation information system		-		-		214,698	
Committed for							
Additional \$.10 motor fuels tax for contract							
payments	54,046	5,242		-		-	
Assigned to							
Loans made for road construction projects		-	12,902,434			-	
Communication system enhancements		-		-		2,536,208	
Motorcycle safety education		-		-		1,933,935	
Other		-		-		1,282,203	
Unassigned							
WYDOT General Fund	127,292	2,062		-			
Total fund balances	\$ 211,26	50,918	\$ 38,	,964,173	\$	21,330,381	



#### **Note 9.** Pensions – Wyoming Retirement System

#### **General Information**

Substantially all employees of the Department, excluding hourly part-time employees, are provided with pensions through either the Public Employees Pension Plan, the State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan, or the Law Enforcement Pension Plan. These plans are statewide cost-sharing multiple-employer defined benefit pension plans administered by the Wyoming Retirement System (WRS). The authority for establishing and amending the benefits and contribution rates rests with the Legislature of the State of Wyoming.

<u>Pension plan fiduciary net position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued WRS financial report, which may be accessed through the WRS website at https://retirement.wyo.gov/About/Reports?Label=Financial#categories.

### **Public Employees Pension Plan**

<u>Plan description</u>: The Public Employees Pension Plan covers the employees of the Department that do not participate in law enforcement activities. WRS is granted the authority to administer the Plan by Wyoming State Statutes 9-3-401 through 432.

Benefits provided: The benefits provided are dependent on the plan and/or the date of the member's initial employment date.

Service Retirement Tier 1: Full retirement at age 60 or qualifies for the Rule of 85. Early retirement is permitted at age 50 or 25 years of service. Formula for retirement equals 2.125% times the number of years of service times the 3 years highest average salary for the first 15 years and 2.25% times the number of years of service times the 3 years highest average over 15 years.

Service Retirement Tier 2: Full retirement at age 65 or qualifies for the Rule of 85. Early retirement is permitted at age 55 or 25 years of service. Formula for retirement equals 2% times the number of years of service times the 5 years highest average salary.

Disability Benefits: Partial or total disability retirement is available to any member who becomes incapacitated, mentally or physically, and cannot continue in the performance of his/her duties. To qualify, the member must have at least 10 years of service and must be "in service" at the time of application for disability retirement. Upon retirement for a partial disability, the member receives a monthly disability retirement benefit for the period of his/her disability equal to 50% of the normal benefit payable to the member, as if the member was eligible for normal retirement benefits. Upon retirement for a total disability, the member receives a monthly disability benefit equal to 100% of his/her service retirement benefit as if the member was eligible for normal retirement benefits. Disability benefits are payable for the life of the member or until death.

Survivor's Benefits: Certain surviving dependents receive benefits based on the deceased member's compensation and their relationship to the deceased, as well as the benefit option selected by the member at the date of retirement.

<u>Contributions</u>: Per Title 9-3-412 and 413 of Wyoming State Statutes, effective July 1, 2021, member contributions were required to be 9.25% of compensation and employer contributions were required to be 9.37% of compensation. Previously, the member and employer contribution percentages were 9.00% and



9.12%, respectively. In accordance with Title 9-3-412 (c) (ii) of Wyoming State Statutes, the Department has elected to pay 5.57% of the member contributions in addition to the employer contributions. Total contributions to the pension plan from the Department were \$13,226,882 for the year ended September 30, 2021.

#### State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan

<u>Plan description</u>: The State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan covers the sworn law officers of the Wyoming State Highway Patrol. WRS is granted the authority to administer the Plan by Wyoming State Statutes 9-3-601 through 620.

Benefits provided: The benefits provided are dependent on the plan and/or the date of the member's initial employment date.

*Service Retirement*: Full retirement at age 50 with 6 years of service. Formula for retirement equals 2.5% times the number of years of service times the 3 years highest average salary, limited to 75% of the highest average salary.

Disability Benefits: Partial or total disability retirement is available to any member who becomes incapacitated, mentally or physically, and cannot continue in the performance of his/her duties. A member who suffers a partial or total disability resulting from an individual and specific act, the type of which would normally occur only while employed, is eligible for a duty connected disability regardless of years of service. A member who is not eligible for a duty connected disability, must have at least 10 years of service and must be "in service" at the time of application for disability retirement. Upon retirement for a partial or total duty connected disability, the member receives a monthly disability retirement benefit equal to 62.5% of his/her highest average salary. Upon retirement for a partial or total nonduty connected disability, the member receives a monthly disability benefit equal to 50% of his/her highest average salary. Disability benefits are payable for the life of the member or until the member is no longer disabled or under certain other circumstances related to employment.

Survivor's Benefits: Certain surviving dependents receive benefits based on the deceased member's compensation and their relationship to the deceased, as well as the benefit option selected by the member at the date of retirement.

Contributions: Per Title 9-3-604 and 605 of Wyoming State Statutes, for the year ended September 30, 2021, member contributions were required to be 14.56% of compensation, and employer contributions were required to be 14.88% of compensation. In accordance with Title 9-3-604 (a) of Wyoming State Statutes, the Department has elected to pay 11.92% of the member contributions in addition to the employer contribution. Total contributions to the pension plan from the Department were \$4,068,593 for the year ended September 30, 2021.

#### Law Enforcement Pension Plan

<u>Plan description</u>: The Law Enforcement Pension Plan covers the dispatchers that have elected to participate in that plan instead of the Public Employees Pension Plan. WRS is granted the authority to administer the Plan by Wyoming State Statutes 9-3-401 through 432.

Benefits provided: The benefits provided are dependent on the plan and/or the date of the member's initial employment date.



Service Retirement: Full retirement at age 60 with 4 or more years of service or at least 20 years of service regardless of age. Formula for retirement equals 2.5% times the number of years of service times the 5 years highest average salary with a maximum of 75%.

Disability Benefits: Partial or total disability retirement is available to any member who becomes incapacitated, mentally or physically, and cannot continue in the performance of his/her duties. To qualify, the member must have at least 10 years of service and must be "in service" at the time of application for disability retirement. Upon retirement for a partial disability, the member receives a monthly disability retirement benefit for the period of his/her disability equal to 50% of the normal benefit payable to the member, as if the member was eligible for normal retirement benefits. Upon retirement for a total disability, the member receives a monthly disability benefit equal to 100% of his service retirement benefit as if the member was eligible for normal retirement benefits. Any member previously covered under W.S. 15-5-301 through 15-5-314 may retire upon partial or total duty connected disability, the member receives a monthly disability retirement benefit for the period of his/her disability equal to 62.5% of salary at the time the disability was incurred. For a partial or total nonduty connected disability, the member receives a monthly disability retirement benefit equal to 50% of his/her salary at the time the disability was incurred. Disability benefits are payable for the life of the member or until the member is no longer disabled.

Survivor's Benefits: Certain surviving dependents receive benefits based on the deceased member's compensation and their relationship to the deceased, as well as the benefit option selected by the member at the date of retirement.

<u>Contributions</u>: Per Title 9-3-432 of Wyoming State Statutes, for the year ended September 30, 2021, member contributions were required to be 8.60% of compensation, and employer contributions were required to be 8.60% of compensation. In accordance with Title 9-3-432 (a) of Wyoming State Statutes, the Department has elected to pay 8.60% of the member contributions in addition to the employer contributions. Total contributions to the pension plan from the Department were \$324,394 for the year ended September 30, 2021.

# Net Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2021, the following table shows the total net pension liability and total pension expense for the Department, in addition to the net pension liability and pension expense for each plan, for its proportionate share of the net pension liability.

	September 30, 2021			
		Net Pension		Pension
		Liability		Expense
Public Employees Pension Plan	\$	108,158,350	\$	5,781,764
State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan	\$	22,343,877	\$	(3,630,258)
Law Enforcement Pension Plan	\$	776,844	\$	125,182
Total Liability for Department	\$	131,279,071	\$	2,276,688

The net pension liability was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2020. The Department's proportion of the net pension liability for each plan was based on the relationship of the Department's total contributions to each plan for the year ended December 31, 2020, to the contributions of all participating employers for the same period to each plan.



The Department's proportionate share of each plan is shown below:

	Proportionate	Proportionate
	Share at	Share at
_	December 31, 2020	December 31, 2019
Public Employees Pension Plan	4.9765506955%	5.0551810168%
State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan	63.2485056000%	62.2417231000%
Law Enforcement Pension Plan	1.1403683127%	1.2155420295%

At September 30, 2021, the Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources as follows:

	Deferred	Deferred
	Outflows	Inflows
Differences between expected and actual experience		
Public Employees Pension Plan	\$ 2,055,344	\$ (940,489)
State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan	1,492,605	(691,907)
Law Enforcement Pension Plan	191,831	(40,504)
Net difference between projected and actual earnings on pension		
plan investments		
Public Employees Pension Plan	-	(23,712,592)
State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan	-	(5,947,803)
Law Enforcement Pension Plan	-	(496,484)
Changes in proportionate share of contributions		
Public Employees Pension Plan	441,463	(1,963,267)
State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan	1,189,865	(192,223)
Law Enforcement Pension Plan	13,783	(74,542)
Change in assumptions		
Public Employees Pension Plan	671,723	-
State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan	2,450,931	(6,519,847)
Law Enforcement Pension Plan	459,016	(691,768)
Contributions subsequent to the measurement date		
Public Employees Pension Plan	6,178,173	-
State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan	1,679,593	-
Law Enforcement Pension Plan	 121,911	
	\$ 16,946,238	\$ (41,271,426)

An amount of \$7,979,677 reported as deferred outflows of resources related to pensions resulting from the Department's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as shown in the table on the following page.



	Public Employees	Criminal Investiga	tor	Law Enforcement
	 Pension Plan	Pension Plan		Pension Plan
Year ended September 30,				_
2022	\$ (7,340,432)	\$ (3,520,2	14) \$	(88,279)
2023	(3,070,840)	(1,668,0	14)	(181,195)
2024	(10,339,726)	(2,414,1	87)	(310,253)
2025	 (2,696,820)	(615,9	64)	(58,941)
	\$ (23,447,818)	\$ (8,218,3	79) \$	(638,668)

#### **Actuarial assumptions**

There were no changes in assumptions between the December 31, 2019 measurement date and the December 31, 2020 measurement date. The total pension liability in the January 1, 2020 actuarial valuation was determined using the actuarial assumptions adopted by the Wyoming Retirement System's Board effective August 23, 2017 and applied to all periods included in the measurement.

		State Patrol, Game &	
		Fish Warden, and	
	Public Employees	Criminal Investigator	Law Enforcement
_	Pension Plan	Pension Plan	Pension Plan
Valuation date	January 1, 2020	January 1, 2020	January 1, 2020
Assumed inflation rate	2.25%	2.25%	2.25%
Projected salary increases includes inflation	2.50% - 6.50%	2.50% - 8.50%	4.75% - 8.75%
Payroll growth rate	2.50%	2.50%	2.50%
Investment rate of return net of pension plan			
investment expense, including inflation	7.00%	7.00%	7.00%

#### Mortality:

Post-Retirement Mortality: Mortality rates were based on the RP-2014 Healthy Annuitant Mortality Tables for males or females, as appropriate, with adjustments for mortality improvements based on Scale MP-2017.

Pre-Retirement Mortality: Mortality rates were based on the RP-2014 Employee Mortality Tables for males or females, as appropriate, with adjustments for mortality improvements based on Scale MP-2017.

#### Long-term expected rate of return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected arithmetic returns, net of pension plan investment expense and inflation) are developed for each major asset class. These real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each major asset class that is included in the pension plan's target asset allocation as of January 1, 2020 these best estimates are summarized in the table on the following page.



Asset Class	Target Allocation	Long-Term Expected Geometric Real Rate of Return	Long-Term Expected Arithmetic Real Rate of Return
Cash	2.00%	-1.00%	-1.00%
Fixed income	21.00%	1.00%	1.34%
Equity	48.50%	5.23%	7.34%
Marketable alternatives	19.00%	3.47%	4.50%
Private markets	9.50%	4.53%	5.82%
	100.00%		

#### **Experience analysis**

An experience study was conducted on behalf of all WRS's plans covering the five-year period ended December 31, 2016. That study provided a detailed analysis concerning the development of the long-term inflation rate, real rate of return, and discount rate. The study also analyzed each major actuarial assumption (e.g., mortality, salary increases, retirement, termination, and disability) and proposed assumptions consistent with the findings.

#### Discount rate

The discount rate used to measure the total pension liability for each plan was:

Public Employee Pension Plan	7.00%
State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan	7.00%
Law Enforcement Pension Plan	7.00%

There were no changes in discount rate from the December 30, 2019 measurement date to the December 30, 2020 measurement date. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the current contribution rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the employer's proportionate share of the net pension liability to changes in the discount rate

The table on the following page presents the Department's proportionate share of the net pension liability as of September 30, 2021 calculated using the discount rate as stated for each plan, as well as what the Department's proportionate share of the net pension liability for each plan would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.



		1% Decrease (6.00%)	Current (7.00%)	1% Increase (8.00%)	
Public Employees Pension Plan	\$	169,471,821	\$	108,158,350	\$ 56,991,720
		1% Decrease (6.00%)		Current (7.00%)	1% Increase (8.00%)
State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan	\$	38,258,085	\$	22,343,877	\$ 9,225,018
		1% Decrease (6.00%)		Current (7.00%)	1% Increase (8.00%)
Law Enforcement Pension Plan	\$	2,053,398	\$	776,844	\$ (266,698)

Note 10. Post-Employment Benefits Other than Pensions (OPEB) Commitment

#### **General Information**

<u>Plan description</u>: Eligible employees of the Department are provided with OPEB through the State of Wyoming Group Insurance Retiree Health Plan (the Plan) – a multiple-employer defined benefit OPEB plan administered by the State of Wyoming Employee Group Insurance (EGI). Any employee of a participating agency is eligible for retiree coverage under the Plan at premium rates established by EGI, provided that:

- 1) The employee had coverage in effect under the Plan for at least one year just prior to retirement; and
- 2) The employee is eligible to receive a retirement benefit under the Wyoming Retirement System or Teachers Insurance and Annuity Association and either
  - a) Has attained age 50 with at least four years of service credit as an employee of one of the employing entities participating in the Plan; or
  - b) Has at least 20 years of service credit as an employee of one of the employing entities participating in the Plan.

Retirement eligibility varies under the Wyoming Retirement System.

The State of Wyoming Legislature has the authority to establish and amend the benefit terms of the Plan. The Plan does not issue a separate report; however, additional Plan information can be obtained from the State of Wyoming's Annual Comprehensive Financial Report, which may be obtained from the State's website at http://sao.wyo.gov/publications.

<u>Benefits provided</u>: The Plan provides medical and prescription drug benefits for retirees and their dependents through payment of insurance premiums for life. Surviving spouses are allowed to continue coverage after the retiree's death provided they were covered at the time of death.

<u>Funding Policy</u>: The State finances this program on a pay-as-you-go basis, and there are no assets held in trust for pre-funding the obligations of the Plan. The State of Wyoming Legislature has the authority for establishing and amending the funding policy.

Deferred

Deferred

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At September 30, 2021, the Department reported a liability of \$187,724,757 for its proportionate share of the collective total OPEB liability. The collective total OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the collective total OPEB liability was determined by an actuarial valuation as of June 30, 2021. The Department's proportion of the collective total OPEB liability was based on a projection of the Department's expected benefit payments during the measurement period attributable to retirees of the Department relative to the expected benefit payments during the measurement period attributable to all retirees of the Plan, actuarially determined. The projection of the sharing of benefit-related costs is based on an established pattern of practice. At June 30, 2021, the Department's proportion was 14.36699%, which was an increase from the June 30, 2020 proportion of 14.35569%.

For the year ended September 30, 2021, the Department recognized OPEB expense of \$7,333,130. At September 30, 2021, the Department reported deferred outflows of resources and deferred inflows of resources related to OPEB from the sources as follows:

	Deletica	Deletica
	 Outflows	Inflows
Expected benefit payments subsequent to the measurement date	\$ 2,811,801	\$ -
Differences between expected and actual experience	22,368,142	(16,424,569)
Change in proportionate share	-	(9,506,497)
Change in assumptions	 40,195,155	(13,449,342)
	\$ 65,375,098	\$ (39,380,408)

An amount of \$2,811,801 is reported as deferred outflows of resources related to OPEB resulting from expected benefit payments subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended September 30, 2022. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the Department's OPEB expense as follows:

Year ended September 30,	
2022	\$ 2,452,380
2023	2,452,380
2024	2,452,380
2025	2,452,380
2026	2,452,380
Thereafter	 10,920,989
	\$ 23,182,889

#### **Actuarial assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Measurement Date	June 30, 2020 (based on June 30, 2019 census data).
Inflation	2.25%
Salary Increases	2.50% - 6.50%



Mortality Rates Pre-Termination: RP-2014 Combined, 100% male, 88% female,

generational projection using MP-2017.

Post-Termination: RP-2014 Combined, 100% male, 88% female,

generational projection using MP-2017.

Disabled: RP-2014 Combined, 100% male, 100%

female, generational projection using MP-

2017.

Healthcare Cost Trend Rates Pre-Medicare: 7.20% decreasing annually until reaching the

ultimate trend rate of 4.50%

Medicare: 7.60% decreasing annually until reaching the

ultimate trend rate of 4.50%

Participation Rate 65% will elect coverage and 30% will cover a spouse.

Spouse Age Differential Males are assumed to be 3 years older than females.

Cost Method Entry Age Normal. Under this method, the actuarial accrued

liability is based on a prorated portion of the present value of all benefits earned to date over expected future working lifetime as defined by GASB. The proration is determined so that the cost with respect to service accrued from date of hire is recognized as a level percentage of pay over the year. The Normal Cost is equal to

the prorated cost for the year of the valuation.

Benefits Excluded Benefits related to retiree dental and life insurance have been

excluded from this valuation.

The health care trend rate assumption was based on national average information from a variety of sources, including Standard & Poor's Healthcare Economic Index, Non-Highly Compensated Employee data plan renewal data, and vendor prescription reports with adjustments based on the provisions of the benefits offered by EGI.

Significant assumptions are based on an experience study that covered a five-year period ending December 31, 2016. Significant assumptions varied within the various retirement Plans within Wyoming Retirement System.

#### Discount rate

The discount rate used to measure the total OPEB liability was 2.21%, which represents an decrease from the discount rate of 3.51% utilized for the June 30, 2019 measurement date. As the Plan is unfunded the Plan has no fiduciary net position from which to make future benefit payments. Therefore, the discount rate is based on the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

# Sensitivity of the Department's proportionate share of the collective total OPEB liability to changes in the discount rate

The table on the following page presents the Department's proportionate share of the collective total OPEB liability calculated using the discount rate of 2.21%, as well as what the Department's proportionate share of the collective total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.21%) or 1-percentage-point higher (3.21%) than the current discount rate.



	1	1% Decrease Current (1.21%) (2.21%)		1% Increase (3.21%)		
Proportionate share of the						_
collective total OPEB liability	\$	234,016,817	\$	187,724,757	\$	152,820,603

# Sensitivity of the Department's proportionate share of the collective total OPEB liability to changes in the healthcare cost trend rates

The table below presents the Department's proportionate share of the collective total OPEB liability, as well as what the Department's proportionate share of the collective total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1%			1%	
	 Decrease		Current		Increase
Pre-Medicare	 6.20%		7.20%		8.20%
Medicare	6.60%		7.60%		8.60%
Proportionate share of the collective total OPEB liability	\$ 153,966,023	\$	187,724,757	\$	234,421,581

#### Note 11. Risk Management and Contingencies

The Department participates in two self-insurance plans: the State Self-Insurance Program and the State Group Insurance (employee medical, life, and dental) Program.

The Department participates in the self-insurance program, which is maintained by the State's Department of Administration and Information (State Administration). The State self-insurance fund was created to handle property, casualty and liability insurance claims brought against the State. The State Administration generally maintains sufficient reserves for incurred but unpaid claims as well as incurred but unreported claims; losses are covered by a combination of appropriations from the State's general fund in the year in which the payment occurs and by assessing all State agencies a pro rata share of anticipated claims for the fiscal year. The State Administration assessed the Department \$599,606 for the 2021-2022 biennium. The Department has transferred \$299,803 to the Department of Administration in fiscal year 2021 for the first half of the biennium.

The Department also participates in an employees' group insurance program, which is co-administered with a third-party health provider/claim service company. The State self-insures medical and dental costs and sums all the risk for claims incurred by plan participants. The State does not retain any risk of loss for the life insurance plan as the insurance provider assumes all risk for claims incurred by the participant. For the period October 1, 2020 through December 31, 2020, the Department contributed 83%-92%, up to \$2,244.77 per month for insurance premiums for each covered participant towards these plans, depending on the plan chosen by the employee. Effective January 1, 2021 through the remainder of the fiscal year, the Department contributed 84%-99%, up to \$2,185.12 per month for insurance premiums for each covered participant towards these plans, depending on the plan chosen by the employee. Participants are responsible for paying premium charges in excess of this amount.

The State's group insurance fund was solvent at June 30, 2021, and the Department expects to incur no liability in connection with the group insurance program. Group insurance premiums paid by the Department during fiscal years 2021 and 2020 were \$32,890,777 and \$33,084,589, respectively.



The Department also participates in two other risk management programs: Workers' Compensation Act and Unemployment Compensation Act.

Wyoming Statute 27-14-101-806 created the Wyoming Workers' Compensation Act, which is administered by the State. All employers within the State are participants of this plan unless the employer elects not to be covered under the plan. This act requires the Department to obtain liability coverage for payment of benefits to employees for job-related injuries and diseases through the Workers' Compensation Fund. This act provides general protection from suits filed by employees against the Department. The Department makes monthly transfers to the State's Department of Workforce Services. This amount is based on salaries and a split rate between hazardous and non-hazardous positions.

At June 30, 2021, the State Workers' Compensation Fund reported a claims liability of approximately \$2 billion. The Department's proportionate share of the claims liability cannot reasonably be estimated. The amount paid by the Department to the State Workers' Compensation fund during fiscal year 2021 was \$1,320,186.

The Department does not carry unemployment insurance but pays the cost of actual claims incurred. The Department paid \$231,710 in unemployment claims for the fiscal year ended September 30, 2021.

#### Note 12. Transactions with the State

The Department pays for services provided by the State for warehouse and computer processing time, plus a statewide cost allocation system amount. The total disbursed for these services was \$18,893,656 for the year ended September 30, 2021.

#### Note 13. Commitments and Contingencies

<u>Federal Grants</u>: Grant monies received and disbursed by the Department are for specific purposes and are subject to audit by the grantor agency. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience and current knowledge, the Department does not believe that such disallowances, if any, would have a material effect on the financial position or results of operations of the Department.

<u>Commitments</u>: The Department has commitments of \$426 million. Construction, maintenance, and airport improvement contracts make up the majority of these commitments. At September 30, 2021, work has yet to be completed and approved by the Department and, as such, any Federal financial assistance has not been recognized and no current resources are restricted or encumbered.

WVDOT

Outstanding commitments at September 30, 2021 are as follows:

	WIDOI		
	General Fund	No	nmajor Funds
Construction and maintenance	\$ 319,206,810	\$	-
Airport improvement	75,268,476		-
Other	 14,748,920		16,738,895
	\$ 409,224,206	\$	16,738,895





### REQUIRED SUPPLEMENTARY INFORMATION



# INFRASTRUCTURE ASSETS REPORTED USING THE MODIFIED APPROACH September 30, 2021

The Department accounts for its infrastructure assets using the modified approach. The infrastructure consists of the road subsystem, the bridge subsystem and emergency communications subsystem.

The Department manages its road network with a pavement management system developed by the Department. During FY21, WYDOT completed an upgrade of the Linear Referencing System (LRS) which updated all route information to GIS records for length/location of routes and adopted the Pavement Quality Rating (PQR) which is a new composite rating index. This composite index replaces the previous Present Serviceability Rating (PSR). A consulting firm is contracted to collect the data. The pavement condition is rated in three areas: smoothness (IRI), rutting, and percent cracking for asphalt pavements and smoothness (IRI), faulting, and percent cracking for concrete pavements. The smoothness index measures the longitudinal road profile and is utilized to calculate the smoothness variable based on the International Roughness Index (IRI). The rutting is measured using the height difference between the lane center and each wheel path of a cross section of road to determine the rut index (RUT). The percent cracking is a percentage of cracking in the section, determined using a standard set by the American Association of State Highway and Transportation Officials (AASHTO), based on 0-100 percent where lower values indicated less cracking. Wheel path faulting (FLT) is measured in inches and is a direct measurement between adjacent concrete slabs. A composite index rating is derived from these three condition ratings to calculate the pavement quality rating (PQR). The pavement management system establishes a PQR on a scale from 0 to 5 for each road section with the following categories:

Good	5.0 to 3.6
Fair	3.5 to 2.5
Poor	2.4 to 0.0

The National Highway System (NHS) is broken out between Interstate NHS routes and Non-Interstate NHS routes. It is the Department's goal to maintain its Interstate NHS system at an average rating of 3.0 (fair), its Non-Interstate NHS system at an average rating of 2.5 (fair) and its Off the National Highway System (Non-NHS) at an average rating of 2.0 (poor). The Interstate NHS routes' conditions are collected every year, the Non-Interstate NHS routes' conditions are collected every other year, and the Non-NHS routes' conditions are collected every other year. The road subsystem condition assessment is done every year utilizing computer simulations to predict future conditions of each highway network.

As of September 30, 2021, the overall PQR for Interstate NHS was 3.2, Non-Interstate NHS was 2.8 and Non-NHS was 2.4. As of September 30, 2020, the overall PQR for Interstate NHS was 3.2, Non-Interstate-NHS was 2.8, and Non-NHS was 2.5. As of September 30, 2019, the overall PQR for Interstate NHS was 3.2, Non-Interstate NHS was 2.8 and Non-NHS was 2.9.

The number of miles of Interstate NHS, Non-Interstate NHS and Non-NHS with good, fair and poor condition are presented on the following page.



2021 PQR Condition Rating								
	Interstate NHS		Non-Interstat	Non-Interstate NHS		Non-NHS		
Condition	Number of Miles	Percent	Number of Miles	Percent	Number of Miles	Percent		
Good	735	40.3%	437	20.3%	409	11.8%		
Fair	757	41.4%	1,109	51.4%	1,466	42.4%		
Poor	334	18.3%	611	28.3%	1,582	45.8%		
Total	1,826	100.0%	2,157	100.0%	3,457	100.0%		

2020 PQR Condition Rating								
	Interstate NHS		Non-Interstate NHS		Non-NHS			
Condition	Number of Miles	Percent	Number of Miles	Percent	Number of Miles	Percent		
Good	800	43.8%	551	25.1%	989	29.2%		
Fair	666	36.5%	984	44.8%	1,479	43.6%		
Poor	360	19.7%	662	30.1%	922	27.2%		
Total	1,826	100.0%	2,197	100.0%	3,390	100.0%		

2019 PQR Condition Rating							
	Interstate NHS		Non-Interstat	e NHS	Non-NHS		
Condition	Number of Miles	Percent	Number of Miles	Percent	Number of Miles	Percent	
Good	783	42.9%	672	30.6%	1,008	29.7%	
Fair	810	44.4%	969	44.1%	1,486	43.8%	
Poor	233	12.7%	556	25.3%	897	26.5%	
Total	1,826	100.0%	2,197	100.0%	3,391	100.0%	

The Department uses a comprehensive bridge management system to assist in managing the State's bridges. Each bridge is inspected at least once every two years. Each Bridge is composed of three components: deck, superstructure and substructure. Inspectors collect inventory data and assess the conditions of bridge components (decks, superstructures, substructures and culverts) in accordance with the FHWA Recording and Coding Guide for the Structure Inventory and Appraisal of the Nation's Bridges (Coding Guide). Also, inspectors assess conditions of bridge elements (such as slabs, girders, abutments, piers, culverts, etc.) in accordance with the AASHTO Manual for Bridge Element Inspection (MBEI).

Using the bridge element conditions as a basis, an inspector provides an overall condition rating for each bridge component based on a rating scale of 9 (Excellent) to 0 (Failed) in accordance with the Coding Guide. The inspector provides a separate component condition rating for a culvert.



Each bridge is given a performance rating based on the National Highway Performance Program (NHPP) guidelines. The rating is based on the minimum condition of the three bridge components (deck, superstructure, substructure). The NHPP performance condition ratings are as follows:

Good	9 to 7
Fair	6 to 5
Poor	< 4

Targets based on the Moving Ahead for Progress in the 21<sup>st</sup> Century Act (MAP-21) required state of good repair have been set for bridge conditions. The Department's goal is to maintain 10% percent of its NHS and Non-NHS bridges in Good Condition and less than 10% in Poor Condition based on bridge deck area.

2021 Structure Condition Rating						
NHS			Non-NHS			
Condition	<u>Area</u>	<b>Percent</b>	Condition	<u>Area</u>	<b>Percent</b>	
Good	1,615,977	19.9%	Good	886,777	27.2%	
Fair	5,929,640	72.9%	Fair	2,054,439	63.0%	
Poor	588,299	7.2%	Poor	320,943	9.8%	
Total	8,133,916	100.0%	Total	3,262,159	100.0%	

2020 Structure Condition Rating						
NHS			Non-NHS			
Condition	<u>Area</u>	<b>Percent</b>	Condition	<u>Area</u>	<b>Percent</b>	
Good	1,624,726	20.0%	Good	833,006	25.4%	
Fair	5,992,618	73.7%	Fair	2,193,918	67.0%	
Poor	509,857	6.3%	Poor	248,761	7.6%	
Total	8,127,201	100.0%	Total	3,275,685	100.0%	

2019 Structure Condition Rating							
NHS			Non-NHS				
Condition	<u>Area</u>	<b>Percent</b>	Condition	<u>Area</u>	<b>Percent</b>		
Good	1,914,239	23.8%	Good	885,248	27.1%		
Fair	5,709,374	70.9%	Fair	2,132,402	65.3%		
Poor	428,305	5.3%	Poor	249,151	7.6%		
Total	8,051,918	100.0%	Total	3,266,801	100.0%		

The Department's new emergency communications infrastructure facilitates statewide radio communications for and between public safety agencies, including law enforcement, fire, emergency medical, transportation and other entities. The Governor has appointed a Public Safety Communications Commission to provide guidance regarding system operations and participation, and advice to promote system development, improvement, and efficiency.

To assess and monitor the emergency communications system's operating effectiveness, Emergency Communications Infrastructure Asset ratings are calculated from the Emergency Communications Program maintenance measures. Ratings are grouped as WyoLink Base/Repeater, and Other Emergency Communications (Radio Site and Microwave). Emergency Communications maintained this infrastructure following the technical evaluation and documentation procedures detailed in the program's policies. The Department's policy is to maintain 95% of its emergency communications system in acceptable condition; actual overall rating was 98.6% of WyoLink assets and 98.1% of other Emergency Communications assets in acceptable or good condition at the end of the year.



Following is a summary of the quantity and percentage of Emergency Communications infrastructure assets in acceptable condition:

2021 Condition Rating							
	Number of WyoLink		Number of Other Emergency Communications				
Condition	Assets	Percent	Assets	Percent			
Acceptable	72	98.6%	202	98.1%			
Deficient	1	1.4%	4	1.9%			

2020 Condition Rating						
			Number of			
			Other			
	Number of		Emergency			
	WyoLink		Communications			
Condition	Assets	Percent	Assets	Percent		
Acceptable	69	98.6%	200	97.1%		
Deficient	1	1.4%	6	2.9%		

2019 Condition Rating									
	Number of WyoLink		Number of Other Emergency Communications						
Condition	Assets	Percent	Assets	Percent					
Acceptable	69	100.0%	195	99.5%					
Deficient	-	0.0%	1	0.5%					

The Department estimated maintenance and preservation expenditures on infrastructure assets of \$582.9 million for the year ended September 30, 2021. Actual expenditures on infrastructure for maintenance and preservation were \$394.9 million, a difference of \$188.0 million. The difference is due to the size and length of the construction projects. Estimated and actual amounts used to maintain or preserve the Department's infrastructure systems at the Department's target PSR ratings for the past five years are as follows:

_	Esti	mated (in milli	ons)	Actual (in millions)			
For the fiscal year ended	Road	C	Emergency Communications	Road		Emergency Communications	
September 30,	Network	Bridges	System	Network	Bridges	System	
2017	332.1	44.6	3.2	308.8	21.9	3.2	
2018	304.3	43.5	3.2	319.7	30.4	3.2	
2019	365.4	18.5	3.4	348.8	22.0	3.4	
2020	400.2	43.8	3.1	379.6	40.0	3.1	
2021	484.3	94.8	3.8	351.1	40.0	3.8	



# SCHEDULE OF REVENUES APPROPRIATED AND EXPENDITURES ALLOCATED - BUDGET AND ACTUAL - WYDOT GENERAL FUND

For the Year Ended September 30, 2021

			Actual Amounts	Variance with
	Budgeted	Amounts	(Budgetary	Final
	Original	Final	Basis)	Budget
Revenues appropriated:				
Highway user fees	\$ 199,812,864	\$ 205,812,864	\$ 220,004,781	\$ 14,191,917
Mineral royalties and severance taxes	71,309,000	71,309,000	71,366,600	57,600
Federal aid	318,953,989	433,746,337	451,023,998	17,277,661
Federal grants	31,930,095	48,575,624	47,823,813	(751,811)
Other sources	17,227,737	20,327,737	17,614,364	(2,713,373)
Total revenues appropriated	639,233,685	779,771,562	807,833,556	28,061,994
Expenditures allocated:				
Highway improvement program	364,703,555	469,683,792	513,932,607	(44,248,815)
Highway maintenance	108,489,856	112,287,596	100,932,022	11,355,574
Transportation planning	27,255,743	29,774,846	22,994,799	6,780,047
Other	17,790,293	17,710,556	15,731,289	1,979,267
Legislative appropriated	101,806,426	119,341,965	119,341,965	-
Capital outlay	10,273,531	22,058,526	26,229,912	(4,171,386)
Transfers out, other State agencies	8,914,281	8,914,281	8,914,281	
Total expenditures allocated	639,233,685	779,771,562	808,076,875	(28,305,313)
Revenues appropriated (under) expenditures allocated	\$ -	\$ -	\$ (243,319)	\$ (243,319)



# SCHEDULE OF REVENUES APPROPRIATED AND EXPENDITURES ALLOCATED - BUDGET AND ACTUAL - STATE INFRASTRUCTURE BANK FUND For the Year Ended September 30, 2021

			Actual	Variance	
			Amounts	with	
	Budgeted	Amounts	(Budgetary	Final	
	Original	Final	Basis)	Budget	
Revenues appropriated:					
Reimbursements on advance	\$ 20,000,000	\$ 20,000,000	\$ 20,000,000	\$ -	
Interest and investment revenue	156,404	156,404	156,404	-	
Total revenues appropriated	20,156,404	20,156,404	20,156,404	-	
Expenditures allocated:					
Project loans/advances	30,000,000	30,000,000	30,000,000		
Revenues appropriated (under)					
expenditures allocated	\$ (9,843,596)	\$ (9,843,596)	\$ (9,843,596)	\$ -	



# SCHEDULE OF THE DEPARTMENT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

Public Employee Pension Plan Last 8 Fiscal Years\*

						Department's	
						proportionate	
		I	Department's			share of the net	Plan fiduciary net
	Department's	p	roportionate			pension liability	position as a
	proportion of the	sh	are of the net			as a percentage	percentage of the
	net pension	pe	nsion liability	Ι	Department's	of its covered	total pension
	liability (asset)		(asset)	co	vered payroll	payroll	liability
2014	5.104146471%	\$	77,610,610	\$	90,224,761	86.02%	81.10%
2015	5.052798616%	\$	89,166,344	\$	88,707,147	100.52%	79.08%
2016	5.036738840%	\$	117,323,165	\$	88,054,761	133.24%	73.40%
2017	4.965505536%	\$	120,041,107	\$	89,024,753	134.84%	73.42%
2018	5.020331501%	\$	114,430,450	\$	88,720,609	128.98%	76.35%
2019	5.087874259%	\$	154,940,570	\$	89,116,030	173.86%	69.17%
2020	5.055181017%	\$	118,793,027	\$	90,264,639	131.61%	76.83%
2021	4.976550696%	\$	108,158,350	\$	91,589,772	118.09%	79.24%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. This schedule is to be built prospectively until it contains ten years of data.

See Notes to Required Supplementary Information

### SCHEDULE OF THE DEPARTMENT'S CONTRIBUTIONS Public Employee Pension Plan Last 8 Fiscal Years\*

				tributions in ation to the							
	S	Statutorily statutorily required required				Contribution deficiency			Contributions as a percentage of		
	co	ontribution	cc	ontribution		(excess)	Co	vered payroll	covered payroll		
2014	\$	6,446,786	\$	6,446,786	\$	-	\$	89,000,266	7.24%		
2015	\$	6,806,929	\$	6,806,929	\$	-	\$	87,070,992	7.82%		
2016	\$	7,526,573	\$	7,526,573	\$	-	\$	89,923,215	8.37%		
2017	\$	7,441,050	\$	7,441,050	\$	-	\$	88,901,439	8.37%		
2018	\$	7,437,243	\$	7,437,243	\$	-	\$	88,639,065	8.39%		
2019	\$	7,755,983	\$	7,755,983	\$	-	\$	89,321,989	8.68%		
2020	\$	8,242,594	\$	8,242,594	\$	-	\$	92,284,497	8.93%		
2021	\$	8,232,444	\$	8,232,444	\$	_	\$	89,666,752	9.18%		

<sup>\*</sup> This schedule is to be built prospectively until it contains ten years of data.



# SCHEDULE OF THE DEPARTMENT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan Last 8 Fiscal Years\*

						Department's	
		]	Department's			proportionate	Plan fiduciary net
	Department's	p	roportionate			share of the net	position as a
	proportion of the	sh	are of the net			pension liability as	percentage of the
	net pension	pe	nsion liability	]	Department's	a percentage of its	total pension
	liability (asset)		(asset)	cc	vered payroll	covered payroll	liability
2014	61.283406236%	\$	17,543,018	\$	13,256,425	132.34%	80.91%
2015	61.283406236%	\$	20,347,234	\$	13,287,888	153.13%	78.99%
2016	60.371025837%	\$	46,703,915	\$	13,642,139	342.35%	61.07%
2017	61.245726000%	\$	46,746,785	\$	14,528,127	321.77%	62.53%
2018	61.051384000%	\$	25,045,867	\$	14,447,986	173.35%	77.54%
2019	59.942087100%	\$	40,182,064	\$	14,116,782	284.64%	66.53%
2020	62.241723100%	\$	23,996,437	\$	15,092,317	159.00%	80.01%
2021	63.248505600%	\$	22,343,877	\$	15,373,496	145.34%	82.47%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. This schedule is to be built prospectively until it contains ten years of data.

See Notes to Required Supplementary Information

# SCHEDULE OF THE DEPARTMENT'S CONTRIBUTIONS State Patrol, Game & Fish Warden, and Criminal Investigator Pension Plan Last 8 Fiscal Years\*

		Co	ntributions in				
	Statutorily	re	lation to the	Contribution			Contributions as a
	required	statu	torily required	deficiency			percentage of
	contribution	С	ontribution	(excess)	Co	overed payroll	covered payroll
2014	\$ 1,733,326	\$	1,733,326	\$ -	\$	13,116,763	13.21%
2015	\$ 1,878,094	\$	1,878,094	\$ -	\$	13,290,661	14.13%
2016	\$ 2,145,844	\$	2,145,844	\$ -	\$	14,420,992	14.88%
2017	\$ 2,166,246	\$	2,166,246	\$ =	\$	14,558,104	14.88%
2018	\$ 2,086,422	\$	2,086,422	\$ -	\$	14,021,651	14.88%
2019	\$ 2,199,735	\$	2,199,735	\$ -	\$	14,783,163	14.88%
2020	\$ 2,289,691	\$	2,289,691	\$ -	\$	15,387,705	14.88%
2021	\$ 2,258,980	\$	2,258,980	\$ -	\$	15,181,315	14.88%

<sup>\*</sup> This schedule is to be built prospectively until it contains ten years of data.



# SCHEDULE OF THE DEPARTMENT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

Law Enforcement Pension Plan Last 8 Fiscal Years\*

						Department's	
		Dej	partment's			proportionate	Plan fiduciary net
	Department's	prop	ortionate			share of the net	position as a
	proportion of the	share	e of the net			pension liability as	percentage of the
	net pension	pensi	on liability	1	Department's	a percentage of its	total pension
	liability (asset)	(	(asset)	cc	vered payroll	covered payroll	liability
2014	1.114913918%	\$	203,576	\$	1,758,238	11.58%	96.53%
2015	1.081209276%	\$	318,562	\$	1,684,499	18.91%	94.76%
2016	1.061807493%	\$	797,629	\$	1,829,004	43.61%	87.49%
2017	1.133215016%	\$	855,486	\$	1,771,971	48.28%	88.11%
2018	1.164762869%	\$	1,002,214	\$	1,813,562	55.26%	87.99%
2019	1.221937857%	\$	2,957,973	\$	1,914,442	154.51%	71.22%
2020	1.215542030%	\$	1,047,782	\$	1,914,600	54.73%	89.05%
2021	1.140368313%	\$	776,844	\$	1,889,167	41.12%	91.82%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. This schedule is to be built prospectively until it contains ten years of data.

See Notes to Required Supplementary Information

### SCHEDULE OF THE DEPARTMENT'S CONTRIBUTIONS Law Enforcement Pension Plan Last 8 Fiscal Years\*

		Co	ntributions in				
	Statutorily	re	lation to the	Contribution			Contributions as a
	required	statu	torily required	deficiency			percentage of
	contribution	с	ontribution	(excess)	Co	vered payroll	covered payroll
2014	\$ 146,637	\$	146,637	\$ -	\$	1,705,092	8.60%
2015	\$ 151,072	\$	151,072	\$ -	\$	1,756,022	8.60%
2016	\$ 155,258	\$	155,258	\$ _	\$	1,805,321	8.60%
2017	\$ 155,364	\$	155,364	\$ _	\$	1,806,555	8.60%
2018	\$ 162,158	\$	162,158	\$ -	\$	1,885,553	8.60%
2019	\$ 165,952	\$	165,952	\$ -	\$	1,929,669	8.60%
2020	\$ 163,677	\$	163,677	\$ -	\$	1,903,215	8.60%
2021	\$ 162,197	\$	162,197	\$ _	\$	1,886,012	8.60%

<sup>\*</sup> This schedule is to be built prospectively until it contains ten years of data.



# SCHEDULE OF THE DEPARTMENT'S PROPORTIONATE SHARE OF THE TOTAL OPEB LIABILITY

Employee Group Insurance Retiree Health Plan Last 4 Fiscal Years\*

				Department's				
					proportionate			
		I	Department's		share of the total	Plan fiduciary net		
	Department's	p	roportionate		OPEB liability as	position as a		
	proportion of the	sha	are of the total		a percentage of	percentage of the		
	total OPEB	C	PEB liability	Department's	its covered	total OPEB		
	liability (asset)		(asset)	covered payroll	payroll	liability		
2018	15.743690000%	\$	124,531,264	N/A	N/A	0.00%		
2019	15.326560000%	\$	156,245,938	N/A	N/A	0.00%		
2020	14.355690000%	\$	135,805,749	N/A	N/A	0.00%		
2021	14.366990000%	\$	187,724,757	N/A	N/A	0.00%		

<sup>\*</sup> This schedule is to be built prospectively until it contains ten years of data.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### **Note 1.** Budget Structure

<u>Commission budget</u>: Annual budgets are submitted to the Commission for their approval at the beginning of each fiscal year for certain revenues and expenditures of the Department. The legal level of budgetary control is total expenditures for the Department. Management monitors the budget at the program level. The annual budgets are amended by the Commission in the first, second, and third quarters for each fiscal year. All annual budgets lapse at fiscal year end. The basis of the annual budget differs from GAAP as the budget is on an obligation basis, a substantially cash basis which includes long-term commitments.

<u>Legislative budget</u>: The Department has certain expenditures, including law enforcement, regulatory administration, and aeronautics activities, for which a budget is prepared by the Department and presented to the State Legislature. Wyoming Statutes require the Department to prepare and submit a biennial budget to the Legislature as of December 1st of each odd numbered year prior to the beginning of the Legislative budget session the following spring. The Legislature may add, change, or delete any items in the budget proposed by the Department. The Governor has the authority to amend the budget by up to 10% of the original budget. Additionally, supplemental appropriations may be approved by the Legislature during non-budget sessions held in odd numbered years. The biennial budget lapses at the end of the biennial period. The State's legal level of budgetary control is at the appropriation organization level. Budgets are maintained at an expense organization level within the appropriation organization, and the Director has the authority to transfer appropriations from one expense organization to another.

#### Note 2. Basis of Budgeting

One of the major focuses of the Department's budget is to account for and track commitments on construction projects. Construction project revenue and expenditures are budgeted for on a project-length basis. In order to provide information regarding the Department's long-term revenues and commitments as well as its administrative revenues and expenditures, the Department uses the terms appropriations and allocations as noted below.

<u>Appropriations</u> - This budgetary term includes all receipts collected on a cash basis from various taxes, fees and royalties and those grants and other revenues not associated with long-term construction contracts. Revenues associated with long-term construction contracts are included when revenues available are identified to a specific, approved construction contract. This basis differs from accounting principles generally accepted in the United States of America (GAAP).

<u>Allocations</u> - This budgetary term includes all disbursements for various activities and programs not associated with long-term construction contracts. Expenditures associated with long-term construction contracts are considered allocated when a specific construction contract is approved. The actual expenditures carry forward into subsequent fiscal years until the project is complete. These project-length allocations are approved by the Wyoming Transportation and Aeronautics Commissions throughout the year as the projects are developed.

#### Note 3. Budgetary Reports

Stand alone budgetary reports are prepared by the Department and are available from the Department's administration offices at 5300 Bishop Boulevard, Cheyenne, Wyoming 82009.



### Note 4. Budget Reconciliation

Explanations of certain differences between the Schedules of Revenues Appropriated and Expenditures Allocated and the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds are as follows:

	WYDOT
	General Fund
Revenues appropriated - actual amounts (basis of budgeting)	\$ 807,833,556
Net difference in project-related revenues budgeted each year	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
as appropriated for the complete project, compared to revenues	
earned in the current year on specific contract in progress	(67,754,160)
Differences in accrual basis revenues and cash basis	(07,734,100)
	24 227 972
budgetary amounts	34,327,862
Total revenues as reported on the Statement of Revenues,	<b>A</b> 554 405 250
Expenditures and Changes in Fund Balances	\$ 774,407,258
	WYDOT
	General Fund
Expenditures allocated - actual amounts (basis of budgeting)	\$ 808,076,875
Net difference in project-length expenditures budgeted each year	
for the length of the project, compared to expenditures incurred on	
specific contracts in progress	167,062,388
Differences in accrual basis expenditures and cash	, ,
basis budgetary amounts	(288,064,013)
Total expenditures as reported on the Statement of Revenues,	(200,000,010)
Expenditures and Changes in Fund Balances	\$ 687,075,250
Emperiment of min canages in I min summers	Ψ 007,072,220
	State
	Infrastructure
	Bank Fund
Revenues appropriated - actual amounts (basis of budgeting)	\$ 20,156,404
Differences in budgetary basis to GAAP	Ψ 20,130,101
Reimbursements on advance	(20,000,000)
Unrealized gain on investments	2,114,904
Total revenues as reported on the Statement of Revenues,	2,114,904
Expenditures and Changes in Fund Balances	¢ 2271.209
Expenditures and Changes in Fund Dalances	\$ 2,271,308
	State
	Infrastructure
	Bank Fund
Expenditures allocated - actual amounts (basis of budgeting)	\$ 30,000,000
Differences in budgetary basis to GAAP	Ψ 50,000,000
Project loan advances	(20,000,000)
· ·	(30,000,000)
Total expenditures as reported on the Statement of Revenues,	\$ -
Expenditures and Changes in Fund Balances	<b>Б</b> -

### Note 5. Retirement Commitment – Wyoming Retirement System

<u>Changes in benefit terms</u>: There were no changes in benefit terms between the initial measurement date reflected below through the December 31, 2020 measurement date.

<u>Changes in assumptions</u>: Health care trend rates were updated along with the assumptions relating to mortality rates, retirement rates, withdrawal rates, disability rates, and salary increase rates based on the WRS December 31, 2016 actuarial experience study. Further, there have been various assumption changes from the initial measurement date through the December 31, 2020 measurement date, as indicated in the tables below:

Pension Plan Discount Rate						
		State Patrol, Game & Fish Warden, and				
Measurement Date	<b>Public Employees</b>	<b>Criminal Investigator</b>	Law Enforcement			
(WRS year ended)	Pension Plan	Pension Plan	Pension Plan			
2014	7.75%	7.75%	7.75%			
2015	7.75%	6.13%	7.75%			
2016	7.75%	6.34%	7.75%			
2017	7.00%	7.00%	7.00%			
2018	7.00%	6.33%	5.92%			
2019	7.00%	7.00%	7.00%			
2020	7.00%	7.00%	7.00%			

# Pension Plan Investment Rate of Return (Net of Pension Plan Investment Expense, including Inflation)

		State Patrol, Game & Fish Warden, and	
Measurement Date	Public Employees	Criminal Investigator	Law Enforcement
(WRS year ended)	Pension Plan	Pension Plan	Pension Plan
2014	7.75%	7.75%	7.75%
2015	7.75%	6.13%	7.75%
2016	7.75%	6.34%	7.75%
2017	7.75%	7.75%	7.75%
2018	7.00%	7.00%	7.00%
2019	7.00%	7.00%	7.00%
2020	7.00%	7.00%	7.00%



#### **Pension Plan Inflation Rates**

		State Patrol, Game & Fish Warden, and	
Measurement Date (WRS year ended)	Public Employees Pension Plan	Criminal Investigator Pension Plan	Law Enforcement Pension Plan
2014	3.25%	3.25%	3.25%
2015	3.25%	3.25%	3.25%
2016	3.25%	3.25%	3.25%
2017	3.25%	3.25%	3.25%
2018	2.25%	2.25%	2.25%
2019	2.25%	2.25%	2.25%
2020	2.25%	2.25%	2.25%

#### **Pension Plan Salary Increases (Includes Inflation)**

### State Patrol, Game & Fish Warden, and

		Fish Warden, and		
Measurement Date	<b>Public Employees</b>	<b>Criminal Investigator</b>	Law Enforcement	
(WRS year ended)	Pension Plan	<b>Pension Plan</b>	Pension Plan	
2014	4.25% - 6.00%	4.25% - 8.00%	4.75% - 8.00%	
2015	4.25% - 6.00%	4.25% - 8.00%	4.75% - 8.00%	
2016	4.25% - 6.00%	4.25% - 8.00%	4.75% - 8.00%	
2017	4.25% - 6.00%	4.25% - 8.00%	4.75% - 8.00%	
2018	2.50% - 6.50%	2.50% - 8.50%	4.75% - 8.75%	
2019	2.50% - 6.50%	2.50% - 8.50%	4.75% - 8.75%	
2020	2.50% - 6.50%	2.50% - 8.50%	4.75% - 8.75%	

#### Pension Plan Payroll Growth Rate

#### State Patrol, Game & Fish Warden, and **Measurement Date Public Employees Criminal Investigator** Law Enforcement (WRS year ended) **Pension Plan Pension Plan Pension Plan** 2014 4.25% 4.25% 4.25% 2015 4.25% 4.25% 4.25% 2016 4.25% 4.25% 4.25% 2017 4.25% 4.25% 4.25% 2018 2.50% 2.50% 2.50% 2019 2.50% 2.50% 2.50% 2020 2.50% 2.50% 2.50%



### Note 6. **OPEB Commitment – Wyoming Employees' Group Insurance**

<u>Changes in benefit terms</u>: There were no changes in benefit terms between the June 30, 2016 measurement date through the June 30, 2020 measurement date.

<u>Changes in assumptions</u>: The plan has experienced the following changes in assumptions:

#### **Measurement Date**

(year ended)	Discount Rate	<b>Inflation Rate</b>
2016	2.85%	2.50%
2017	3.58%	2.50%
2018	3.87%	2.25%
2019	3.51%	2.50%
2020	2.21%	2.25%

In addition, the following assumptions are updated annually as necessary:

- Updated health care claims costs based on recent experience
- An increase in retiree contributions
- Health care trend rates
- Mortality rates, retirement rates, withdrawal rates, disability rates and salary increase rates based on the WRS December 31, 2016 actuarial experience study.

### **SUPPLEMENTARY INFORMATION**





### NONMAJOR GOVERNMENTAL FUNDS

The Department maintains the following nonmajor governmental funds:

<u>Motorcycle Safety Fund</u> – accounts for resources obligated for improvement of motorcycle awareness and overall motorcycle safety.

<u>Wildlife Conservation Fund</u> – accounts for resources restricted to support wildlife conservation efforts related to the transportation system.

<u>Federal Transit Authority Fund</u> – accounts for resources obligated to the operations of FTA designated program.

<u>IFTA Decal Fund</u> – accounts for resources obligated to International Fuel Tax Agreement activity, including licenses and registrations.

<u>Transportation Information System Fund</u> – accounts for resources restricted for the replacement of a revenue information system.

<u>Radioactive Waste Fees Fund</u> – accounts for resources restricted to the safe disposition of radioactive material.

<u>Ignition Interlock Device Fund</u> – accounts for resources restricted to the sale and installation of ignition interlock devices associated with driving under the influence of alcohol offenses.

<u>Air Service Enhancement Fund</u> – accounts for resources restricted to operations of aeronautical and air service enhancements.

<u>Commercial Air Service Improvement Fund</u> – accounts for resources restricted to commercial air service improvements.

<u>Flight Services Fund</u> – accounts for resources restricted to flight travel services for other governmental entities within Wyoming.

<u>Statewide Communication System Fund</u> – accounts for resources obligated to preservation and enhancement of the statewide communication system.



### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS September 30, 2021

	Motorcycle Safety Fund	Wildlife Conservation Fund	Federal Transit Authority Fund	IFTA Decal Fund	Transportation Information System Fund
ASSETS					
Cash with State Treasurer Accounts receivable	\$ 1,953,757 -	\$ 798,068 -	\$ 2,675,988 104,320	\$ 189,102 -	\$ 214,663 35
Advances to primary government	=	100,000	-	=	
Total assets	\$ 1,953,757	\$ 898,068	\$ 2,780,308	\$ 189,102	\$ 214,698
LIABILITIES AND FUND BALANCE Liabilities	S				
Accounts payable	\$ 19,540	\$ -	\$ 1,685,743	\$ -	\$ -
Due to other funds	282	-	1,464	-	
Total liabilities	19,822	-	1,687,207	-	-
Fund Balances					
Restricted	-	898,068	-	-	214,698
Assigned	1,933,935	-	1,093,101	189,102	-
Total fund balances	1,933,935	898,068	1,093,101	189,102	214,698
Total liabilities and fund balances	\$ 1,953,757	\$ 898,068	\$ 2,780,308	\$ 189,102	\$ 214,698



			Commercial Air			
Radioactive	Ignition	Air Service	Service	Flight	Statewide	
Waste Fees	Interlock	Enhancement	Improvement	Services	Communication	Į.
Fund	Device Fund	Fund	Fund	Fund	System Fund	Total
\$ 108,522 13,000	\$ 451,723 - -	\$ 2,527,933	\$ 15,065,719 - -	\$ 30,857 117,548	\$ 2,443,220 93,333	\$ 26,459,552 328,236 100,000
\$ 121,522	\$ 451,723	\$ 2,527,933	\$ 15,065,719	\$ 148,405	\$ 2,536,553	\$ 26,887,788
\$ - -	\$ - -	\$ 73,032 296	\$ 3,757,559	\$ 1,112 18,034	\$ - 345	\$ 5,536,986 20,421
_	-	73,328	3,757,559	19,146	345	5,557,407
121,522	451,723	2,454,605	11,308,160	129,259	2,536,208	15,578,035 5,752,346
121,522	451,723	2,454,605	11,308,160	129,259	2,536,208	21,330,381
\$ 121,522	\$ 451,723	\$ 2,527,933	\$ 15,065,719	\$ 148,405	\$ 2,536,553	\$ 26,887,788



# $\hbox{COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS \\$

For the Year Ended September 30, 2021

Highway user fees	
Federal grant	
Use of property and money	8
Interest and investment	8
City, county and other matching         - <t< th=""><th>O</th></t<>	O
Flight services	
Statewide communication network   -   -   -   -   -   -   -   -   -	
Revenue from others	
Total revenues         657,258         435,269         18,398,229         51,958         214,69           Expenditures         Highway safety         385,009         - <th< th=""><th></th></th<>	
Highway safety   385,009   -   -   -   -   -   -   -   -     -	8
Highway safety   385,009   -   -   -   -   -   -   -   -   -	_
Federal transit	
Licensing and registration         -         -         -         17,000         -           Law enforcement         -         -         -         -         -         -           Statewide communication network         -         -         -         -         -         -         -           Airport improvement         -	
Law enforcement         -	
Statewide communication network	
Airport improvement         -	
Flight services	
Total expenditures         385,009         - 19,459,202         17,000         -           Excess (deficiency) of revenue over expenditures         272,249         435,269         (1,060,973)         34,958         214,69           Other financing sources (uses)	
Excess (deficiency) of revenue over expenditures 272,249 435,269 (1,060,973) 34,958 214,69  Other financing sources (uses)	
over expenditures         272,249         435,269         (1,060,973)         34,958         214,69           Other financing sources (uses)	_
	8
Transfers in - 1,500,000	
Transfers out (1,570)	
Proceeds from sale of assets 1,943	
Total other financing sources	
(uses) 1,943 - 1,498,430 -	
<b>Net change in fund balances</b> 274,192 435,269 437,457 34,958 214,69	8
<b>Fund Balances, beginning</b> 1,659,743 462,799 655,644 154,144	
<b>Fund Balances, ending</b> \$ 1,933,935 \$ 898,068 \$ 1,093,101 \$ 189,102 \$ 214,69	8



Wa	dioactive aste Fees Fund	Ir	gnition nterlock vice Fund	Air Service hancement Fund	Commercial Air Service provement Fund	Flig	Statewide Flight Services Communication Fund System Fund		Total	
\$	60,400	\$	94,940 -	\$ - -	\$ - 1,065,435	\$	- -	\$	- -	\$ 1,130,047 19,276,234
	_		_	_	-		_		7,278	7,278
	_		31,422	189,444	929,245		-		95,874	1,648,818
	-		-	-	936,772		-		-	936,772
	-		-	-	-		206,858		-	206,858
	-		-	-	_		-		298,353	298,353
	-		-	-	-		-		-	169,073
	60,400		126,362	189,444	2,931,452		206,858		401,505	23,673,433
	_		_	_	_		_		_	385,009
	_		_	_	_		_		_	19,459,202
	_		1,650	_	_		_		_	18,650
	241,719		-	_	_		_		_	241,719
	-		_	_	-		-		8,101,665	8,101,665
	-		-	772,026	7,726,262		-		-	8,498,288
	-		-	-	-		231,955		-	231,955
	241,719		1,650	772,026	7,726,262		231,955		8,101,665	36,936,488
(	181,319)		124,712	(582,582)	(4,794,810)		(25,097)		(7,700,160)	(13,263,055)
	_		_	1,415,283	-		_		4,848,630	7,763,913
	_		_	-	-		-		-	(1,570)
	-		-	-	-		-		-	1,943
	-			1,415,283	-		-		4,848,630	7,764,286
(	181,319)		124,712	832,701	(4,794,810)		(25,097)		(2,851,530)	(5,498,769)
	302,841		327,011	 1,621,904	 16,102,970		154,356		5,387,738	26,829,150
\$	121,522	\$	451,723	\$ 2,454,605	\$ 11,308,160	\$	129,259	\$	2,536,208	\$ 21,330,381





### **SINGLE AUDIT SECTION**



### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended September 30, 2021

	Federal CFDA	Pass- Through Entity Identifying	Passed Through	Total Federal
Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Number	Number	to Subrecipients	Expenditures
U.S. Department of Transportation				
Federal Aviation Administration				
COVID-19 Airport Improvement Program	20.106	-	\$ 11,232,986	\$ 11,232,986
Airport Improvement Program	20.106	-	34,580,283	35,073,788
Total Airport Improvement program			45,813,269	46,306,774
Federal Highway Administration				
Highway Research & Development Program	20.200	-	-	1,214,839
Highway Planning and Construction Cluster				
Highway Planning and Construction	20.205	-	6,979,051	332,406,635
Highway Training & Education	20.215	_	_	143,513
Federal Motor Carrier Safety Administration				
FMCSA Cluster				
National Motor Carrier Safety	20.218	-	-	1,264,208
Federal Transit Administration				
Metropolitan Transportation Planning &	20.505		62.212	102.152
State and Non-Metropolitan Planning and Research	20.505	-	62,313	102,153
COVID-19 Formula Grants for Rural Areas	20.509	-	8,066,536	9,118,330
Formula Grants for Rural Areas	20.509	-	1,550,474	2,642,740
Total Formula Grants for Rural Areas			9,617,010	11,761,070
Transit Services Programs Cluster Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	-	187,226	303,935
Federal Transit Cluster				
Bus and Bus Facilities Formula Program	20.526	-	5,906,096	6,043,620
Office of the Secretary (OST) Administration Secretariate				
National Infrastructure Investments	20.933	-	-	151,729
National Highway Traffic Safety Administration  Highway Safety Cluster				
State and Community Highway Safety Program	20.600	_	561,667	2,062,547
National Priority Safety Programs	20.616	-	315,437	1,728,577
Total Highway Safety Cluster			877,104	3,791,124
Alaskal Onan Cantainan Bassinamenta	20.607		388,676	453,021
Alcohol Open Container Requirements  Total U.S. Department of Transportation	20.007	-	69,830,745	403,942,621
Executive Office of the President High Intensity Drug Traffic Areas Program	95.001	<u>-</u>	-	96,735
U.S. Department of Homeland Security				
Passed through the State of Wyoming Office of Homeland Security Homeland Security Grant Program	97.067	N/A	-	3,856
U.S. Department of Justice				,
Drug Enforcement Administration  Law Enforcement Assistance Narcotics & Dangerous Drugs Laboratory Analysis	16.001	_	<u>-</u>	87,651
U.S. Department of the Treasury				•
Passed through the State of Wyoming Auditor's Office				
Coronavirus Relief Fund	21.019	N/A	-	1,110,283
Total Federal Award Expenditures			\$ 69,830,745	\$ 405,241,146

See Notes to Schedule of Expenditures of Federal Awards.

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Note 1. Summary of Significant Account Policies

The Schedule of Expenditures of Federal Awards (the "Schedule") is presented on the cash basis of accounting. In this basis of accounting, expenses are recognized upon payment by the Department, receipt of obligation of authority, and request for reimbursement. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, Cost Principles for State, Local and Indicial Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), wherein certain types of expenditures are now allowable or are limited as to reimbursement.

#### **Note 2.** De Minimis Cost Rate

The Department uses an indirect cost rate, approved by the Federal Highway Administration, as it applies to programs funded by that agency. The Department used an 8.23% indirect cost rate through October 31, 2016. A rate of 11% was approved and applied to new projects beginning November 1, 2016. The rate of 11% is applied to existing projects when the project changes to a new activity or phase after November 1, 2016; current project activities as of November 1, 2016 will continue with the previous rate of 8.23%. An exception is for projects let to construction phase after March 31, 2016, the Department will use the rate of 11% on construction activity transactions starting November 1, 2016. For other programs not awarded by the Federal Highway Administration, the Department does not charge indirect costs under the de minimis rate. The Federal Highway Administration approved the 11% indirect cost rate for the period of October 1, 2020 to September 30, 2024.

#### **Note 3.** Basis of Presentation

The accompanying Schedule includes the Federal award activity of the Department under programs of the Federal government for the year ended September 30, 2021. The information in this Schedule is presented in accordance with the requirements of the Uniform Guidance. Because the Schedule presents only a selected portion of the operations of the Department, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the Department.





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Transportation Commission Wyoming Department of Transportation Cheyenne, Wyoming

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and aggregate remaining fund information of the Wyoming Department of Transportation (the Department), a component unit of the State of Wyoming, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated May 3, 2022.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Department's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Department's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider material weaknesses. However, material weaknesses may exist that have not been identified.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Department's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Department's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cheyenne, Wyoming

Mc Dee, Hearne & Paix, LLP

May 3, 2022





# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Transportation Commission Wyoming Department of Transportation Cheyenne, Wyoming

#### Report on Compliance for Each Major Federal Program

We have audited the compliance of the Wyoming Department of Transportation (the Department), a component unit of the State of Wyoming, with the types of compliance requirements described in the *Office of Management and Budget Compliance Supplement* that could have a direct and material effect on each of the Department's major Federal programs for the year ended September 30, 2021. The Department's major Federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with the Federal statutes, regulations, and the terms and conditions of its Federal awards applicable to its Federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Department's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Department's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of the Department's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the Department complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended September 30, 2021.



#### **Report on Internal Control over Compliance**

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Department's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Cheyenne, Wyoming

Mc Dee, Hearne & Paix, LLP

May 3, 2022



# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For The Year Ended September 30, 2021

I.	The Year Ended September 30, 2021 SUMMARY OF INDEPENDENT AUDITOR'S RESULTS								
	Financial Statements								
	Type of report the auditor issistatements audited were prepared	ued on whether the financial ared in accordance with GAA	P:	Unmodified					
	Internal control over financia	l reporting:							
	<ul><li>Material weakness (e</li><li>Significant deficiency</li></ul>	*	☐Yes ☐Yes	⊠No ⊠None Reported					
	Noncompliance material to fi	nancial statements noted?	Yes	⊠No					
	Federal Awards								
	Internal control over major Fo	ederal programs:							
	<ul><li>Material weakness (e</li><li>Significant deficiency</li></ul>		☐Yes ☐Yes	⊠No ⊠None Reported					
	Type of auditor's report issue	ed on compliance for major Fe	deral programs:	Unmodified					
	<ul> <li>Any audit findings di be reported in accord with Section 2 CFR 2</li> </ul>		□Yes	⊠No					
	Identification of major Federa	ıl programs:							
	CFDA Number(s)	Name of Federal Progr	am or Cluster	_					
	20.106	Airport Improvement COVID-19: Airport Impro							
	20.205	Highway Planning and Con							
	20.509	Formula Grants for F							
	21.019	COVID-19: Formula Grant Coronavirus Relic							
	Dollar threshold used to distin	nguish between Type A and T	ype B programs:	\$3,000,000					
	Auditee qualified as low-risk	auditee?	⊠Yes	□No					



# SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) For The Year Ended September 30, 2021

II.	FINA	NCI	$\mathbf{A}\mathbf{L}_{i}$	STA	TEMENT	<b>FINDINGS</b>
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None.

III. FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None.



# **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended September 30, 2020**

#### II. FINANCIAL STATEMENT FINDINGS

None.

### III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None.



